A Typology of Police Role in Anti-Corruption Efforts

March 2022

Brigitte Seim (Zimmerman)

Assistant Professor and Peter Thacher Grauer Fellow, Department of Public Policy



OVFRVIFW



Police Role in Anti-Corruption -> The Question

How can police **effectively contribute** to efforts to combat **high-level corruption**?

OVERVIEW



Police Role in Anti-Corruption → Preview

- Illustration of Fundamental Challenge
- Presentation of Typology of Police Role in Anti-Corruption Efforts
- Drill Down on Typology Components
- High-Level vs. Low-Level Corruption

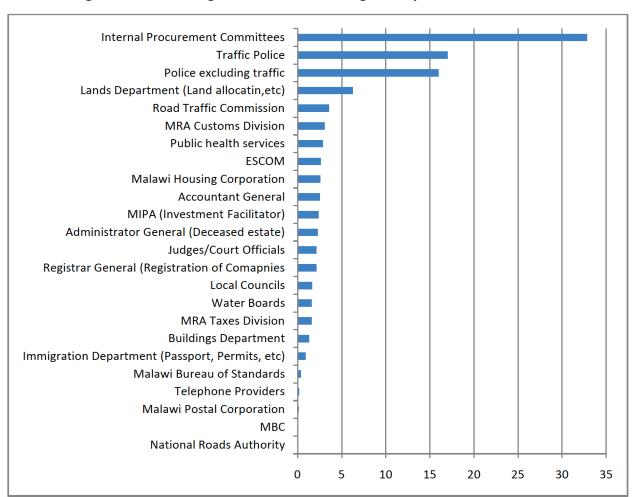


Police Role in Corruption vs. Anti-Corruption

- Police are perceived to be corrupt
- Police corruption undermines trust in the police and police legitimacy
 - See Workshop #4 Presentations!
 - Janice Gallagher noted corruption's erosion of trust informed by overall perceptions, not individual interactions
 - BUT Ben Bradford noted corruption's erosion of trust can be interrupted by improved effectiveness
- Yet... Police are often a default anti-corruption agent

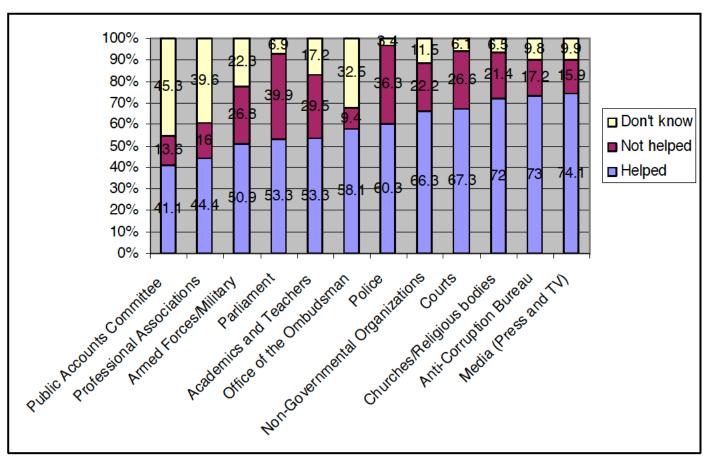
An Illustration of Opposing Roles of Police From Malawi

Figure 14: Percentage of Contacts Leading to Request for Gratification



An Illustration of Opposing Roles of Police From Malawi

Figure 20: Citizens Assessments of Institutions Performance in Combating Corruption



THE UNIVERSITY OF NORT



An Illustration of Opposing Roles of Police

- Anti-Corruption Bureau Perception: "Malawi Police Service assists the Bureau through provision of security, conducting arrests and seizures" (Malawi Anti-Corruption Bureau 2012)
- Citizen Perception:
 - 24% think police responsible for reporting and monitoring corruption in Malawi
 - 70% would take action against corruption if had information
 - 43% report to police
 - 33% submit formal complaint to district assembly
 - 19% submit complaint to chief

Police are part of the problem and the solution

Who watches the watchmen?



Police Role in Anti-Corruption → Reframed Question

How can police **effectively contribute** to efforts to combat **high-level corruption**?

How can we **empower the police** to contribute to anticorruption efforts without **expanding opportunities for corruption** and **eroding trust and legitimacy**?

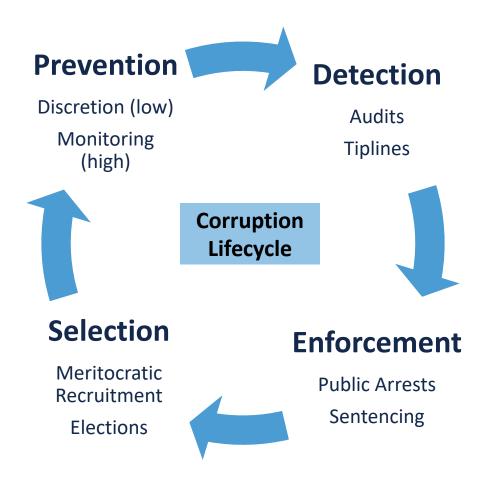


Motivation and Scope Conditions

- This typology pertains to involving the police in anti-corruption efforts targeting corruption outside the police force → See framing paper for discussion on anti-corruption efforts to limit corruption within the police force
- Modest Goals: Reduction in corruption not total elimination or complete reform → Maybe not detectable in cross-national datasets!
- Practical Goals: Limited empirical evidence → Aimed to provide possible tangible interventions for future research and piloting
- Scope Conditions:
 - Primarily relevant to Context 2 countries (framing paper distinction) where corruption is less systemic
 - Primarily relevant where there is political will to reform corruption



Typology of Police Role in Anti-Corruption



- When it comes to police involvement in anticorruption...
 - Reactive > preventative (Fox 2022)
 - Disabling circumstances > enabling circumstances (framing paper)
 - Emphasize bottom-up approaches involving citizens, civil society
 - Design multi-stakeholder interventions



Prevention: Community Policing of Corruption

- From Rob Blair's Workshop #4 Presentation:
- Community Policing
 - Increased police proximity to communities
 - Increased community involvement in policing
 - Increased devolution of decision-making authority to officers
 - Effects are mixed, but typically does increase crime reporting
 - Maybe could prevent corruption by increasing corruption reporting or, more importantly, politicians' and bureaucrats' perceptions of monitoring



Detection: Multi-Stakeholders + Multiple Activities

- "Between 2010 and 2015, estimated rates of bribery halved in Ugandan health services." (Peiffer, Armytage, Marquette, Gumisiriza 2020, p. 721)
- Health Monitoring Unit
 - "...seeks to mobilize Ugandan communities to report experience of bribes and tipoffs on drugs theft, using radio announcements, a hotline and a 24-hour help centre" (p. 728)
 - Doctors, pharmacists, public health officials, auditors, lawyers, policy analysts, ICT officials, police officers, support staff
 - Included filming of police takedowns
 - Controversial BUT effective
 - And maybe addresses the watching the watchmen issue?

DRILL DOWN ON TYPOLOGY COMPONENTS

Enforcement: Impartiality



- To reduce corruption, enforcement is as much about deterrence as about addressing acts of corruption
- Avoid targeted arrests, selective enforcement, inconsistently applied sanctions
 - Rule of law
 - Involvement of (impartial) judiciary



Police Role in Anti-Corruption Reframed Question

How can police effectively contribute to efforts to combat high-level corruption?

How can we **empower the police** to contribute to anticorruption efforts without **expanding opportunities for corruption** and **eroding trust and legitimacy**?



Special Considerations for High-Level Corruption

- Definition: "A systematic or well-organized plan of action involving high-level public officials that causes serious harm, such as gross human rights violations." (Transparency International, as cited in framing paper)
- Well-organized and serious harm are limiting criteria → Could interventions be designed to involve police in limiting high-level corruption?

Individual Whistleblowing -> Malawi Corruption Hotline

Allegation that Salima District Council is awarding contracts to people who are not eligible and the assembly is not following proper procedures when awarding these contracts. Recently someone has been offered a contract to install a generator at the assembly without proper procedures being followed.

District Commissioner received K90million Assembly money for construction of the market but deposited it in his personal Bank Account

ESCOM Supervisor is also involved in the malpractice of demanding and receiving bribes to connect electricity to people.

Alleged corruption in the sale of boarded off government items at Ntcheu and Dedza government offices

Matron of District Health Office has awarded a contract to sew uniforms to for Nurses, Patient Attendants and labours to his wife without prior declaration of interest as per Internal Procurement requirement.

CONCLUSION



Final Thoughts

- Limited <u>direct</u> empirical evidence on role of police in anti-corruption >
 Need more **research**!
- Political will is a prerequisite
- "Direct interventions to build good governance by international actors had mostly poor results." (Framing Paper, p. 13)
 - Good news or bad news for State Department? Emphasize capacity-building



THE UNIVERSITY of NORTH CAROLINA at CHAPEL HILL

Brigitte Seim

Assistant Professor
Peter Thacher Grauer Fellow
Department of Public Policy
bseim@ad.unc.edu
http://bseim.web.unc.edu/