

### Session 5: Public and Financial Sector Climate Risks and Responses, and their Macroeconomic Implications

•	Laura Bakkensen, University of Arizona	3
•	Daryl Fairweather, Redfin	8
•	Vaniun (Penny) Liao, Resources for the Future	22



## Public and Financial Sector Climate Risks and Responses

Laura Bakkensen June 15, 2023

Incorporating Climate into Macroeconomic Modeling: A Workshop National Academies of Sciences, Engineering, and Medicine



## Bridging the Micro-Macro Gap

- Bakkensen, L., & Barrage, L. (Conditionally Accepted). Climate shocks, cyclones, and economic growth: bridging the micro-macro gap. The Economic Journal.
  - Empirical-structural approach to quantify impact of tropical cyclones on macroeconomy under changing climate
  - Revisit empirical findings surrounding cyclone impacts on growth
  - Estimate impact of cyclones on structural determinants of growth and incorporate in stochastic growth model
    - Project welfare costs including adaptation responses
- Benefits for micro-empirical literature
  - Structural lens to inform empirical specification and interpretation
  - Resolve some disagreement in empirical findings as estimating different parts of the growth equation
- Benefits for macro-structural literature
  - Directly integrate careful empirical findings and data



### Climate Risk in Collateralized Debt Markets

- Bakkensen, L., Phan, T., and Wong, T. N. Leveraging the Disagreement on Climate Change: Theory and Evidence. R&R at JPE.
  - Develop theoretical debt model with belief heterogeneity
    - Pessimists more likely to leverage and for longer maturity debt contracts
      - Option to default is implicit insurance against climate risk
      - Counter to common finding that optimists more likely to leverage
      - Default channel theoretical substitute for incomplete insurance markets
  - Empirically confirm using case of sea level rise risk across US Eastern Coast
    - Highlight role of Government Sponsored Enterprises
      - Significant effect among conforming loans
      - Securitization policy does not currently price in many climate risks
  - Open question to what extent climate risk impacts financial sectors including collateralized debt (e.g., mortgage) markets and (quasi-)public sector (e.g., GSEs)

# Responses to Climate Risk: Public Insurance and Behavior

- Bakkensen, L., & Ma, L. (2020). Sorting over flood risk and implications for policy reform. *Journal of Environmental Economics and Management*, 104, 102362.
  - Examine sorting over flood risk in South Florida using property sales data
    - Low income, Black, and Hispanic residents more likely to move into (inland) flood risk
  - Examine (counterfactual) price reforms to US National Flood Insurance Program
    - Parallels to Risk Rating 2.0 reforms
    - Low income, Black, and Hispanic residents less likely to move out of harm's way after reforms concentrating cost burdens of reforms on vulnerable residents in harm's way
      - Important to be attentive to unanticipated distributional consequences
    - Better quality information helps these vulnerable groups
  - More work needed to understand implications of insurance market incompleteness and consequences for the macroeconomy
    - Low demand for flood insurance, limits to policy coverage (supply)
    - Parallel: Increasing demand for state-run (non-flood) insurance



## Thank you

Laura Bakkensen laurabakkensen@arizona.edu



## Housing and Climate Change

**Chief Economist Daryl Fairweather** 

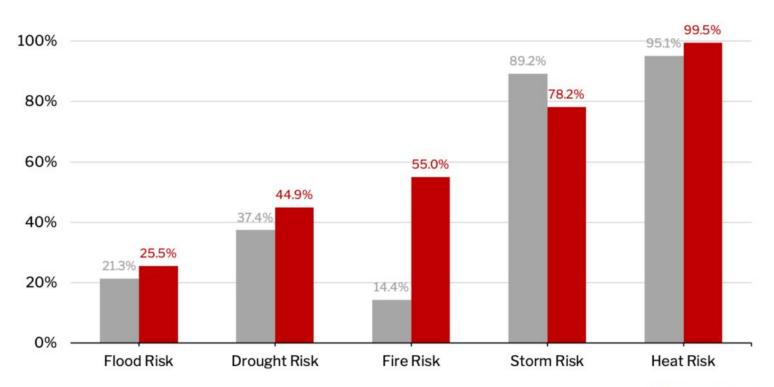
**REDFIN** 



# America Is Increasingly Building Homes in Disaster-Prone Areas

### America's Homes Are Increasingly Being Built in Disaster-Prone Areas Share of existing U.S. single-family homes that face different climate risks, by decade built





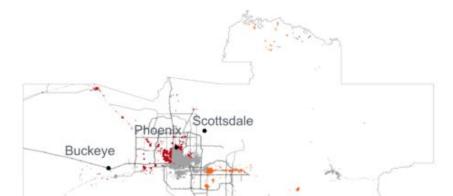


### In Phoenix, Homes Are Being Built in Drought-Prone Areas Outside City Center

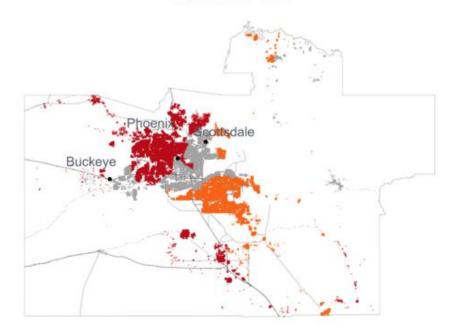
Single-family homes built in the Phoenix metro area, by drought-risk level

Low Risk
 Moderate Risk
 High Risk

#### Built From 1900 - 1959



**Built Since 1960** 



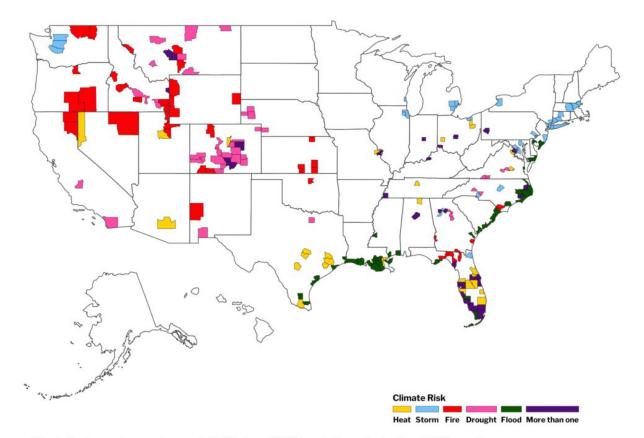
Sources: ClimateCheck; County Records; Redfin

Analysis by @TaylorAMarr



### **Climate Risk**

Top counties with highest percentage of properties facing high climate risk





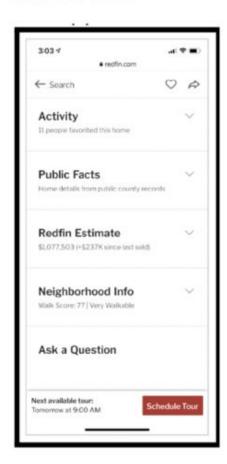


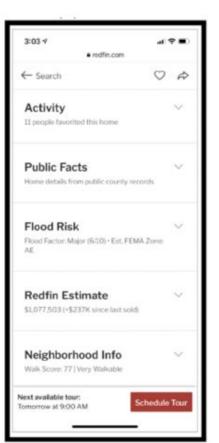
# Homebuyers With Access to Flood-Risk Data Bid on Lower-Risk Homes

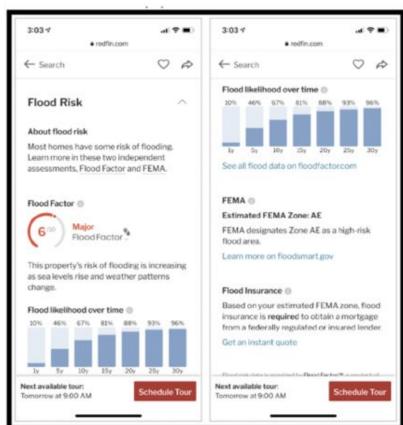
#### Control View

### **Treatment View**

### **Expanded Treatment View**







# Homebuyers With Access to Flood-Risk Data Bid on Lower-Risk Homes

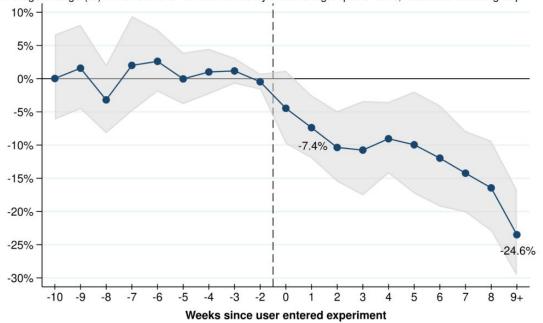
- Redfin users who viewed homes with severe and/or extreme flood risk prior to a Redfin experiment proceeded to bid on homes with 54% less risk after gaining access to risk data.
- Redfin users in flood-prone Cape Coral, FL, Houston and Baton Rouge, LA were most likely to click into the flood-risk section within home listings.
- Home values in flood-prone areas could drop as more people become aware of the risks.
   Authorities should respond by adding denser housing to low-risk cities.



# Flood-Risk Data Also Impacted Which Homes Buyers Viewed Online

#### House Hunters Viewed Homes With 25% Less Flood Risk After 9 Weeks in Experiment

Average change (%) in risk score of homes viewed by treatment group over time, relative to control group



Source: Redfin user trial; Flood Factor

Note: Includes only registered users who on average viewed homes with extreme risk prior to study. Blue dots represent coefficients. Grayed-out areas represent 95% confidence intervals.



## 58% of Homeowners Have Spent Money to Protect Their Homes From Climate Threats

- One-third of homeowners have spent \$5,000 or more to make their homes more resilient to climate risk.
- Overall, extreme temperatures are the most common climate risk homeowners invest to protect against, followed by flooding and hurricanes/other major tropical storms.
- 36% of homeowners say they have an insurance policy covering flooding—a higher share than other climate risks.





## Policy Implications

### Ethical concerns

- **Who is protected?** Wealthy people and corporations will be best able to protect themselves and their investments against climate change. Local and federal governments may also prioritize protecting the most economically productive property and people.
- **Who pays?** The damage from climate change will be felt by everyone, but the magnitudes will not be equal. Insurance and taxes/subsidies can spread the costs, but may incentivize the wrong behaviors.
- Who is allowed to stay, and who is forced to move? We can choose to make investments in cities/towns to make them more resilient to climate change, but in some cases it would be less costly to relocate residents.



## What can the government do now?

- **Limit building in high-risk places** This can be done by financially compensating communities that *don't* rebuild, which can help ease the burden of lost tax revenue, or taxing the land or building types with the highest risk. Governments can also purchase land where homes have been destroyed and <u>repurpose</u> it for another use, such as a nature preserve.
- Eliminate single-family zoning: Banning single-family zoning and other restrictive zoning
  practices in cities that are resilient to climate change allows for more dense housing, and
  therefore more people, in those relatively safe areas.
- Raise awareness about risk: In places with high fire danger, authorities should provide
  resources that make clear the level of risk a person faces by moving to the area. Redfin now
  publishes climate-risk information for every location page on its website. Local leaders
  should also provide proactive guidance on how homeowners can fortify their properties
  against fires, and detailed escape routes for residents to follow in the event of fires.

### **REDFIN**

Thank you!
Contact:
Daryl.Fairweather@redfin.com
@FairweatherPhD



### Physical Climate Risk and Municipal Finance

Remarks for "Incorporating Climate into Macroeconomic Modeling: A Workshop"

Yanjun (Penny) Liao, Fellow, Resources for the Future



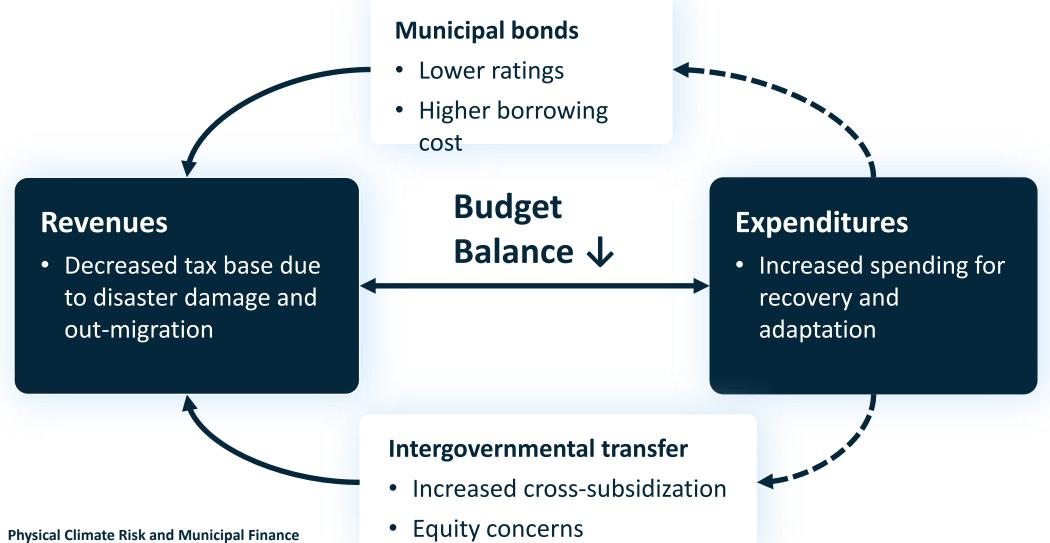
June 15, 2023

### **Fiscal Health and Capacity of Local Governments**

- Physical risks are highly localized
- Disaster impacts, response, and adaptation depend on local government capacity
- In this remark:
  - Fiscal stress pathways
  - Distributional issues
  - Potential surprises: overvaluation risk, insurance availability and affordability



### **Fiscal Stress Pathways**





### **Distributional Issues**

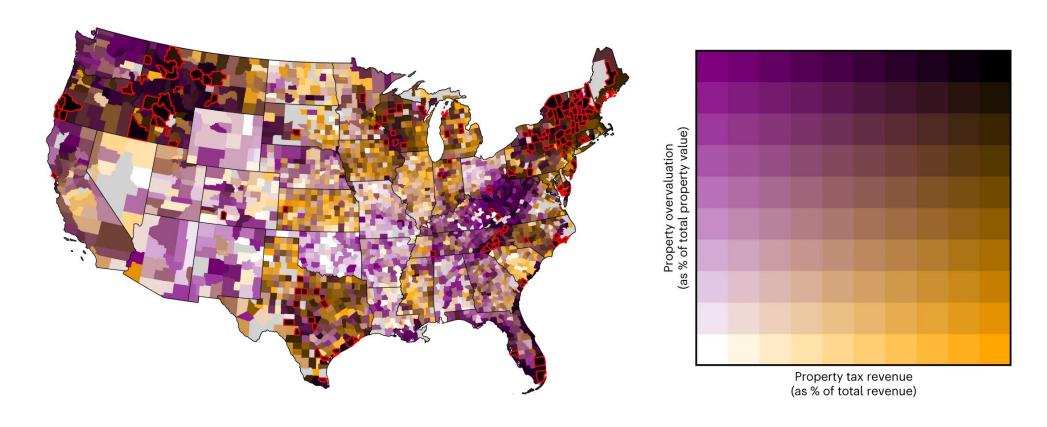
High- vs. low-income counties

	Spending	Tax Revenues	Debt
High income	$\uparrow$	$\uparrow$	$\downarrow$
Low income	No change	$\downarrow$	$\uparrow$

- High-income counties also receive more intergovernmental transfers
- Diverging trajectories for communities with different capacities
  - Equity concerns
  - Implications for the spatial distribution of population and production



### **Overvaluation Risk**



Source: Gourevitch, J.D., Kousky, C., Liao, Y. *et al.* Unpriced climate risk and the potential consequences of overvaluation in US housing markets. *Nat. Clim. Chang.* **13**, 250–257 (2023). https://doi.org/10.1038/s41558-023-01594-8



### **Insurance Availability and Affordability**

- Insurance is a critical source of funding for homeowners to rebuild
- However, increasing trend in insurance affordability and availability issues
- The coverage gap might intensify fiscal stress on local governments

Insurer-Initiated Nonrenewal Rate in 2019



Source: RFF issue brief, <u>Insurance Availability and Affordability under Increasing Wildfire Risk in California</u>.







## Thank you.

Contact: <u>yliao@rff.org</u>

