

Historic Preservation Within the National Park Service: It's Role in Stewardship & Real Property Portfolio Management

May 16th, 2024

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NPS Cultural Resources, Partnerships, and Science Directorate (CRPS)

The Cultural Resources, Partnerships, and Science Directorate provides leadership for the protection and interpretation of the nation's heritage, guides a national historic preservation program that embraces national parks and heritage resources, engages all American peoples with the places and stories that make up their national identity, and serves as a model for the stewardship of cultural resources throughout the world.

Three Units within CRPS:

Technical Preservation Services (TPS)

National Center for Preservation Technology & Training Park Programs & National Heritage Areas



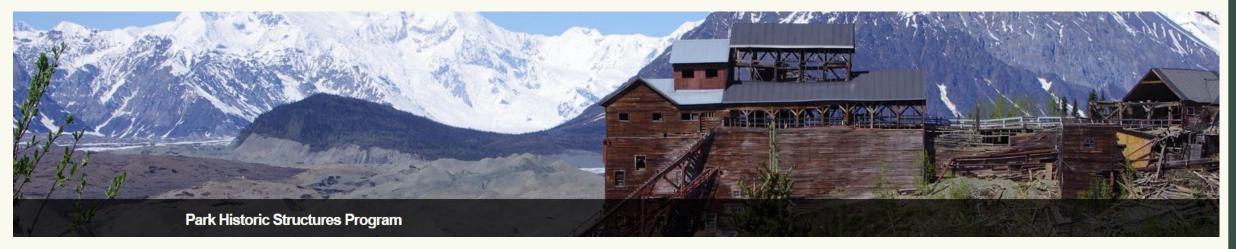






Photos courtesy of the Carol M. Highsmith Archive, Library of Congress

NPS Cultural Resources, Partnerships, and Science Directorate (CRPS)



- Historic Structures
- Cultural Landscapes
- Archeological Resources
- Ethnographic Resources



The home of President Harry S Truman at 219 N. Delaware, Independence Missouri on May 2, 1950.

LD. Jones (Harry S Truman Library & Museum)



The Paradise Inn in 1940-41. The Inn contributes to the National Historic Landmark District as well as being independently designated a National Historic Landmark for its architectural style.

Mount Rainier National Park Archives

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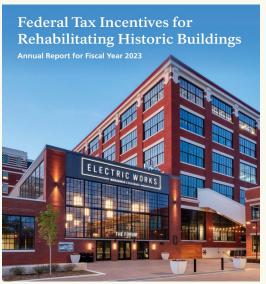
NPS Cultural Resources Partnerships & Science Directorate (CRPS)

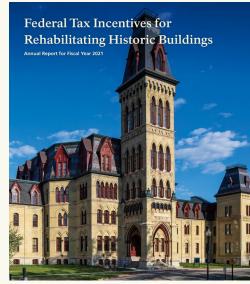
External (Public) Programs

- National Register of Historic Places
- Historic Preservation Tax Incentives
- Historic Surplus Property Program
- American Battlefield Protection Program
- HABS/HAER/HALS Program

Internal (Park) Programs

- Park Museum Management Program
- National Heritage Areas
- National Cemetery Investment Initiative
- Historic Structures & Cultural Landscapes







The Lincoln Home is the first and only home Abraham Lincoln owned. NPS Photo

NPS & National Historic Preservation Laws

NHPA of 1966:

- Establishes a National Historic Preservation Program
- Establishes the National Register of Historic Places
- Establishes Section 106 (Consider actions Historic Resources)
- Establishes Section 110 (Identifying/Evaluating/Protecting)
- Establishes the Historic Preservation Fund (HPF)—for SHPO's
- Establishes the Advisory Council on Historic Preservation



Birmingham Civil Rights National Monument Leaders of the Southern Christian Leadership Conference resided at the Gaston Motel during the campaign to desegregate Birmingham.

National Historic Preservation Act of 1966, amended

The Congress finds and declares that

- The spirit and direction of the Nation are founded upon and reflected in its historic heritage
- Our historical and cultural foundations should be preserved as a living part of our lives to give a sense of orientation to the American people
- Historic properties significant to the nation's heritage are being lost or substantially altered, often inadvertently, with increasing frequency
- The preservation of this irreplaceable heritage is in the public interest, so that it will be maintained and enriched for future generations

Secretary of Interior's Standards for Treatment of Historic Properties

Preservation

Preservation is defined as the act or process of applying measures necessary to sustain the existing form, integrity, and materials of an historic property. Work, including preliminary measures to protect and stabilize the property, generally focuses upon the ongoing maintenance and repair of historic materials and features rather than extensive replacement and new construction. New exterior additions are not within the scope of this treatment; however, the limited and sensitive upgrading of mechanical, electrical, and plumbing systems and other code-required work to make properties functional is appropriate within a preservation project.

Rehabilitation

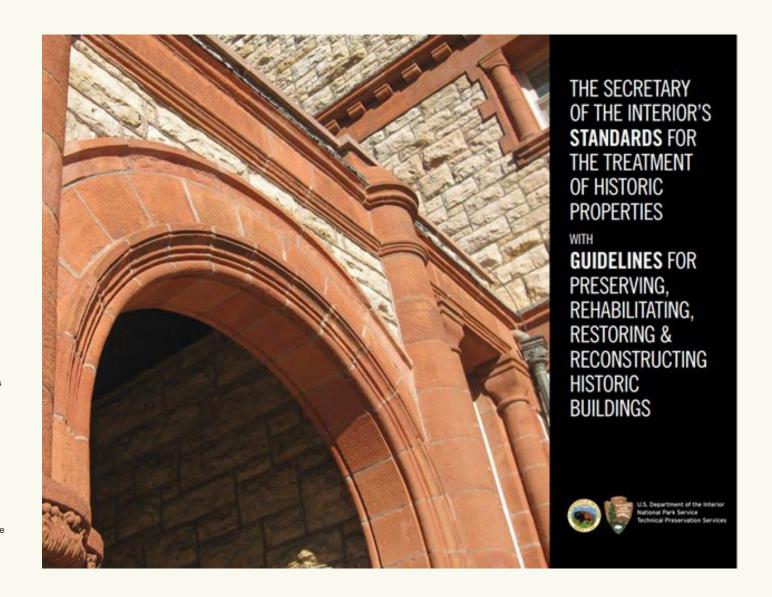
Rehabilitation is defined as the act or process of making possible a compatible use for a
property through repair, alterations, and additions while preserving those portions or
features which convey its historical, cultural, or architectural values.

Restoration

 Restoration is defined as the act or process of accurately depicting the form, features, and character of a property as it appeared at a particular period of time by means of the removal of features from other periods in its history and reconstruction of missing features from the restoration period. The limited and sensitive upgrading of mechanical, electrical, and plumbing systems and other code-required work to make properties functional is appropriate within a restoration project.

Reconstruction

Reconstruction is defined as the act or process of depicting, by means of new
construction, the form, features, and detailing of a non-surviving site, landscape, building,
structure, or object for the purpose of replicating its appearance at a specific period of time
and in its historic location.



NPS Technical Preservation Services (TPS) Publications

October 5, 2023

National Park Service U.S. Department of the Interior



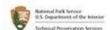
Technical Preservation Services News

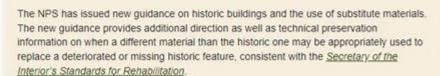
New Guidance on the Use of Substitute Materials

6 PRESERVATION BRIEFS

The Use of Substitute Materials on Historic Building Exteriors

John Sandor, David Trayte, and Amy Elizabeth Uebel





The new guidance updates existing guidance on the use of substitute materials to be more consistent with other recent NPS guidance and to ensure that it continues to reflect current and best practices. Revised guidance takes into account such factors as availability, performance, location/visibility, code requirements, and sustainability/resilience of the proposed new and historic materials or features. The guidance continues to recognize that flexibility may sometimes be needed when it comes to new and replacement materials as part of a historic rehabilitation project.

- **Standards & Guidelines**
- **Tools & Information**
- **Historic Preservation Publications**
 - **Preservation Briefs**
 - **Bulletins**
 - **HP Tech Notes**
- **Training Webinars**



Historic Cemeteries





50 PRESERVATION BRIEFS

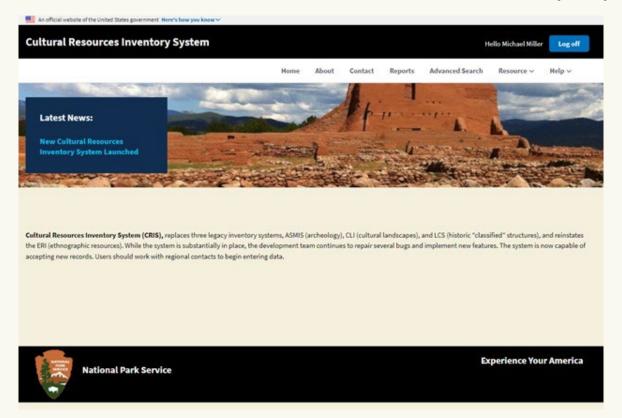




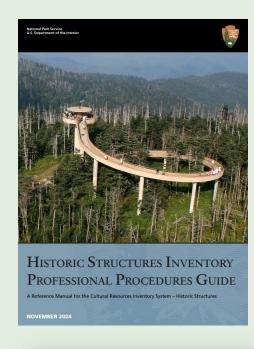


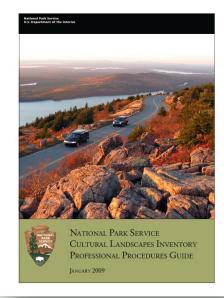


NPS Cultural Resources Inventory System (CRIS)

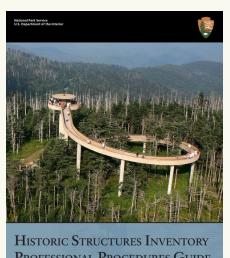


Historic Structures
Archeological Resources
Cultural Landscapes
Ethnographic Resources





NPS Cultural Resources Inventory System (Historic Structures)



HISTORIC STRUCTURES INVENTORY
PROFESSIONAL PROCEDURES GUIDE
A Reference Manual for the Cultural Resources Inventory System – Historic Structures



					2023 /202	3 Final												
Interior Region	Number of CRIS-HS Structures						CRIS-HS Structures Complete, Accurate, and Reliable (CAR) Information						CAR Structures listed in Good Condition					
	201 9	202 0	202 1	202 2	202 3	Change	201 9	2020	2021	2022	2023	Change	2019	2020	2021	2022	2023	Change
Alaska	681	681	709	723	722	-1	426	359	289	313	374	61	213	191	159	179	205	26
Intermountai n	5,98 1	6,01 6	6,02 7	6,10 8	6,07 0	-38	2,59 9	2,265	1,907	1,902	1,906	4	1,921	1,636	1,360	1,395	1,325	-70
Midwest	2,62 5	2,61 8	2,61 4	2,61 2	2,60 8	-4	262 4	2,618	2,614	2,557	2,608	51	1,862	1,854	1,845	1,800	1,810	10
National Capital	3,19 8	3,18 3	3,18 2	3,19 5	3,19 3	-2	3,17 7	3,171	3,165	3,160	3,172	12	2,073	2,050	2,035	1,941	1,903	-38
Northeast	4,86 6	4,87 1	4,86 6	4,92 3	5,08 9	166	4,86 6	4,871	4,866	4,923	5,089	166	2,980	2,995	2,988	3,005	3,115	110
Pacific West	5,44 2	5,48 9	5,76 9	5,81 5	6,02 3	208	4,55 3	5,379	5,649	5,815	6,023	208	2,474	2,789	2,884	2,906	2,844	-62
Southeast	3,46 3	3,46 4	3,47 0	3,50 7	3,56 7	60	3,41 7	3,411	2,980	2,864	2,707	-157	2,461	2,456	2,177	2,108	2,012	-96
Service Wide	26,2 56	26,3 22	26,6 37	26,8 83	27,2 72	389	21,6 62	22,074	21,470	21,534	21,879	345	13,984	13,971	13,448	13,334	13,214	-120
							This data set reflects data with a next assessment date >09/30/2023											

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NATIONAL PARK SERVICE	NATIONAL PARK SERVICE CULTURAL LANDSCAPES INVENTORY
The same of	Professional Procedures Guide
	January 2009

NPS Cultural Resources Inventory System (Cultural Landscapes)

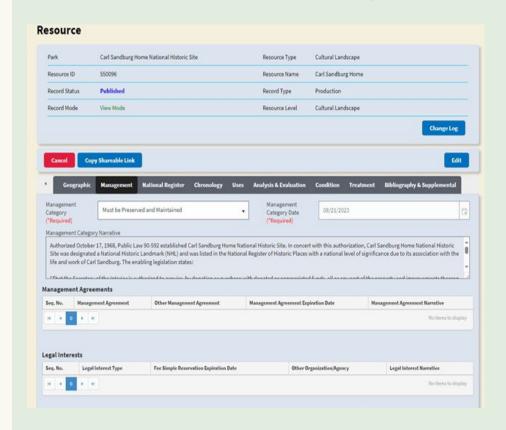
Certified CLIs in Good Condition											
Region	2017	2018	2019	2020	2021	2021 % in good condition	2022	2022 % in good condition	2023	2023 % in good condition	Change
AKR	18	15	19	19	18	35%	17	31%	16	30%	-1%
IMR	66	67	66	65	58	45%	67	52%	70	54%	2%
MWR	88	89	87	86	72	46%	96	60%	97	60%	0%
NCR	53	50	52	53	47	50%	53	53%	50	49%	-4%
NER	59	92	95	96	72	42%	108	59%	111	59%	0%
PWR	35	38	41	41	39	21%	51	26%	61	29%	3%
SER	57	65	66	66	47	46%	66	50%	68	50%	0%
Service Wide	376	416	426	426	353	41%	451	47%	473	47%	0%

NPS Cultural Resources Inventory System

Attributes/Tabs for CRIS-HS

- Location Info
- Superintendent Concurrence
- Management Info
- National Register Status
- Chronology
- Use
- Analysis & Evaluation
- Condition
- Treatment
- Attachments (Other Info & Photos)

Historic Structures (CRIS-HS)



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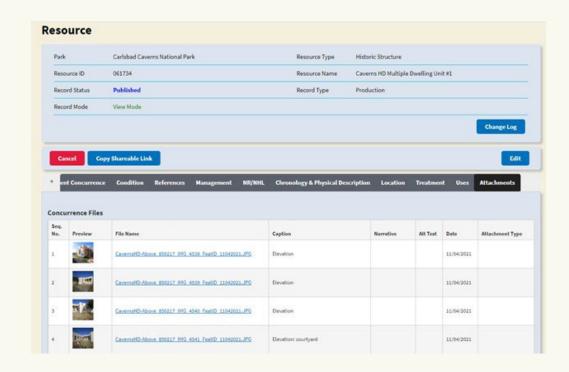
NPS Cultural Resources Inventory System Historic Structures (CRIS-HS)

Park: **Carlsbad Caverns National Park (CARL)**

Resource ID #: 061734

Resource Type: Historic Structure

Resource Name: Caverns HD Multiple Dwelling Unit #1





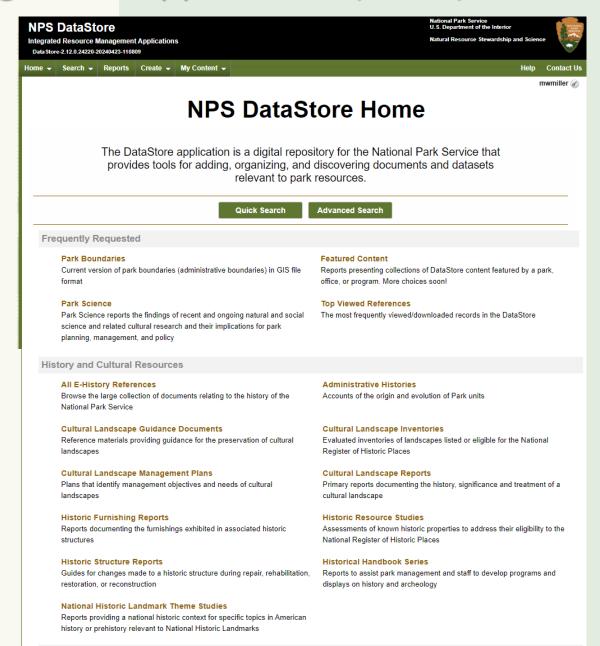


NPS Integrated Resource Management Applications (IRMA)

Welcome to IRMA

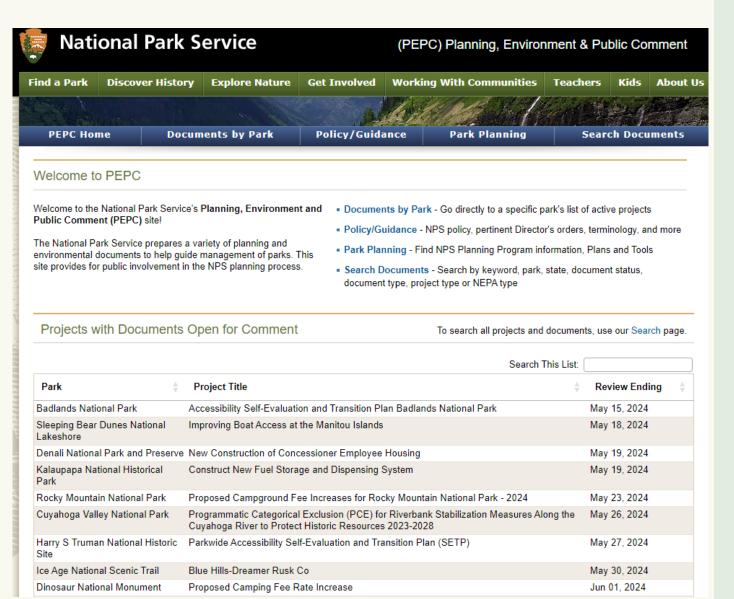
The Integrated Resource Management
Applications (IRMA) Portal provides easy
access to National Park Service applications
that manage and deliver resource information to
parks, partners and the public.

- NPS Histories
- Historic Structures Reports
- Historic Resources Series
- Historical Handbook Series
- Cultural Landscape Management Plans
- Cultural Landscape Reports
- Cultural Landscape Guidance Documents
- Historic Furnishings Reports
- National Historic Landmark Theme Studies



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NPS Planning, Environment & Public Comment Application (PEPC)



Welcome to PEPC

The National Park Service's Planning, Environment and Public Comment (PEPC) site. NPS prepares a variety of planning and environmental documents to help guide management of parks. This site provides for public involvement in the NPS Planning Process.

- Documents by Park Go directly to a specific park's list of active projects
- Policy/Guidance NPS policy, pertinent Director's orders, terminology, and more
- •Park Planning Find NPS Planning Program information. Plans and Tools
- Search Documents Search by keyword, park, state, document status, document type, project type or NEPA type

Welcome to the Automated Investment Review Board Site. This site allows NPS Users to electronically prepare a submission to the NPS Bureau Investment Review Board (BIRB). For help creating a new submission, please find instructions here.

 To start a new submission, use the AIRB Submission Portal link.

If you have any questions about using the AIRB Submission Portal or need to request access to the PowerApp please direct your inquiry via email to airb info@nps.qov.



AIRB Quick Links













What is the BIRB

- •Board is composed of:
 - •Reps from NPS Directorates
 - Park Superintendents
 - •Regional NPS Facilities Reps
- •Required for all NPS Capital Projects Over \$2.0 million
- •Projects reviewed by SME's:
 - Cultural Resources
 - Policy & Codes
 - Housing
 - Sustainability
 - Natural Resources
 - Budget
 - Accessibility
- •Capital Projects are reviewed:
 - Conceptual Level
 - Schematic Design Level

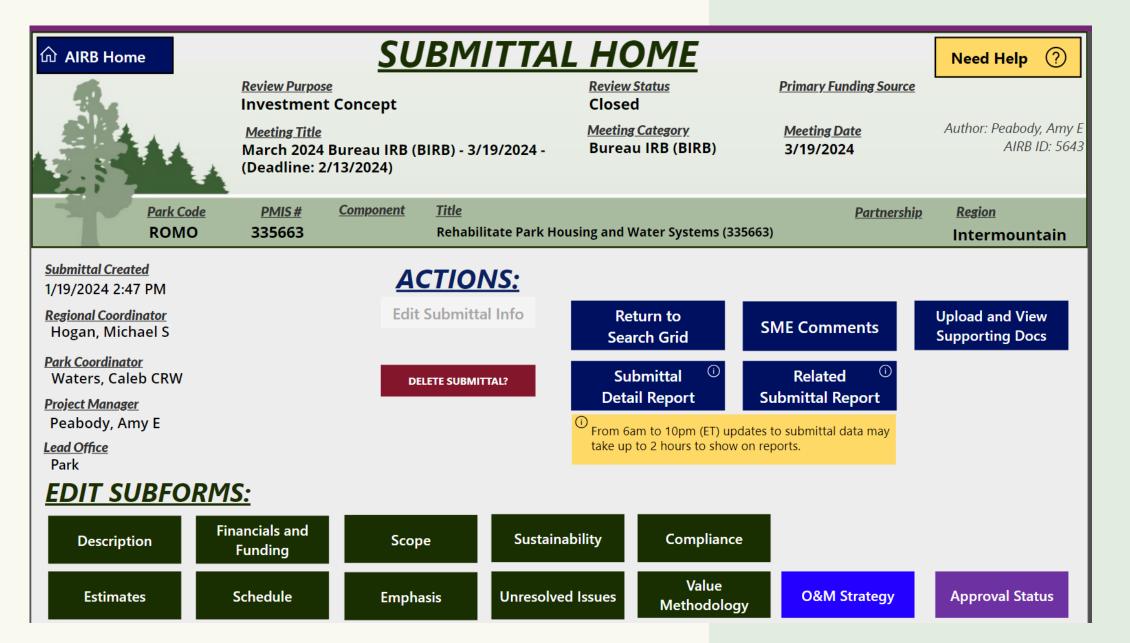
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NPS Bureau Investment Review Board (BIRB)



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NPS Automated Bureau Investment Review Board (BIRB)

Investment Concept - Define the Problem

Housing is the number one issue facing Rocky Mountain National Park.

- Quantity and <u>quality</u> of housing are both part of the roblem.
- Of our current housing portfolio of 134 unt, 32 units are in poor condition and 49 are in fair condition.
- The park is diverting significant recurses in all available fund sources to improve the condition of existing housing units.
- Through this process, even iter diverting significant cyclic, repair/rehab, and conditions funding, it will take decades to bring the entitle 2000 housing portfolio into good condition.
- ROMO had lans to address all housing in poor condition through multiple approaches

A santintial one-time investment to increase condition roing, reduce deferred maintenance, and upgrade existing park housing to meet life/safety codes is needed to make a meaningful and timely difference.





NPS Mission 66 Initiative (M-66)

What are Mission 66-Era Facilities?

"Mission 66" was a nationwide NPS campaign that was supposed to be completed in 1966 but spanned from 1945-1972. It included establishment of new parks as well construction of visitor centers, comfort stations, campgrounds, picnic shelters, park staff buildings, roads, parking lots, and other infrastructure.

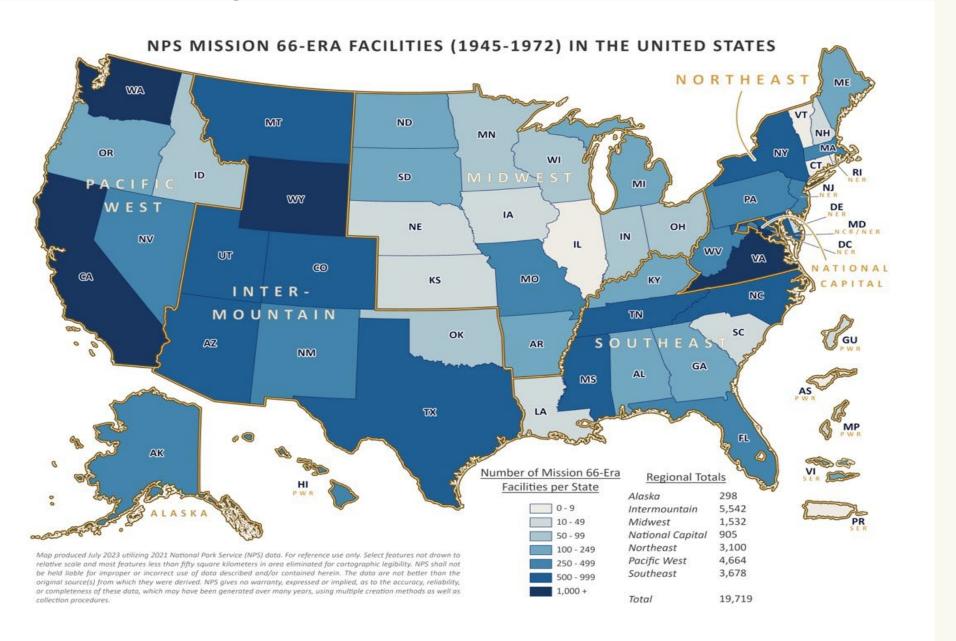
There are about **20,000 Mission-66** structures and they comprise **25% of all NPS facilities**.







Mission 66 Program Comment



Historic Structures Community

Historic Structures Program Council-Purpose

The Historic Structures Program Council is an advisory body to assist in the development & implementation of a National Historic Structures Stewardship Program. The HS Program Council will advise, educate, promote, & advocate for an effective Historic Structures Stewardship Program across NPS Parks.

• We will also work closely with our fellow Cultural Landscape Program Council.



Marla McEnaney, Manager Historic Architecture & Landscapes (MWR Region)



Julie McGilvray, Program Manager, Preservation Services (NCR Region)



Grant Crosby Regional Historical Architect (Alaska Region)



Stephen Pisani, Branch Chief (NE Region-HACE)



Historic Structures Community

The Community of Practice (CoP) for Historical Architects & Historic Structures SME's



APT (Association for Preservation Technology) Conference –NPS Affinity Team Meeting –Seattle (October 9th-14th, 2023)

- Focus on strengthening the network of Colleagues across disciplines.
- Partner and collaborate for training opportunities both in-person and online.
- Promote close working relationship between Historic Structures Program and COP to promote mutual interests.
 - Historical Architects
 - Architects & Project Managers
 - Architectural Historians & CR Specialists
 - Conservators & Curators
 - TPS & Heritage Documentation Colleagues



Historic Structures Community

The Community of Practice (CoP) for Historical Architects & Historic Structures SME's



- Plan for an In-Person "Historic Structures Program Meeting" Every-Other Year
 - Possible Meeting 2025 or 2026---Seek input from HS Council & CoP.
- Plan for regular meetings & training opportunities on Historic Structures with other NPS colleagues & External colleagues (Virtual and/or In-Person)
 - Museum Fire Protection & Historic Structures (April 2023)
 - Museum Management Program & NPS Structural Fire Program
 - New Guidance on the Use of Substitute Materials
 Preservation Brief #16 (May 22nd 2:00 3:30pm ET)
 - Technical Preservations Services Program





Mission 66 Housing History and Status

Mission 66: 1956 thru 1966

- 1800 total M66 housing units, 50% SFH, most in PWR & IMR
- NPS invested heavily in single family housing (SFH)

Today: High inventory of single-family M66 homes

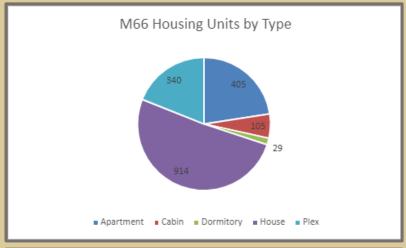
- Most units in good to fair condition
- Units outdated & don't meet current workforce's needs
- Few, small bathrooms, unmodernized kitchens
- Not universally accessible, energy inefficient
- Some converted to other uses
- Most M66 require Determination of Eligibility (DOE)

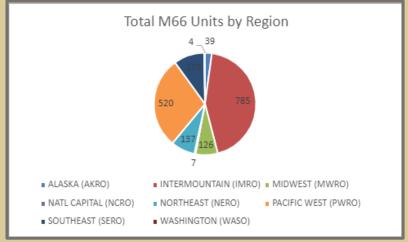
Parks currently need diverse mix of housing types and sizes

- Workforce demographics have changed
- Smaller families don't always need 3-bed/2-bath SFH
- Not affordable for lower-graded staff
- Entry level / early in careers / less space & more affordable









Mission 66 Rehabilitation / Reconfiguration

Rehabilitation with minor modifications:

- Retain historic character
- Address deferred maintenance
- Update interior and exterior (finishes, fixtures, cabinets, lighting)
- Modify floor plans to open concept (kitchen/dining/living room)
- Add additional bathroom
- Remove carpet and refinish hardwood floors
- Meet ABAAS standards and ratios
- Upgrade utilities (fire suppression, electrical service, internet)
- Improve energy efficiency (envelope, appliances, HVAC)

Reconfiguration from single house to multiple units:

- Retain historic character
- Address deferred maintenance
- Create duplexes convert SFH to two apartments
- House more employees / smaller families / lower rent

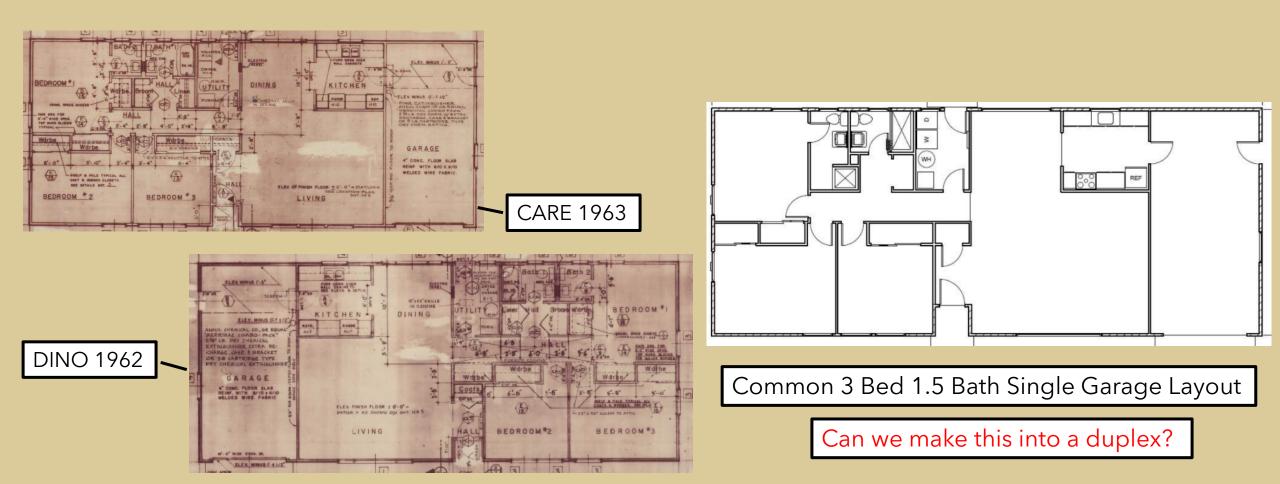




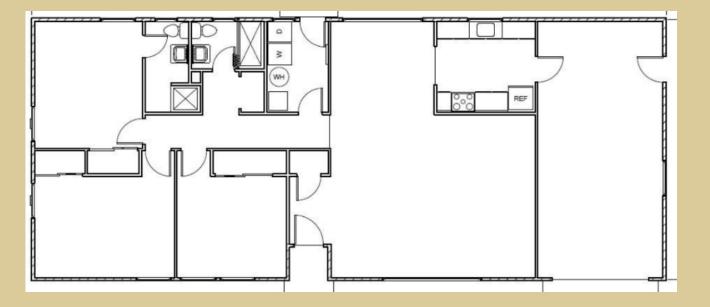


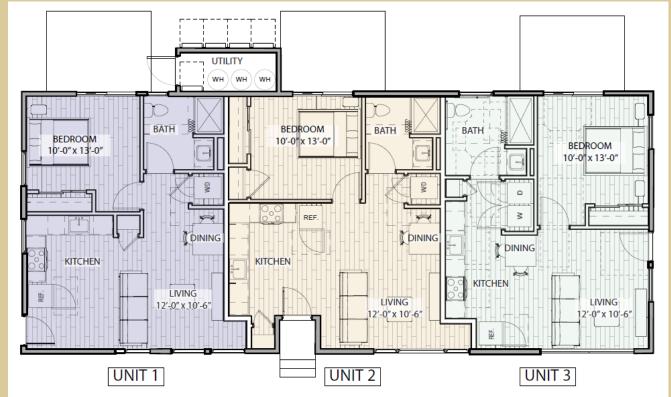
Opportunities

- Renovate existing structures to improve condition
- Reconfigure some single-family homes to duplexes / triplexes better meet actual housing demands
- Standardize design and compliance processes for similar structures



Convert SFH to Triplex





Common M66 SFH

- 3 Bed 1.5 Bath
- Single Garage

~1436 SF (interior)

- + 376 SF (garage)
- = 1812 SF (footprint)

Triplex Conversion

<u>Unit 1:</u>

- 1 Bed / 1 Bath
- 561 SF

<u>Unit 2:</u>

- 1 Bed / 1 Bath
- 567 SF

<u>Unit 3:</u>

- 1 Bed / 1 Bath
- Fully accessible
- 568 SF

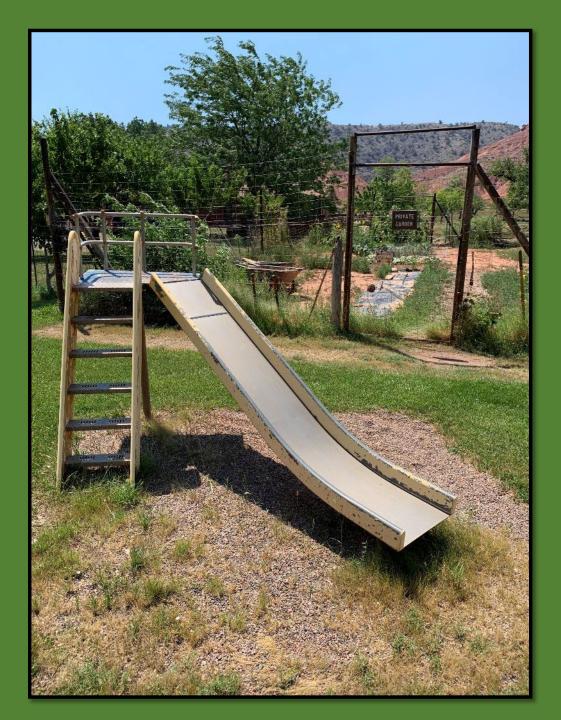
Implementation

- Funding of initial projects (primarily rehabililitations)
- Learning through execution
 - conduct a few pilot reconfigurations in first years
 - Follow with more reconfigurations if successful
- Expand to other Mission 66 housing designs beyond single family detached?









Thank you



Thank you



