

Regulating Methadone in Correctional Facilities and Our National Data Challenge

Brendan Saloner, PhD

Johns Hopkins Bloomberg School of Public Health
NASEM Methadone Workshop March 4, 2022

[Email: bsaloner@jhu.edu](mailto:bsaloner@jhu.edu) Twitter: @BrendanSaloner

Disclosures

- No conflicts of interest to disclose
- Funding: NIDA (K01DA042139), Greenwall Foundation, Arnold Ventures, Bloomberg Philanthropies

An Alternative Regulatory Model for Jails and Prisons

- Yesterday's presentation from Jodi Rich underscored the problems of current methadone regulations in jails and prisons
- We found widespread challenges complying with a patchwork of state and federal rules, which are inconsistently applied.
- Best option for new regulations, described in a forthcoming White Paper with Josh Rising and Sara Whaley:¹
 - Expand the current hospital regulations to cover people who are incarcerated.

¹Josh Rising, Brendan Saloner, Sara Whaley. White Paper: Access to Methadone in Correctional Facilities. Johns Hopkins School of Public Health. March 4, 2022 Draft. <https://tinyurl.com/4j27458h>

The Rationale for a Hospital-Style Regulation

- Hospitals are allowed to handle methadone as they do any other controlled substance, and to dispense it to inpatients with OUD who are receiving treatment for non-OUD related causes¹
 - *Like hospitals*, correctional facilities are institutional settings of care where patients need interim care
 - *Like hospitals*, correctional facilities are very secure and often stock and dispense controlled medications
 - *Like hospitals*, a critical task is to connect patients to continuing community care
- Jails in particular are short-stay facilities, where many existing regulations around care provision are not well-matched to available resources and acute needs of a population that churns rapidly

¹See Alex Walley's March 4, 2022 NASEM presentation for details of hospital regulations

Our National Data Challenge

- Workshop presentations provide a great compilation of available service use data, but there are huge holes in our understanding of access and quality of care. Lots of basic questions cannot be answered nationally:
- *How many people want access to methadone but cannot get it?*
- *What is the national average retention in methadone and how many new patients enter treatment every year?*
- *What are the typical patterns of dosing, take-home, counseling, and UDS experienced among patients?*
- Alongside regulatory changes, we need to modernize data collection infrastructure

Elements of a Data Strategy

- Modernize NSDUH to include incarcerated people and people experiencing homelessness
- Require methadone treatment to be identified in the Treatment Episode Data Set (instead of any MOUD)
- Undertake a national longitudinal cohort study of methadone patients to identify factors related to quality of care, recovery outcomes, and retention in treatment
- Plan for data collection activities outside the OTP to extend to mobile units, correctional facilities, long-term care, pharmacies

	Available Data	What we Don't Know
<i>Size and Characteristics of Treated Population</i>	• <u>NSSATS</u>: Point-in-time count (state aggregates) • <u>State admin data and claims</u>: patient-level treatment records	• National data that tracks patients longitudinally, national demographics of patients at OTPs
<i>Access Barriers and Facilitators</i>	• Select studies on travel distance, cost, and wait times	• National, patient-centric measures on realized access and patient barriers
<i>Quality of Care</i>	• Select studies on retention, NSSATS facility measures on processes of care	• National measures on whether care is effective, comprehensive, patient-centered
<i>Medical Outcomes</i>	• Small sample studies with patient-reports, claims-based analyses for specific payers	• National trends in overdose risk among methadone patients, other self-reported markers of relapse/recovery
<i>Non-Medical Outcomes</i>	• Single state/county data linkage studies, small sample studies with patient reports	• National trends in recidivism, child welfare involvement, employment, housing stability