

TRANSPORTATION RESEARCH BOARD

Balancing the Scales-- Equity Analysis in Transportation Planning

**October 22, 2020
2:00-3:30 PM Eastern**

**@NASEMTRB
#TRBwebinar**



PDH Certification Information:

- 1.5 Professional Development Hours (PDH) – see follow-up email for instructions
- You must attend the entire webinar to be eligible to receive PDH credits
- Questions? Contact Reggie Gillum at RGillum@nas.edu

The Transportation Research Board has met the standards and requirements of the Registered Continuing Education Providers Program. Credit earned on completion of this program will be reported to RCEP. A certificate of completion will be issued to participants that have registered and attended the entire session. As such, it does not include content that may be deemed or construed to be an approval or endorsement by RCEP.



REGISTERED CONTINUING EDUCATION PROGRAM

#TRBwebinar

Learning Objectives

1. Identify the blend of qualitative and quantitative assessments needed for equitable decision-making
2. Understand the inclusive engagement and thoughtful communication fundamental to effective equity-related analyses
3. Enrich each step of an equity analysis by applying two or more analysis techniques

Balancing the Scales

Equity in Transportation Planning



Image: Robert Wood Johnson Foundation, 2017. Accessed from National Academy of Medicine. 10/29/20.
<https://nam.edu/programs/culture-of-health/culture-of-health-program-meetings/culture-of-health-program-november-meeting-2-summary/health-equity-bike-graphic/>

What We Hope to Achieve Today

- *By sharing our experience and generating ideas with you, we hope we can --*
 - Help transportation planners in the group to develop and implement equity analyses that address the unique context of your community
 - Spark some fresh insights among all of us about how we can “walk the talk” of promoting equity, not only in *what* we do, but in *how* we do it.
- *Using this information and these ideas, we hope you can --*
 - Identify the blend of qualitative and quantitative assessments needed for equitable decision-making
 - Describe how inclusive engagement and thoughtful communication is fundamental to effective equity-related analyses
 - Apply the analysis framework and techniques to your work
 - Keep ideas flowing and conversation going with your colleagues

Catalyst for Today's Webinar

TCRP RESEARCH REPORT 214

TRANSIT
COOPERATIVE
RESEARCH
PROGRAM

Sponsored by
the Federal
Transit Administration

Equity Analysis in Regional Transportation Planning Processes

Volume 1: Guide

The National Academies of
SCIENCES • ENGINEERING • MEDICINE
TRB
TRANSPORTATION RESEARCH BOARD

100 YEARS
TRANSIT COOPERATIVE RESEARCH PROGRAM

<https://www.nap.edu/download/25860>

TCRP RESEARCH REPORT 214

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Equity Analysis in Regional Transportation Planning Processes

Volume 2: Research Overview

The National Academies of
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<https://www.nap.edu/download/25886>

TCRP Report 214 Study Team

TCRP Project H-54 Panel

- Lee L. Davis, (Chair), *Lee L. Davis & Associates, Palmdale, CA*
- Ashley B. Burns, *Burns Innovation Group, New Orleans, LA*
- Aida Copic, *Transit Authority of River City, Louisville, KY*
- Kayla Marie Ferguson, *RPM Transportation Consultants, LLC, Nashville, TN*
- Kristin M. Haldeman, *Arlington Public Schools, Arlington, VA*
- Austin Lee, *AC Transit, Oakland, CA*
- Heidi Schallberg, *Metropolitan Council, St. Paul, MN*
- Ken Zatarain, *WSP, Portland, OR*
- **In Memoriam:** Nicole E. Tishler, *Massachusetts Department of Transportation, Boston, MA*

TCRP Staff and Agency Liaisons

- Gwen Chisholm-Smith, *TCRP*
- Wesley Blount, *Federal Highway Administration*
- Ken Cervenka, *Federal Transit Administration*
- Christopher Zeilinger, *Community Transportation Association of America*

Research Team

- Hannah Twaddell, Principal Investigator
- Beth Zgoda, Research Team Leader
- Aida B. Douglas, Subject Matter Expert
- Eliot Rose, Initial Principal Investigator
- ICF Researchers and Peer Reviewers: Les Brown, James Choe, Catherine Duffy, Taylor Gestwick, Terrance Glover, Paul Hershkowitz, Jessica Klion, Alanna McKeeman, Radha Neelakantan, Lindsay Oluyede, Katie O'Sullivan, Amy Snelling, Allie Thompson, Jon Walker, Paul Wlodkowski

Literature Review and Pilot Studies



What is Equity in Transportation?

*Equity in transportation seeks **fairness in mobility and accessibility** to meet the needs of **all community members**.*

- Facilitate social and economic opportunities *by ...*
- Providing equitable levels of access to affordable, reliable transportation options *based on..*
- The needs of the populations being served, *particularly ...*
- Populations that are traditionally underserved.



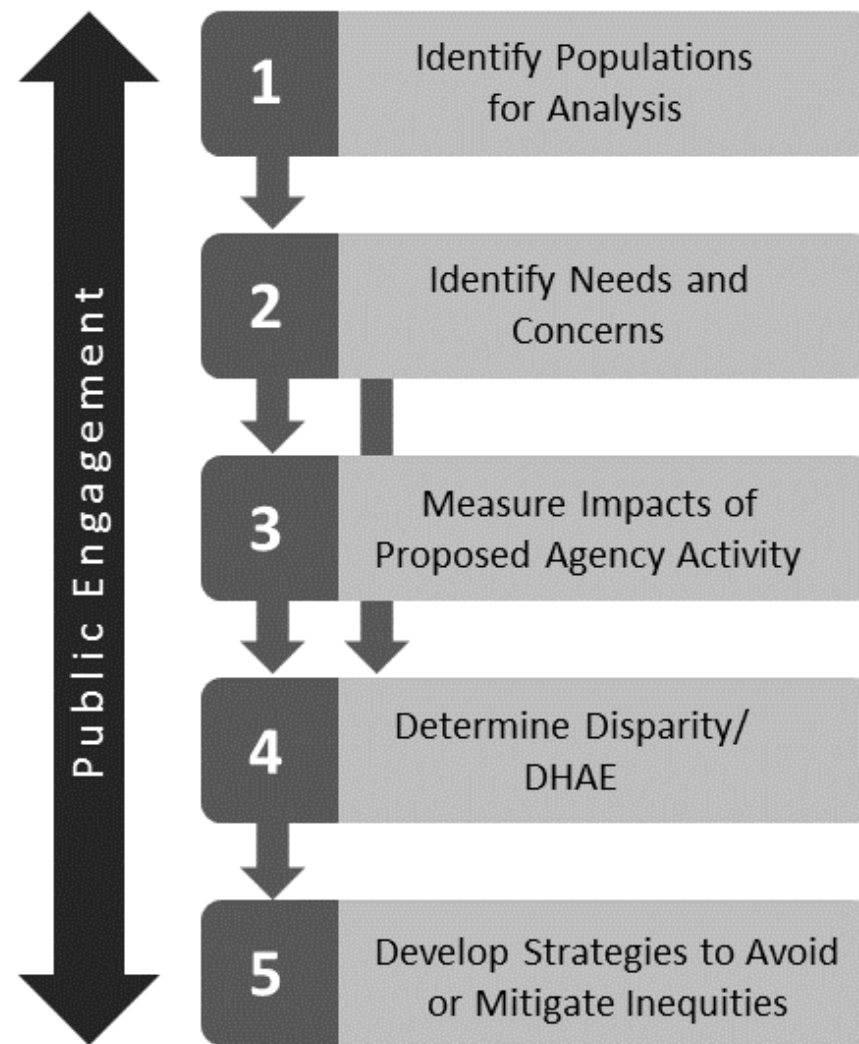
Text: FHWA Office of Planning and Environment Environmental Justice. Accessed 10/29/20. https://www.fhwa.dot.gov/environment/environmental_justice/equity/

Image: Emanu. Accessed 10/19/2020. <https://emanug.squarespace.com/>

Equity Analysis Requirements

- Federal Laws and Directives
 - Title VI, Civil Rights Act (1964)
 - Environmental Justice Executive Order 12898 (1994)
 - Limited English Proficiency Executive Order 13166 (2000)
- Required Populations for Analysis
 - Low income persons
 - Ethnic and cultural minority persons
- Required Outcomes
 - Avoid, minimize, mitigate disproportionately high and adverse effects
 - Ensure full and fair participation in decision-making
 - Prevent denial of, reduction in, or delay in receipt of benefits

Framework for Equity Analysis



The Foundation: Inclusive Public Engagement



Connect

- Tailor engagement to community interests and needs



Educate

- Equip people to make meaningful contributions



Sustain

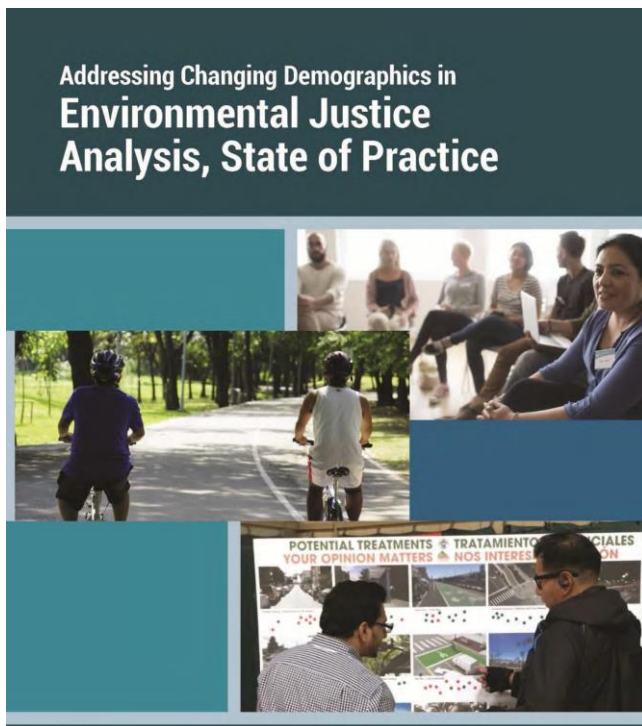
- Build lasting relationships and partnerships

1) Identify Populations...2) Identify Needs...3) Measure Impacts...4) Determine Disparity/DHAE...5) Develop Strategies

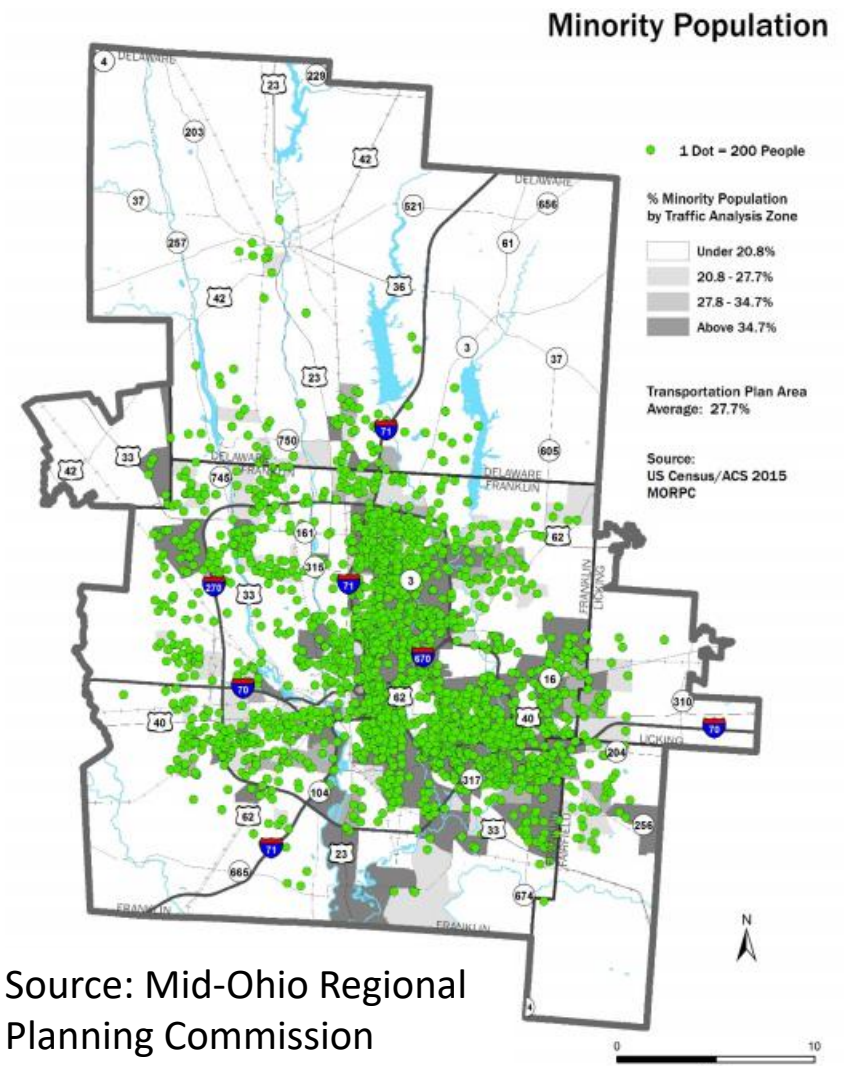
Step 1 – Identify Populations



- Define Population Groups for Analysis
- Identify Regional Distribution of Underserved Persons
- Identify High-Priority Areas
- Understand Demographic Change



Source: Federal Highway Administration



Source: Mid-Ohio Regional Planning Commission

Public Engagement

- 1 Identify Populations for Analysis
- 2 Identify Needs and Concerns
- 3 Measure Impacts of Proposed Agency Activity
- 4 Determine Disparity/ DHAE
- 5 Develop Strategies to Avoid or Mitigate Inequities

- Regional Transportation Plan 2050**
Clearing Our Course
Winnebago Area

30-Minute Transit Accessible Areas
Environmental Justice Areas

Areas accessible within a 30-minute bus ride from the points shown.

Weekday AM

Trip Origins

 - Allied / Dunn's Marsh
 - Coho Street
 - Hill Farms
 - North Sherman Avenue
 - Owl Creek
 - Raymond Road
 - South Park Street
 - Wright Street

30 Minute Travel Time

Notes:

Accessible areas are based on the shortest travel time from the points shown leaving between 7 am and 8:30 am.

Walking distances are straight-line paths regardless of the pedestrian network and obstacles that may exist and cannot exceed 1/4 mile.

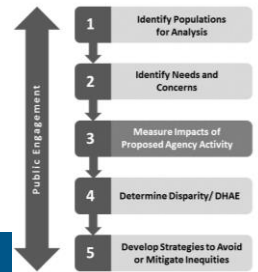
Travel times are based on Metro Transit bus schedules effective August 28, 2016, not including supplemental Sunday service.

Prepared by staff of the
I-P-B
Interagency Planning Board
Winnebago Area

Scale: 1 inch = 1 mile
North Arrow

11

Step 3 – Measure Impacts



- Select Indicators
- Differentiate Project Types for Evaluation
- Measure Outputs
- Measure Outcomes
- Document for Use in Next Steps

Benefits	Sample Output Indicators	Sample Outcome Indicators
Travel time reductions	Dollars invested in projects to improve system efficiency	Average commute travel times Number of jobs accessible in 30-minute commute
Congestion reductions	Dollars invested in projects to improve system efficiency	Vehicle/ person hours of delay Congested lane miles Passenger/ freight throughput
Safety improvements	Dollars invested in countermeasures Numbers of countermeasure projects	Decreases in injuries and fatalities
Travel option improvements	Transit hours of service and service frequencies Sidewalk network coverage Bike lane network coverage	Number of jobs accessible in 30-minute transit commute
Infrastructure condition	Dollars invested in maintenance	Roadway and sidewalk condition
Burdens		
Air or water pollution	Number of CMAQ-funded projects	Exposure to mobile source air emissions
Displacement of persons or businesses	Number of households and businesses within or adjacent to proposed roadway expansion corridors	Number of households or businesses displaced or rendered less accessible (usually not known until project design but can be estimated prior to that)
Loss of access to transit	Number of transit stops removed Reduced frequency or coverage of transit routes	Number of households with no access to transit
Destruction/disruption of community resources, cohesion, or economic vitality	Density of walkable intersections Pedestrian network connectivity index Ratio of high- to low-stress streets (using a pedestrian Level of Traffic Stress index tool)	Increased travel times to access key destinations by mode

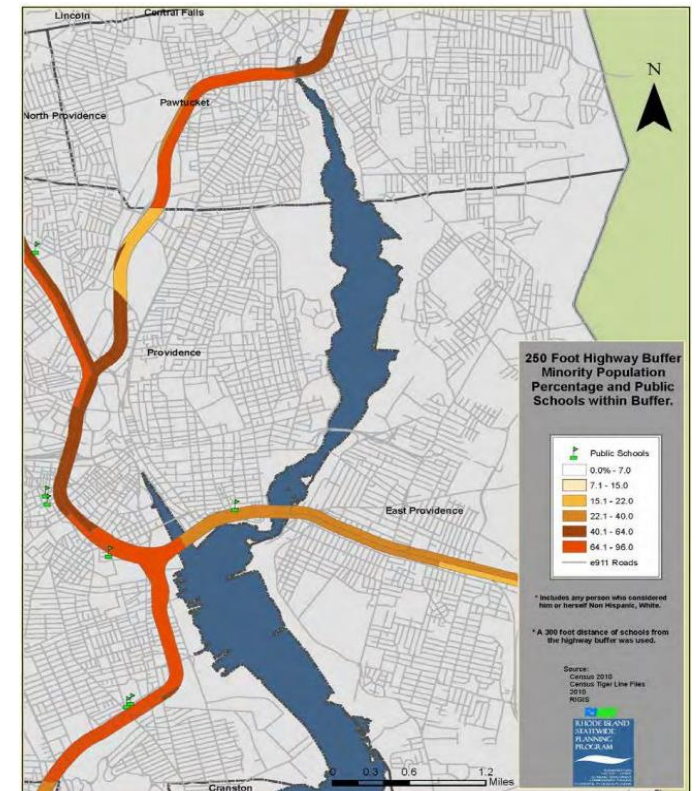
Types of Projects to Consider Breaking Out for Further Analysis	
Projects tending to have net benefit to adjacent communities	Transit, if it stops in the community Maintenance and preservation projects Bicycle and pedestrian facilities Highway modernization Safety countermeasures
Projects that may generate a net burden to adjacent communities	Highway expansions that could fragment a neighborhood or speed up traffic in a pedestrian area Express transit lines that bifurcate the community without adding access
Modes favored by underserved persons	Transit Bicycle and pedestrian facilities

Step 4 – Determine Disparity/ DHAE



- Screen for Disparate Impacts Using Quantitative Methods
- Validate Findings with Qualitative Methods and Stakeholder Involvement
- If Disparate, Diagnose Why

Potential Exposure to Pollution from Highway Traffic					
	Study Area		Reference Area		Location Quotients (A/B)/(C/D)
	Targeted Underserved (A)	Total Population (B)	Targeted Underserved (C)	Total Population (D)	
Minority	7,691	20,367	248,882	1,052,567	1.68
Population Below Poverty Level	3,538	20,367	123,396	1,052,567	1.48

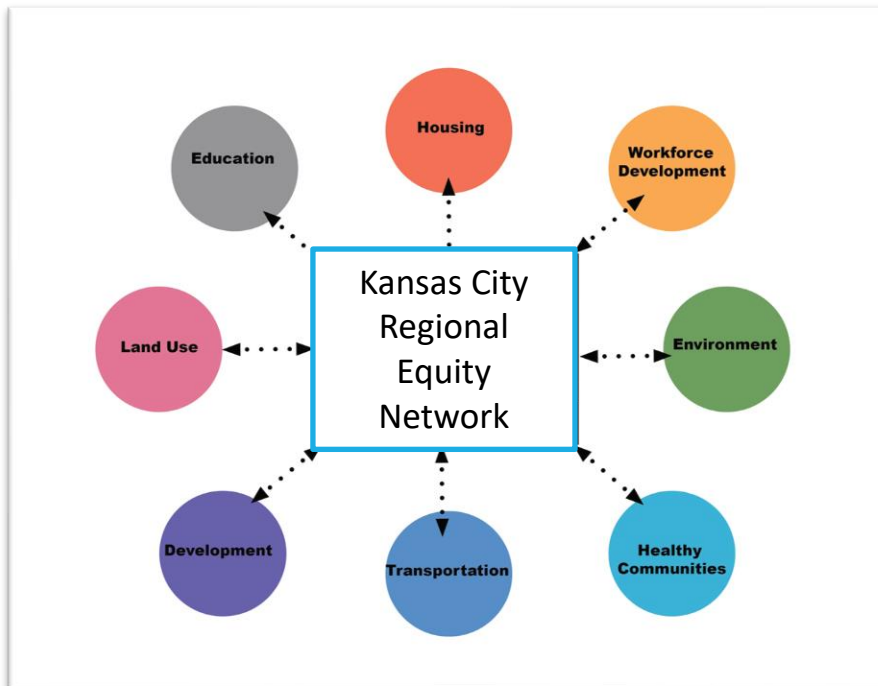


State Planning Council in Rhode Island defined the study area as a 250 foot buffer around limited access roadways, and determined the demographic makeup of the study area compared to the statewide demographics. The resulting location quotients of 1.68 for minorities and 1.48 for the population below the poverty level indicated a disproportionate exposure to pollution and risk of asthma. Source: Rhode Island State Planning Council. 2017. Long Range Transportation Plan.

Step 5 – Develop Strategies



- Invest in Projects that Advance Equity
- Address Equity in All Phases of Planning and Decision Making



MTP/ TIP Project Evaluation Criteria	MPO
Reduce the score of a roadway project in the MTP if it adds vehicle lanes in an underserved area	Charlotte County-Punta Gorda
Points for MTP transit system expansion projects serving an underserved community, and for TIP projects that benefit census tracts with high indicators of Potential Disadvantage communities	Delaware Valley Regional Planning Commission
Points awarded depending on the degree to which a TIP project in an underserved community improves access to opportunities	East-West Gateway Council of Governments
For TIP projects adjacent to underserved communities, points added or subtracted depending on net positive or adverse impacts to adjacent communities. Points are earned with transit improvements, safety enhancements, bicycle/pedestrian improvements; points can be subtracted for displacement of residents or creating barriers.	Memphis Urban Area MPO
TIP points awarded for projects that improve multimodal accessibility in EJ areas, and to projects that benefit public health (particularly in areas with health outcome disparities) by improving safety, providing community/social space, and/ or improving access to parks/open space, health care, healthy foods, and opportunities for physical activity.	Madison Area Transportation Planning Board

Methods for Further Research

- Quantifying public and stakeholder engagement
 - Setting measurable objectives
 - Evaluating progress
- Mapping locations of required populations without using bright-line population concentration thresholds
- Developing and selecting indicators
 - Current needs
 - potential impacts
- Identifying and documenting existing and potential disparate impacts for entire plans/programs (broader, more complex than individual projects)
- Developing performance-oriented strategies to estimate potential positive impacts



The Transportation Planning Industry: Observations on Diversity in Employment

Sherry Burton Steine,
Senior Transportation Planner, ICF

CRITICAL ISSUES IN TRANSPORTATION 2019

POLICY SNAPSHOT

INSTITUTIONAL AND
WORKFORCE
CAPACITY: PROVIDING
A CAPABLE AND
DIVERSE WORKFORCE

“Given the growing, shifting, and increasingly diverse population of the United States, the perspectives of a variety of racial and ethnic communities are needed to inform transportation planning and decision making at all levels. *How can we best attract more students and professionals from underrepresented racial and ethnic groups to transportation?”*

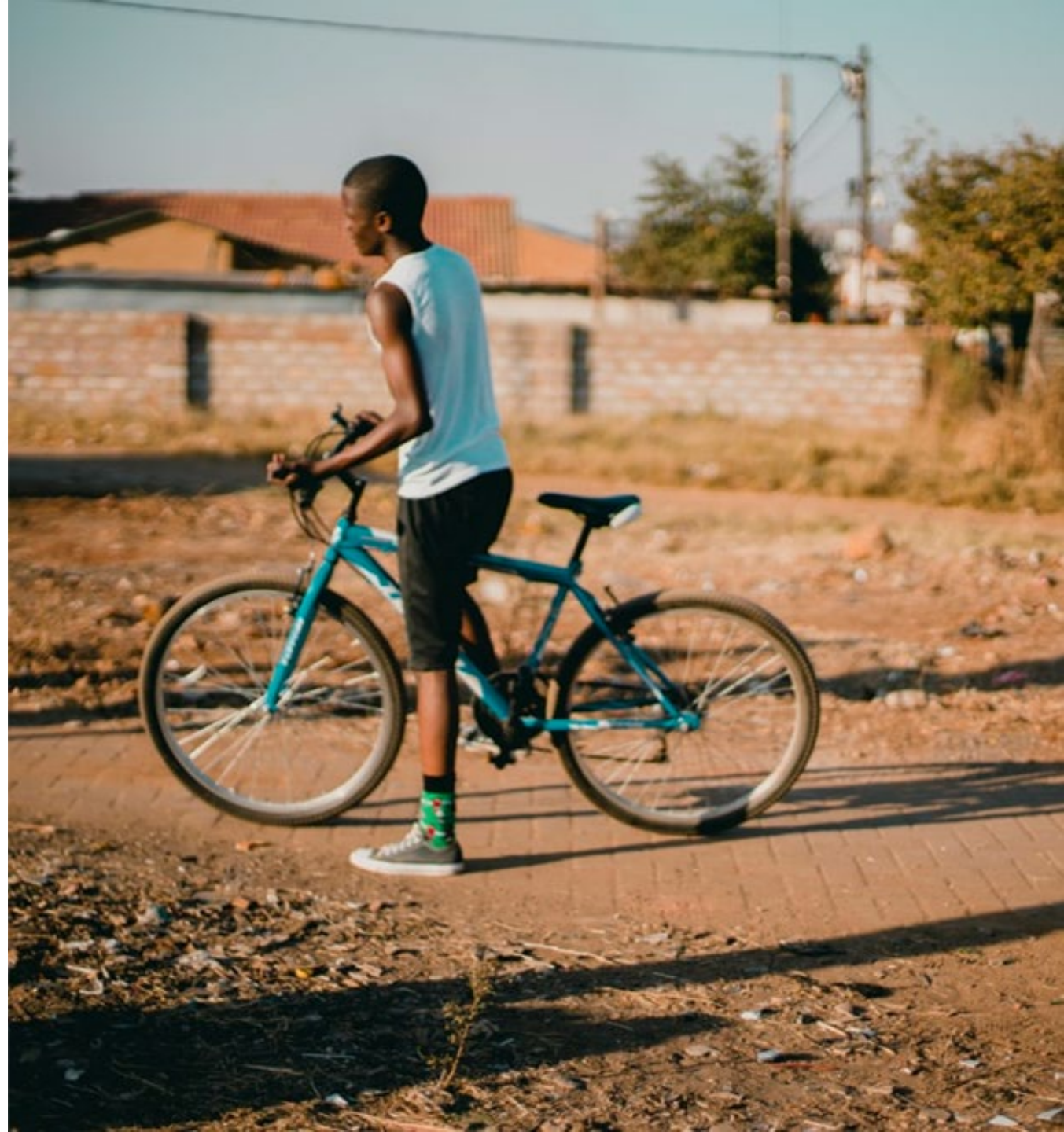
A background image showing a group of diverse people in a modern meeting room. They are seated around a large wooden table with laptops and a coffee cup. One person is raising their hand, suggesting an interactive session or a presentation.

Diverse Transportation Planning Agencies, Organizations & Functions

- Transportation is diverse and complex
- 50 State DOTs
- 6,000 Transit Agencies
- Over 400 MPOs
- Local Planning agencies
- Private consulting firms
- Varied culture, structure & responsibilities
- Different social, political, and institutional structures
- Workforce, training and funding

Historical View

- The history of transportation planning and urban renewal in the 1950's, 60's, and 70's has left a traumatic history in the eyes of many minority populations.
- Because of this “infrastructural trauma” experienced by many minorities, including indigenous populations, there is a lack of trust and comfort with their inclusion.
- Transportation planning historically was not open to many underrepresented communities in process or as career option.



Historical Context of the Transportation Industry

- The Transportation Industry has been historically white male dominated.
- The historic nature of the industry and culture has not been welcoming to women and minorities. Thus, creating a non-inclusive culture which hindered recruitment efforts from underrepresented groups.
- “Without enhanced strategic and intentional efforts to welcome diversity, the industry will miss, and even lose ground with, a key segment of the labor market.”

Source: A View from the Top: The Future Multimodal Workforce, TRNews September/October 2019. Candace Blair Cronin, ICF and Lawrence Goldstein, TRB



MPO Board Representation

A 2006 Brookings Institute Study found:

- “MPO boards underrepresented racial minorities and overrepresent white constituents.”
- “Of all voting members from the 50 selected MPO boards, 88 percent are white, while about 7 percent of all board members were black, 3 percent were Hispanic, and 1 percent were Asian/Pacific Islanders.”
- “Although the racial and ethnic composition of voting members is an indirect measure of adequate public participation and representation, it may serve as an indicator of the degree to which minorities have a voice in regional policymaking.”



METROPOLITAN POLICY PROGRAM

An Inherent Bias? Geographic and Racial-Ethnic Patterns of Metropolitan Planning Organization Boards

Thomas W. Sanchez¹

Metropolitan planning organizations (MPOs) are often the conduit through which billions of federal and state transportation dollars flow for regional transportation investments. Decisions by MPOs have important ramifications for metropolitan growth patterns and, by implication, social and economic opportunity. Yet, the decisions are made by boards whose members are generally not elected to serve on the MPO. Further, MPOs are not required by law to have representational voting. The potential exists, therefore, for MPO decisions to be biased toward certain constituencies or locales at the expense of others. This policy brief reviews MPOs generally and discusses the variation in MPO voting structures—with implications for potential bias—in 50 large metropolitan areas.

I. Introduction

Among the most important transportation reforms initiated by the federal government in recent decades was the increased focus on metropolitan areas and the devolution of greater responsibility for planning and implementation to metropolitan planning organizations (MPOs).² By empowering MPOs to play a more active and authoritative role in transportation planning and programming, these reforms created a policy framework for increased local and regional decisionmaking. By requiring sustained and meaningful public involvement, they also demanded increased sensitivity to the community effects of large-scale public investments.³

These were substantial, and long overdue, shifts in the federal program, which for decades had focused on transportation decisionmaking at the state and federal levels alone. Nearly 40 years of such top-down decisionmaking, coupled with a nearly singular focus on highways (as opposed to public transit or other alternative transportation) led to shifting land use and demographic patterns that both directly and indirectly contributed to racial segregation and community fragmentation, leaving central cities, urban, and suburban areas stratified by race and class.⁴

This produced clear winners and losers in metropolitan resource allocation, not only in transportation infrastructure, but in vital access to education, employment, health care, affordable housing, job training, and civic participation. More often than not, the resulting patterns of access and opportunity literally paved the way for the “haves” to fill an increasingly middle-class and auto-dominated suburban periphery, while the “have-nots” were increasingly concentrated, and often stranded, in or near the urban core.⁵ The federal reforms in the latter part of the twentieth century were designed, in part, to address these

THE WORKFORCE CHALLENGE



RECRUITING, TRAINING, AND
RETAINING QUALIFIED WORKERS FOR
TRANSPORTATION AND TRANSIT AGENCIES

TRANSPORTATION RESEARCH BOARD
OF THE NATIONAL ACADEMIES

Changes in the Industry

- Technological Change
- Globalization
- Aging of the Population and other Demographic Trends
- Ethnic Diversification of the Workforce (this includes Indigenous Populations)

Source: Hudson Institute 1997.

[The Transportation Workforce Challenge: Recruiting, Training, and Retaining Qualified Workers for Transportation and Transit Agencies](#)

Recruiting, Training, and Retaining Qualified Workers for Transportation and Transit Agencies -- Special Report 275 (2003)

Review of Approaches to Diversity Recruitment

- Required initiatives
- Initiatives that impact work environment
- Human resource strategies
- Initiatives that establish responsibility or accountability
- Initiatives that leverage external relationships
- Approaches to identifying outstanding barriers

Source: TCRP J-11/Task 35 [Active]

Resource Guide for Improving Diversity and Inclusion Programs for the Public Transportation Industry Interim Report March 2020



Community Engagement on Transportation Projects. Who is doing it?

- Who is doing it and what is the impact?
- Are minority recruitment efforts aimed at community engagement functions or other professional levels of transportation planning?



<https://www.seattletimes.com/seattle-news/transportation/ask-an-expert-how-can-transportation-planners-better-serve-black-and-brown-people/>



Potential Solutions

- Workforce Capacity Building is needed to develop pipelines.
- Internal and external pipelines that extend both into talent pools that have been productive historically as well as into sources that have not been fully explored.*
- State DOTs and MPOs have an opportunity to invest in workforce education and internships for underrepresented populations.
- Recruit underrepresented populations and elected officials to participate on MPO Boards. Provide Board Member training.

*Source: A View from the Top: The Future Multimodal Workforce, TRNews September/October 2019. Candace Blair Cronin, ICF and Lawrence Goldstein, TRB



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MORPC Equity Analysis in Planning Products

TRB Webinar: Balancing the Scales--Equity Analysis in Transportation Planning

OCTOBER 2020

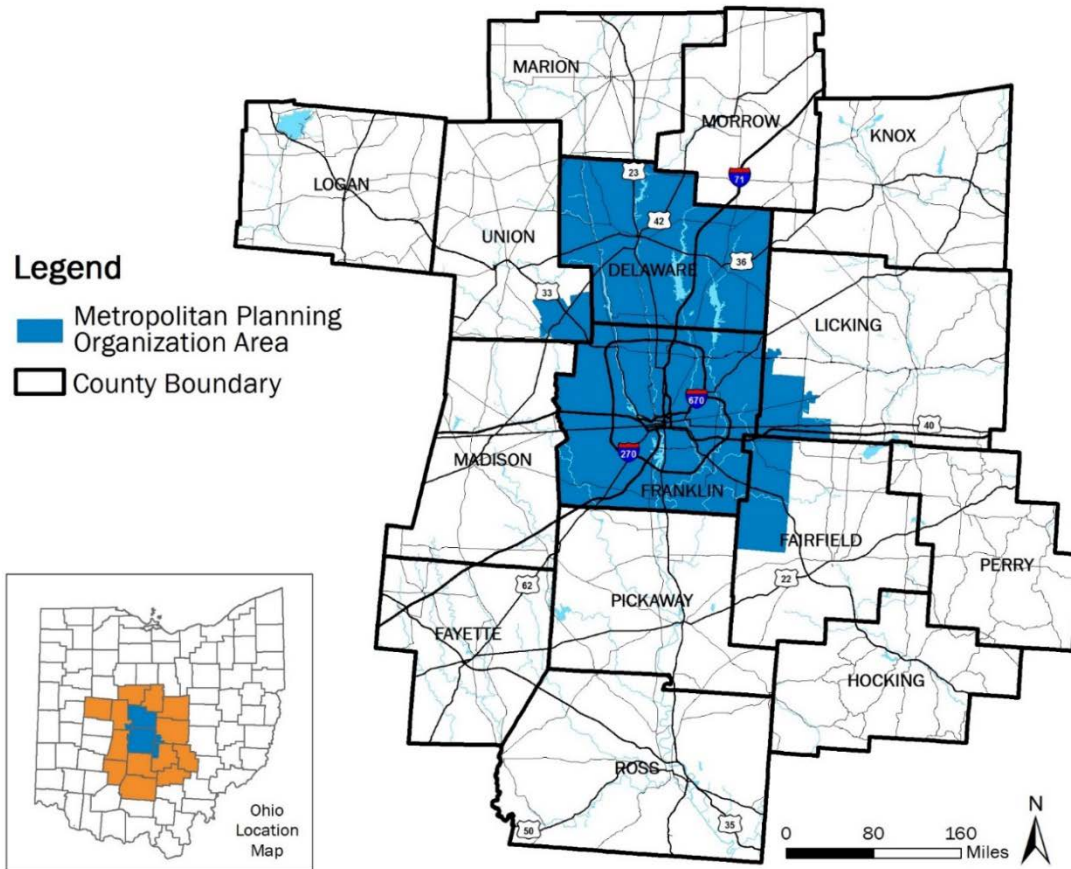


PRESENTATION TOPICS

- Introduction to MORPC
- History with Environmental Justice Analysis
- MTP & TIP Analysis Procedures
- TCRP Research Pilot
- Additional Thoughts

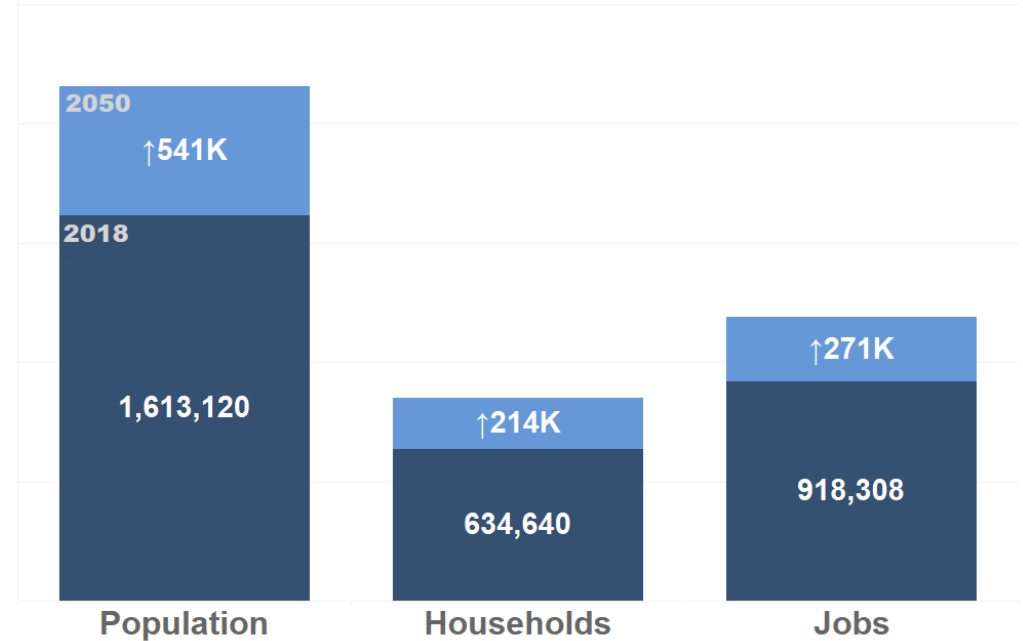


Metropolitan Planning Organization & Area of Interest



Projected Growth

Metropolitan Planning Organization Area



OUR TRANSPORTATION SYSTEM

- 5,600 lane miles of roadways, 2,300 bridges
- More than 19 million fixed-route passenger trips annually
 - COTA
 - Delaware County Transit Board (DCTB)
 - Licking County Transit Board (LCTB)
 - Lancaster Public Transit System (LPTS)
 - Union County Area Transit Service (UCATS)
- 700 miles of existing bikeways
- 40% of arterials and collectors have sidewalk coverage
- 11.5 million Central Ohio Greenways bike/pedestrian miles traveled annually
- 5 intermodal lifts/railyards





MORPC Technical Environmental Justice Analysis History

- Initially developed in 2000/2001
- Slight tweaks over time
- Applied to:
 - Each Metropolitan Transportation Plan (every 4 years)
 - Each Full TIP update (every 2 years)
- Can apply to recommendations of major studies
- Travel demand model is key tool in MORPC's EJ analysis



EJ Analysis Measures

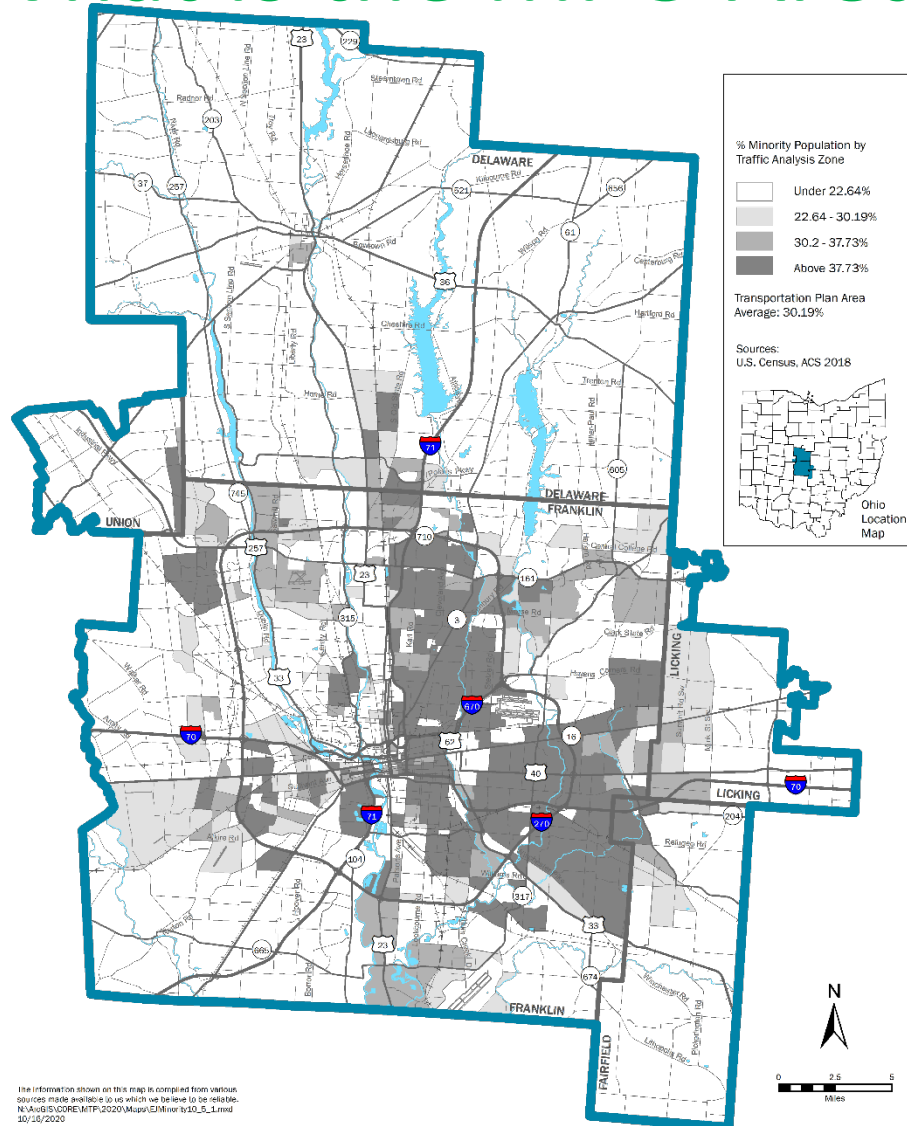
- Meaningful
- Able to be Applied or Determined
- Quantifiable or Qualitative
- Compare:
 - Population Groups
 - Geographic areas
- May be Mode Specific

Target Populations

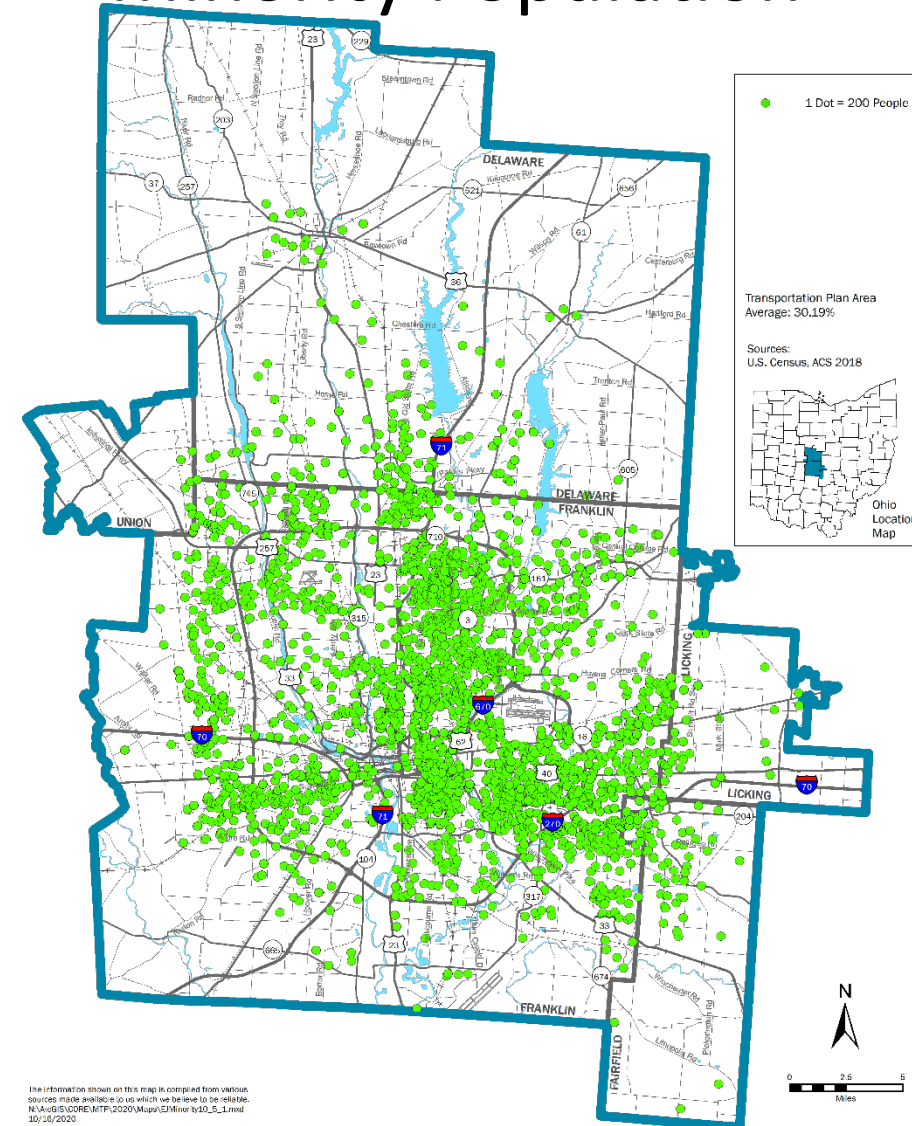
- Minority
- Poverty
- Hispanic
- Older than 65
- Disabilities
- Zero Car Households



What is the MPO Area Like?



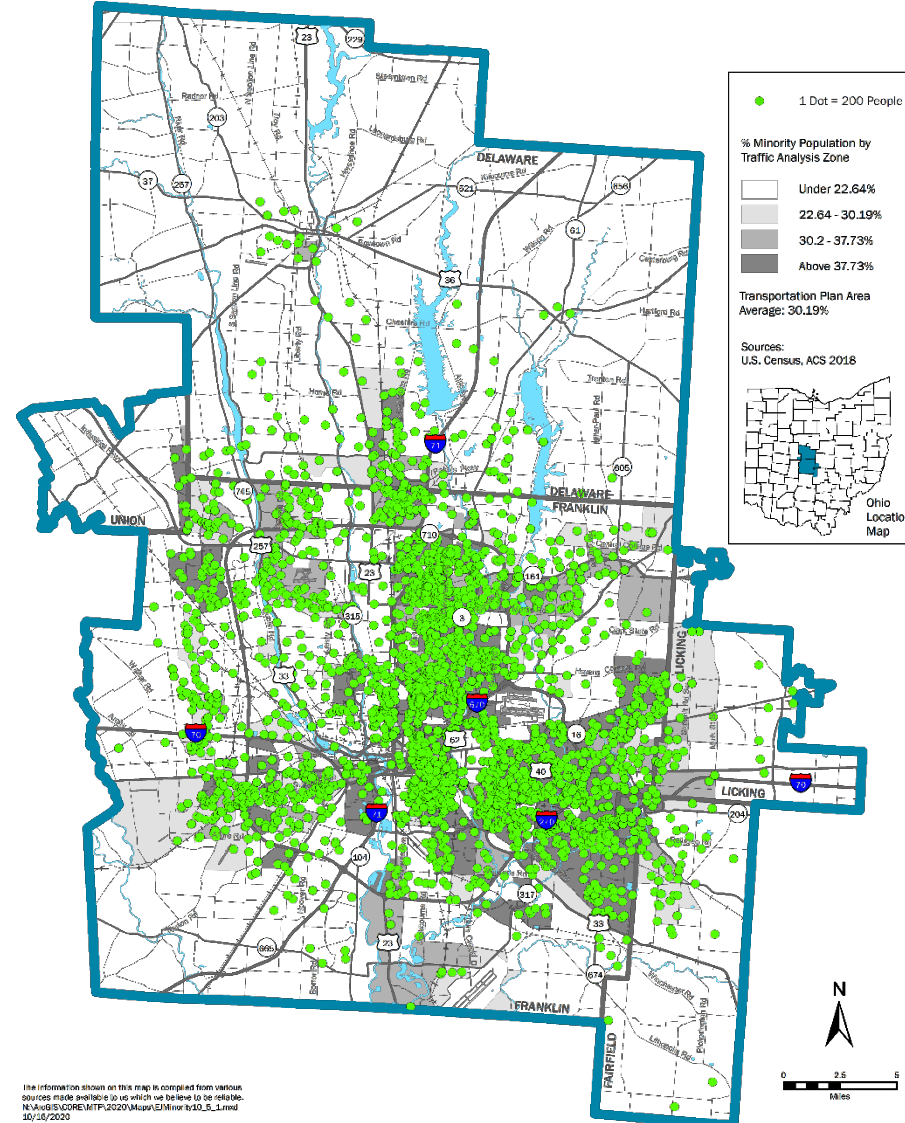
Minority Population





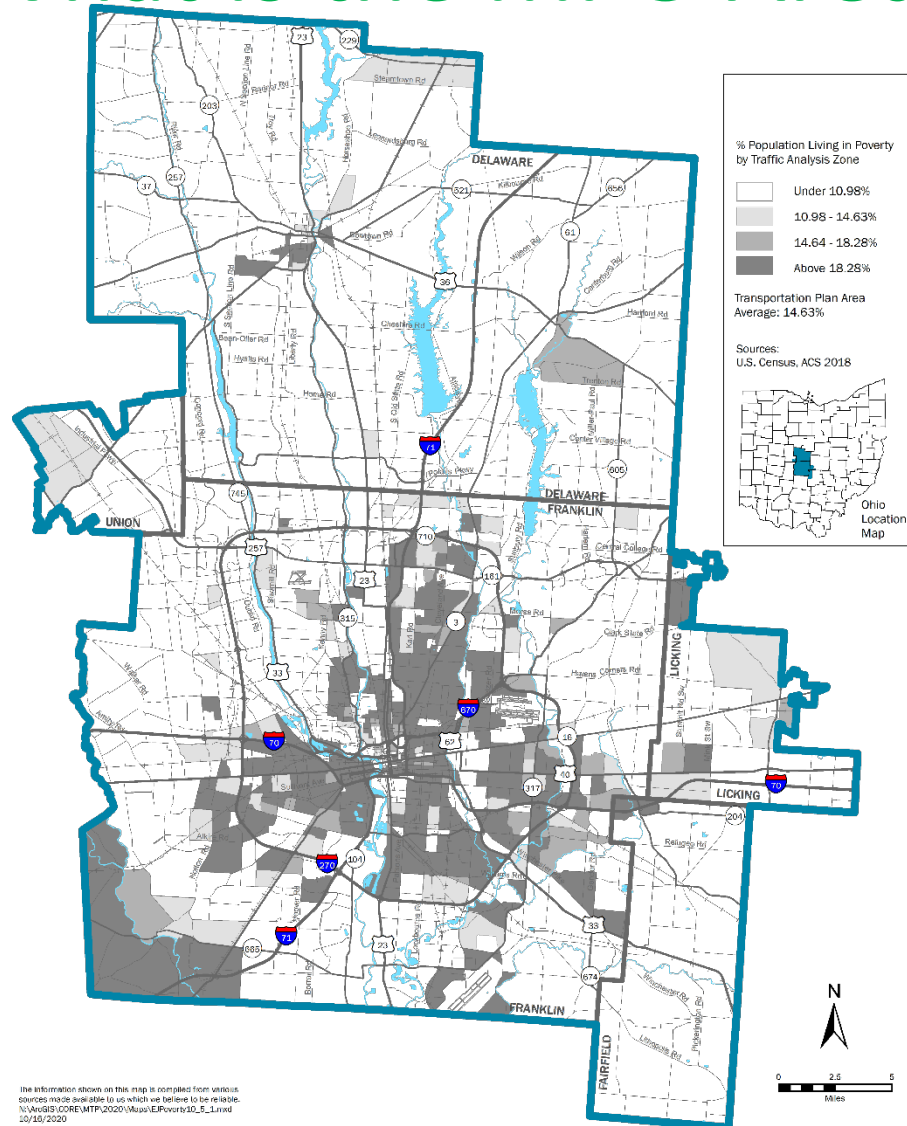
What is the MPO Area Like?

Minority Population

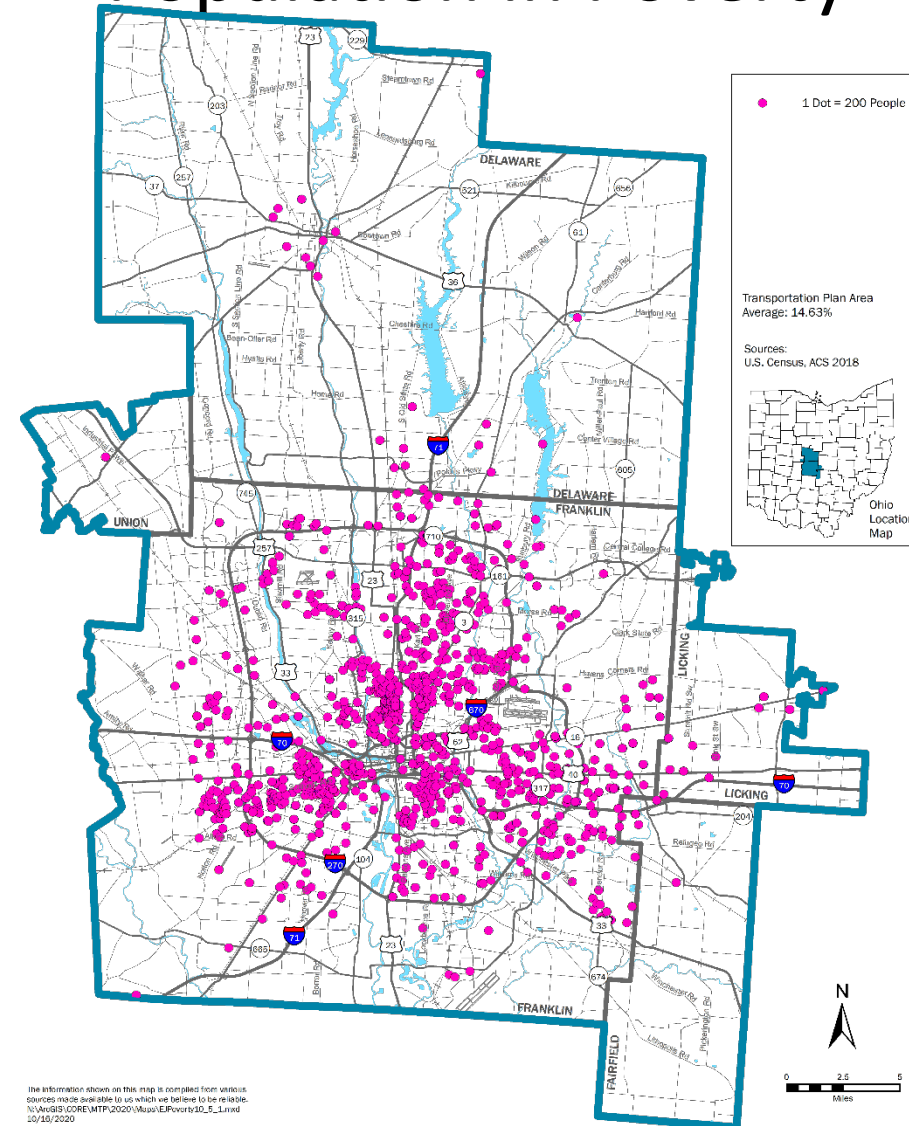




What is the MPO Area Like?



Population in Poverty





Measures

- Types
 - Population Group Based
 - Numeric measures to compare different population groups
 - Geographic Area Based
 - Numeric measures to compare different geographic areas
 - Maps
 - Visual inspection to draw general conclusions (can be boiled down to value(s))
- Classification
 - Accessibility
 - Based on location only
 - Travel
 - Based on forecasted travel patterns

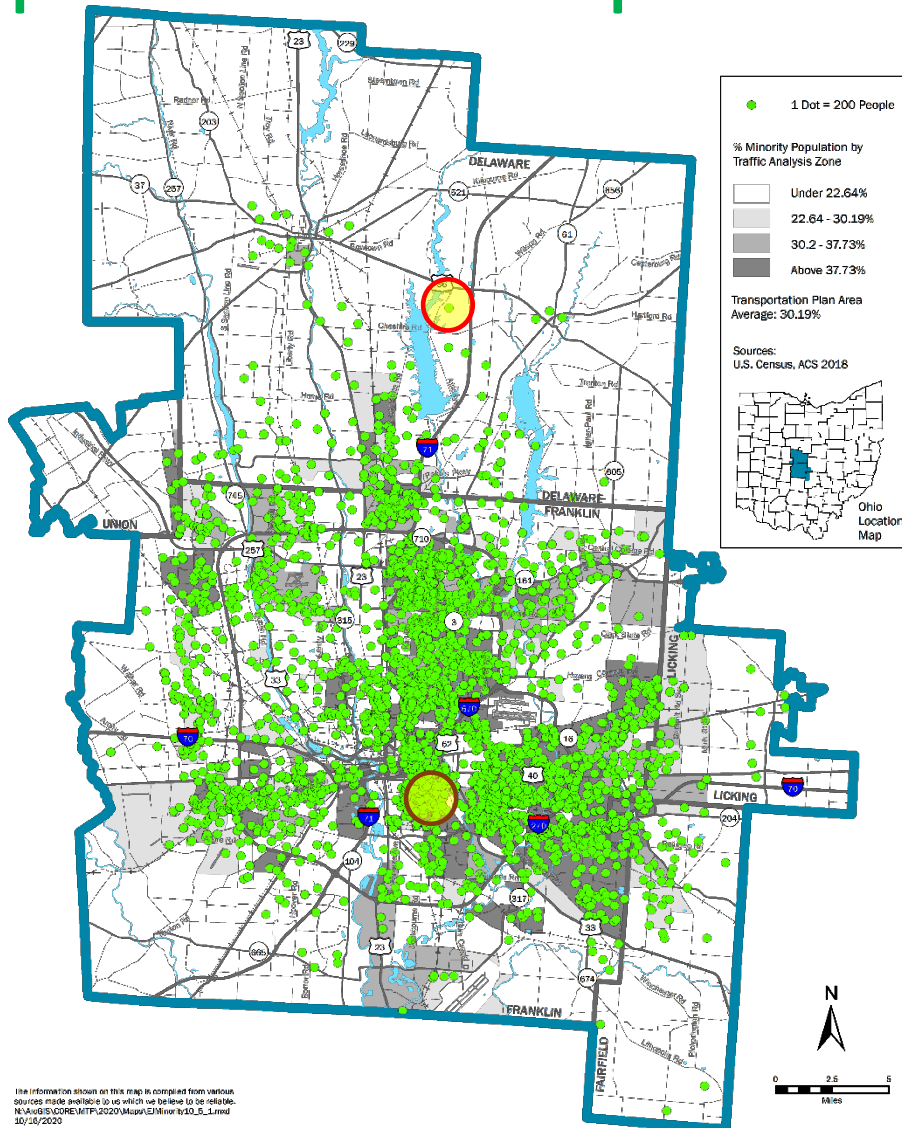


Travel Demand Model is Key Tool

- Develop Target & Non-Target Populations by zone (existing, horizon year)
- Develop other information by zone
 - jobs, shopping opportunities, other home-based opportunities (existing, horizon year)
 - Key destinations – colleges, hospitals, major retail, Columbus CBD
- Create Travel Time Skims
 - Existing, horizon year Base, horizon year Build (MTP or TIP)
 - Congested Highway, Peak Transit, off-Peak Transit
- Trip Tables (existing & horizon year)



Population Group Measure

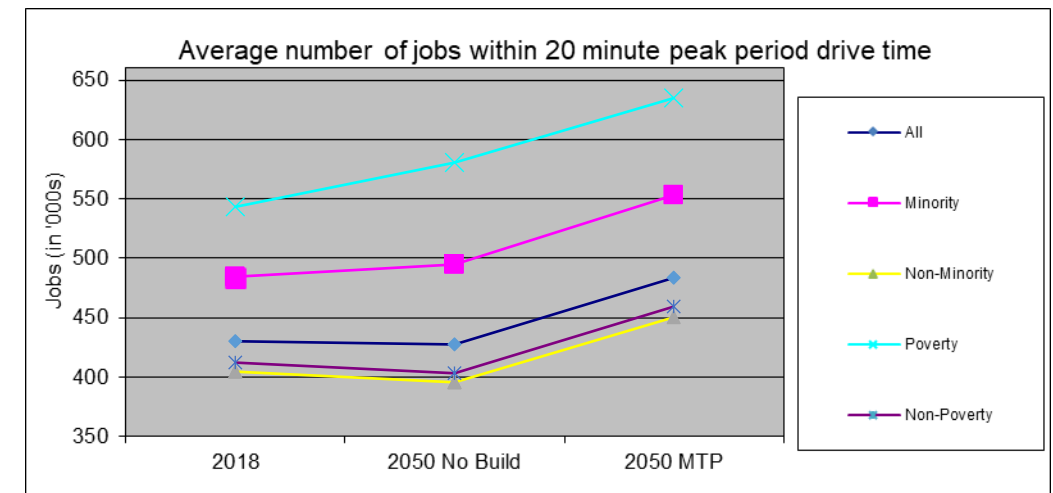


How we Calculate it

Zone	Non-Target Pop	Target Pop	Value Base	Value MTP
1	95	5	40,000	60,000
2	30	70	100,000	130,000

	Weighted Average	
	Value Base	Value MTP
Non-Target Pop	54,400	76,800
Target Pop	96,000	125,333

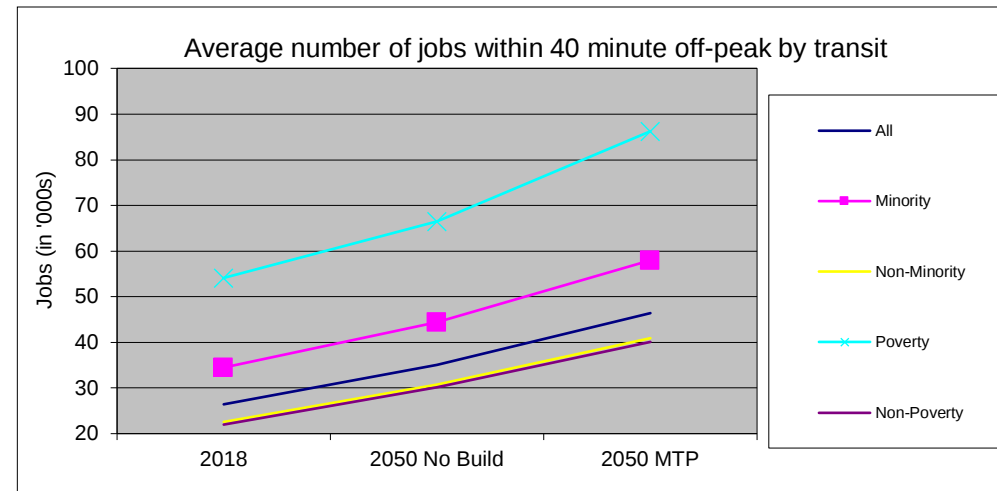
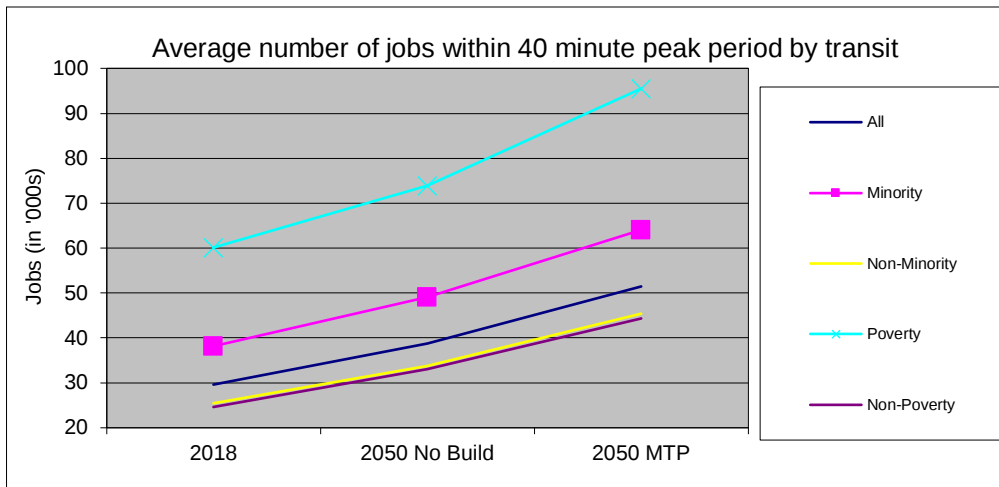
How we Show it





Each Measure Looked at 3 Ways

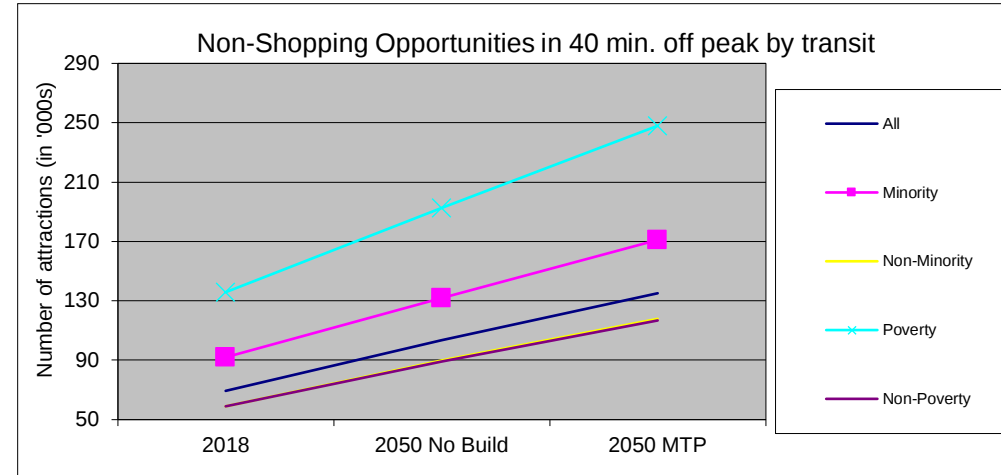
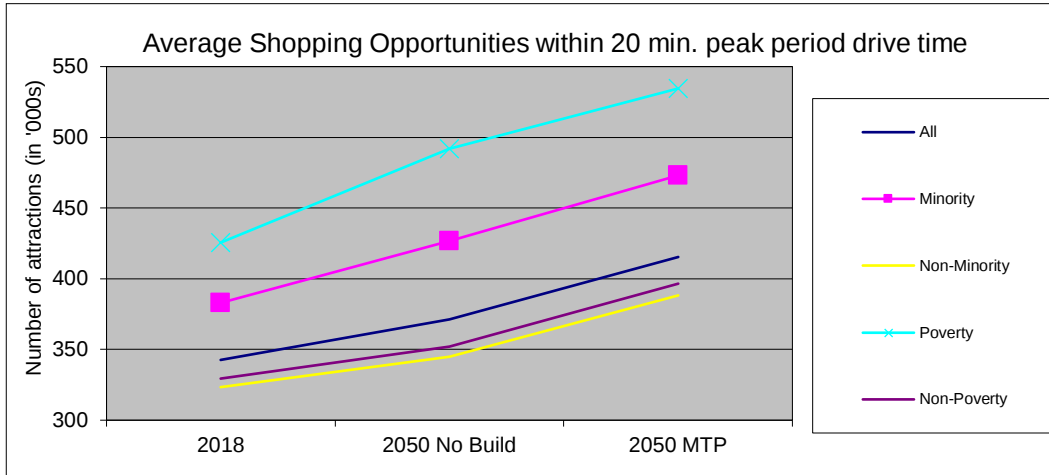
- 20 minute auto travel time
- 40 minute peak period transit travel time
- 40 minute off-peak period transit travel time





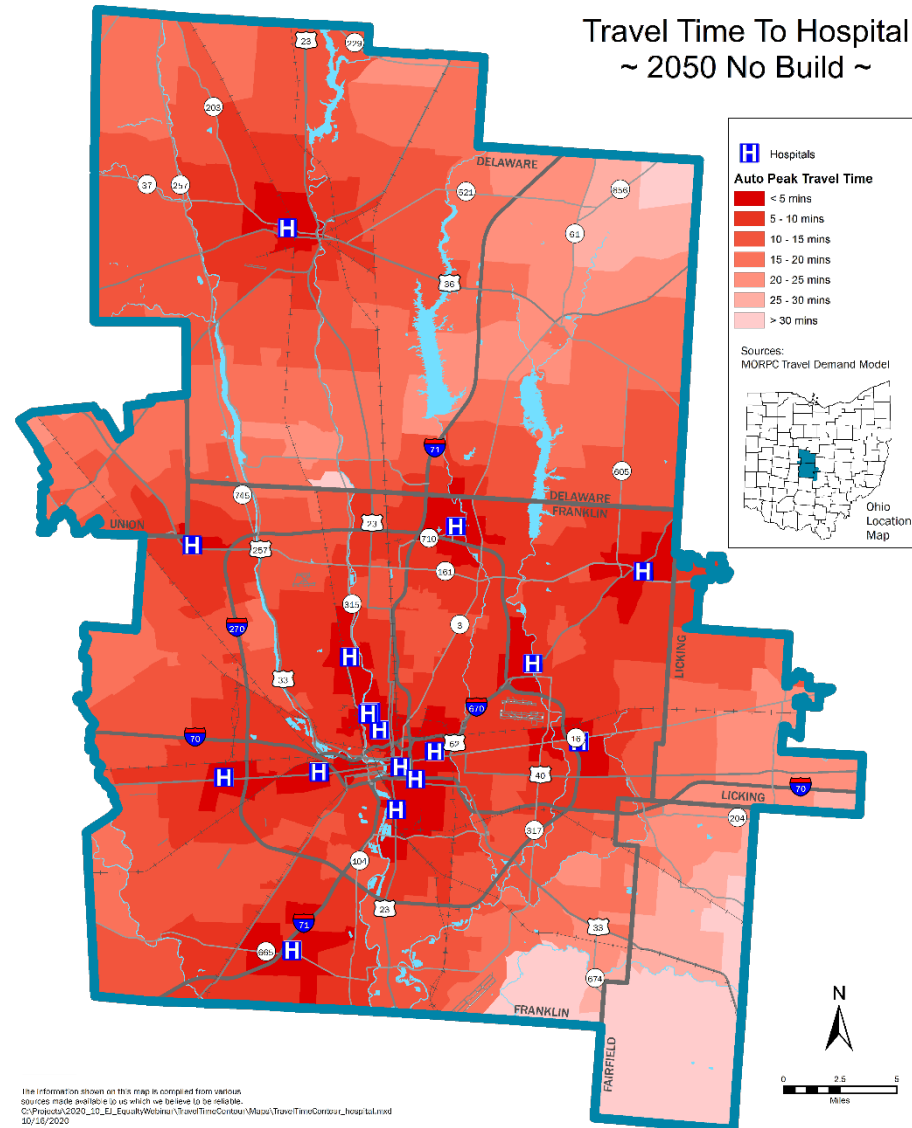
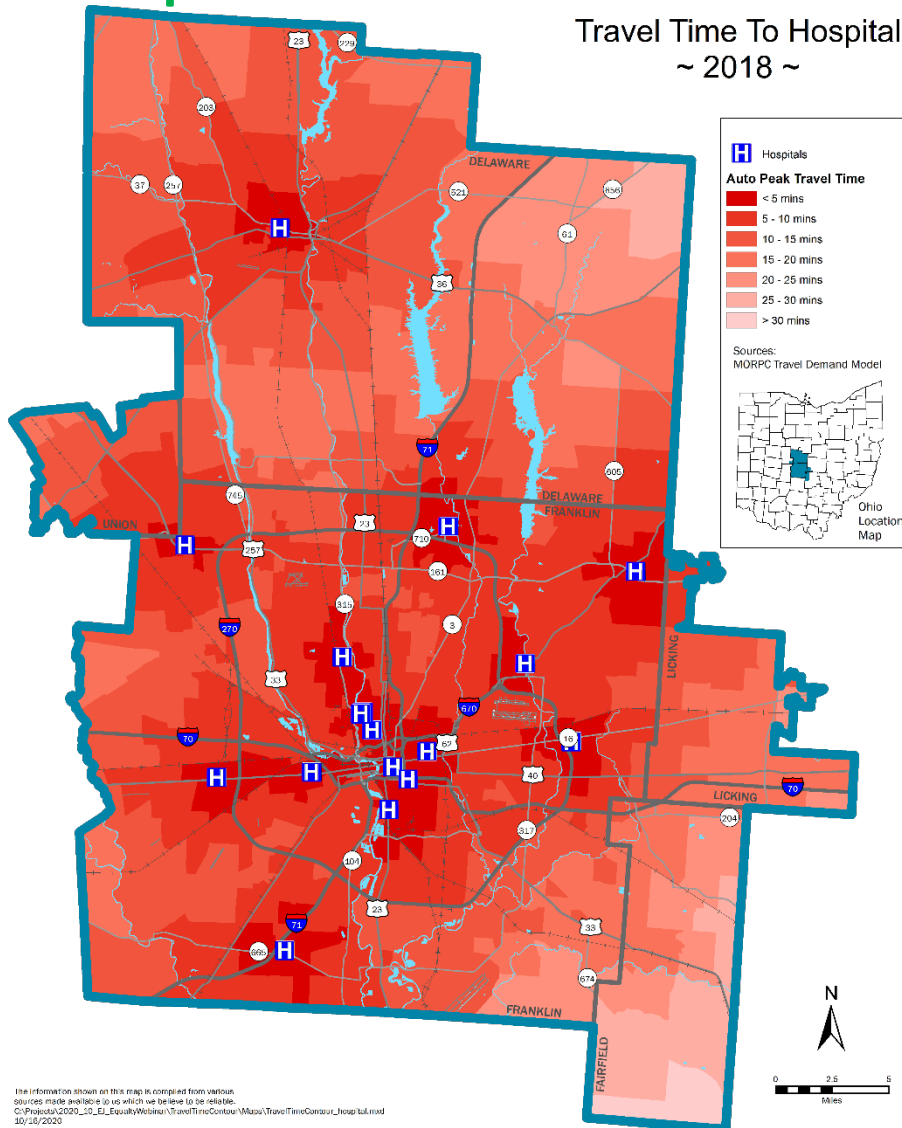
Population Based Accessibility Measures

- Job opportunities
- Shopping opportunities
- Other opportunities
- Percent close to college, hospital or major retail
- Transit accessibility to CBD

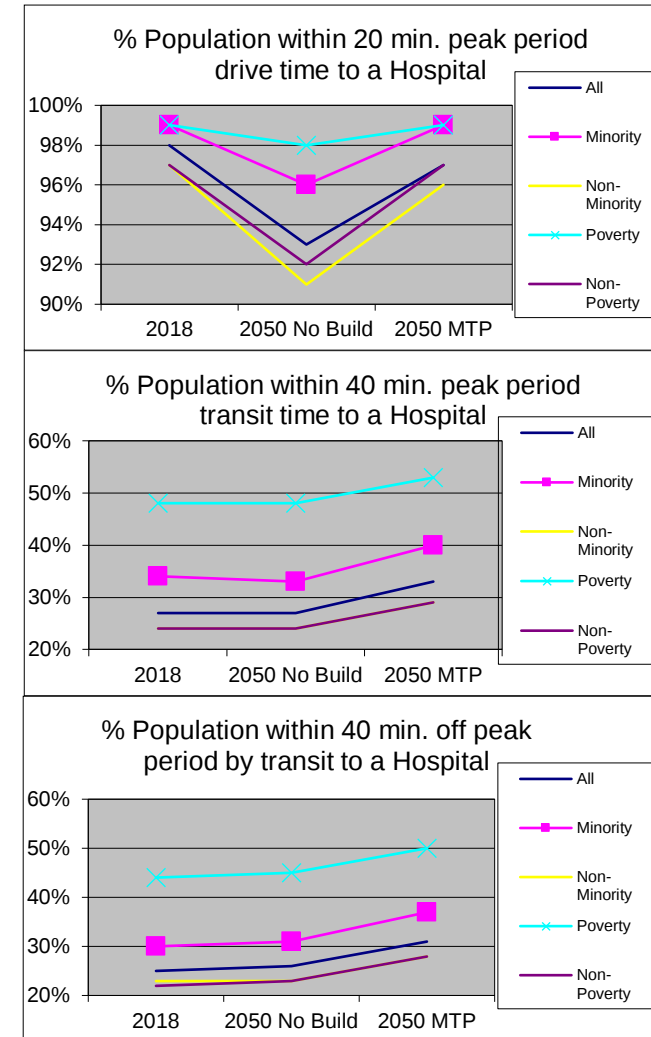




Map Based Measures

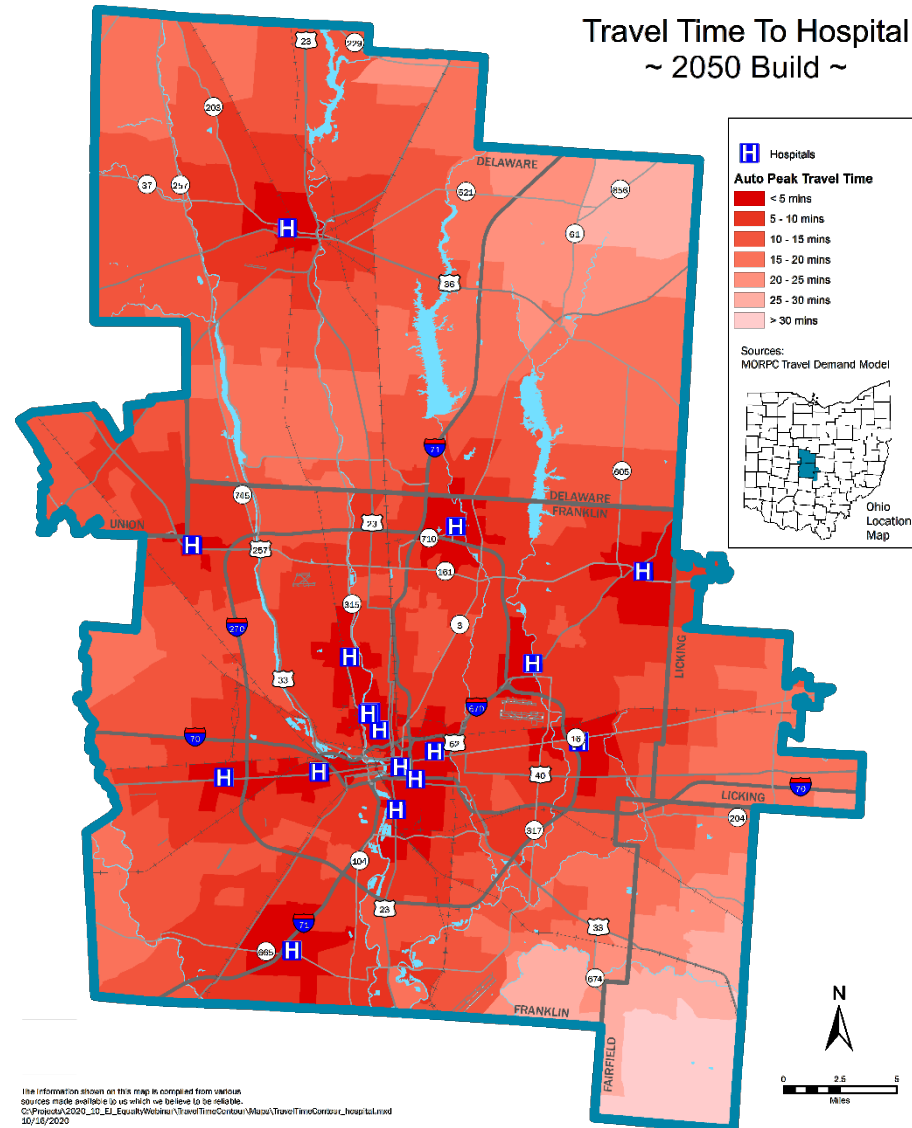
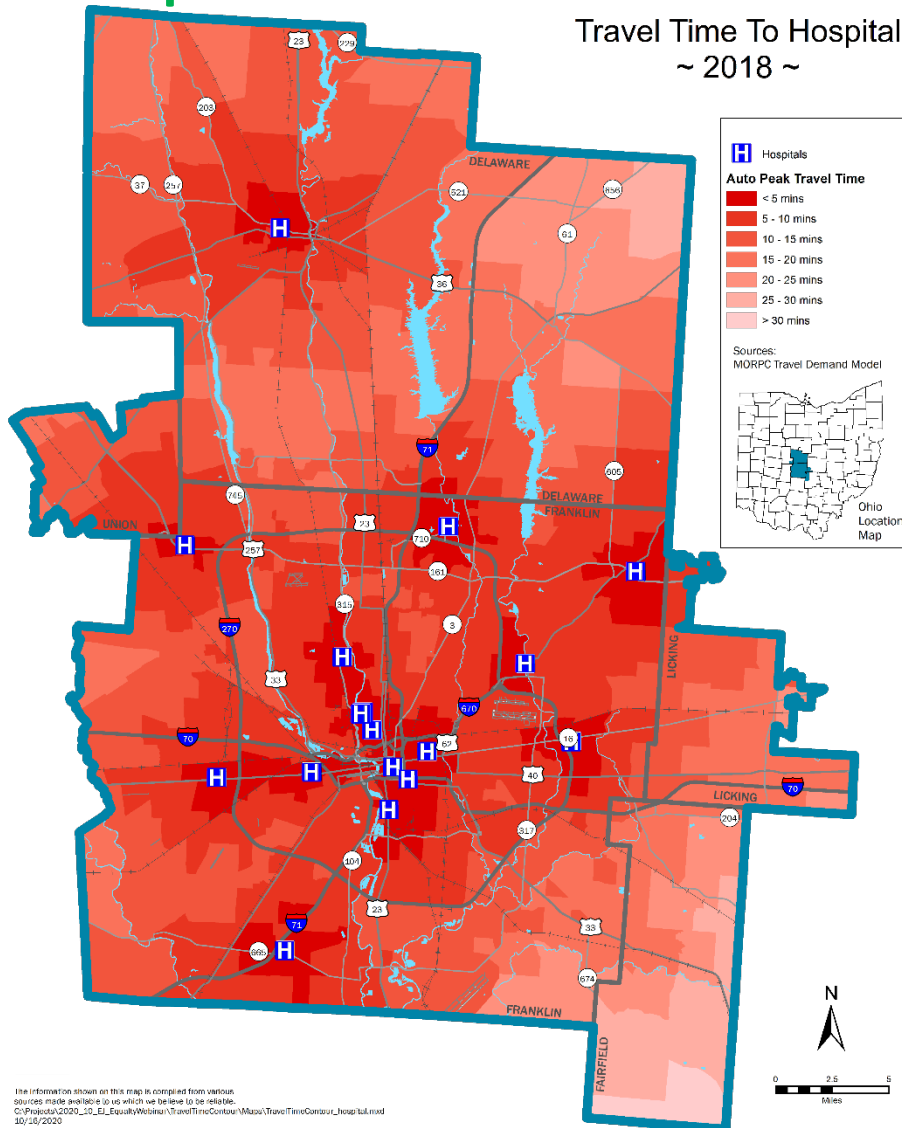


Maps Boiled down to a number

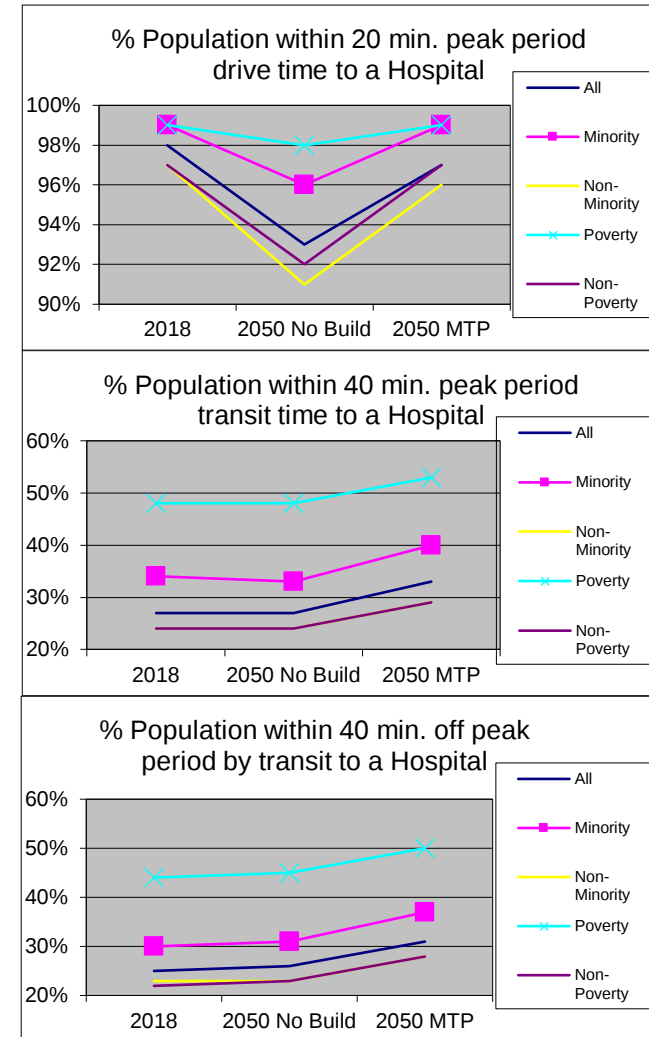




Map Based Measures



Maps Boiled down to a number

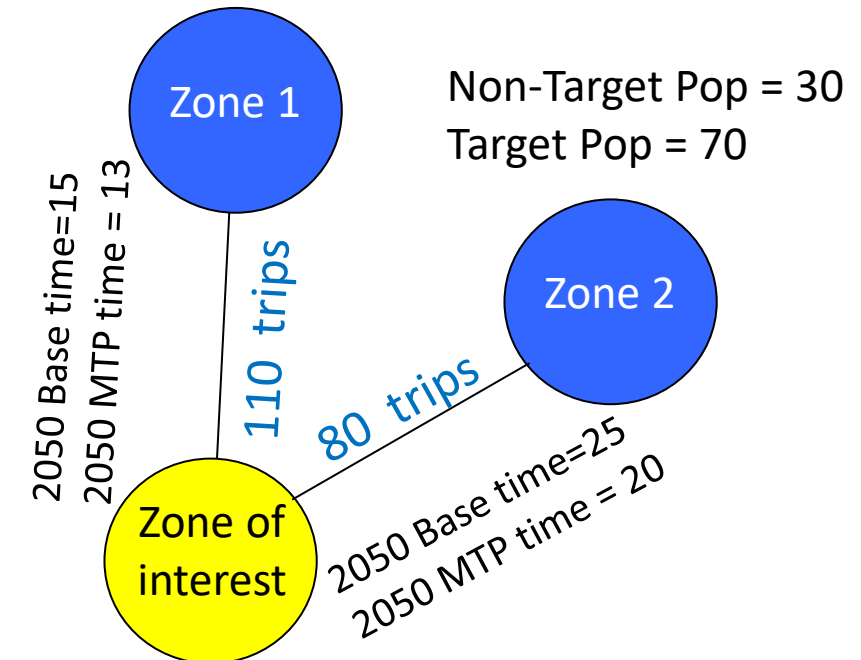




Population Based Travel Measures

- Average travel time for work/university/school purposes
- Average travel time for shopping purposes
- Average travel time for other purposes
- Average travel time for all purposes
- Average travel time to Columbus CBD

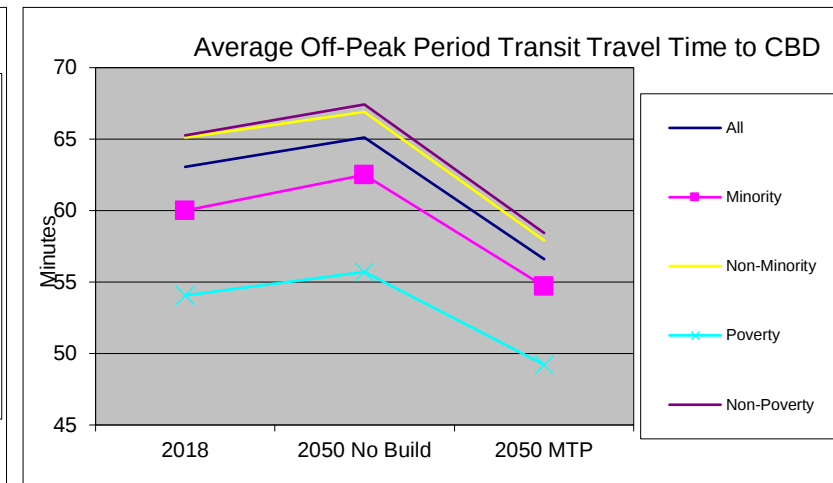
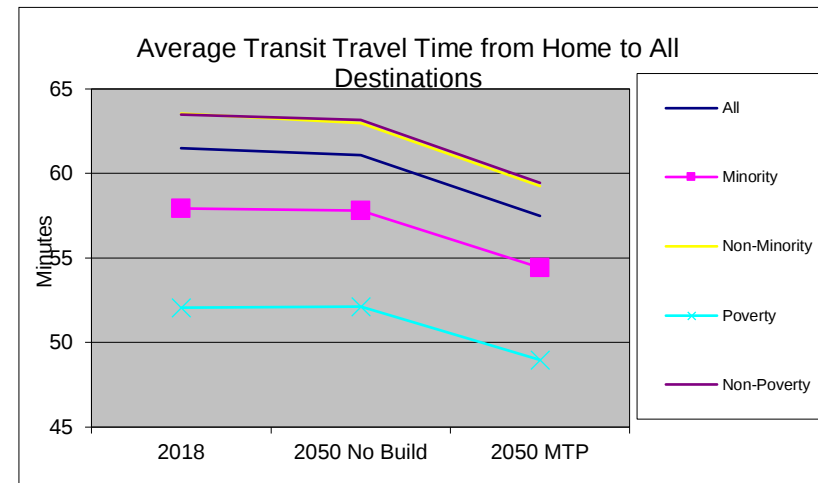
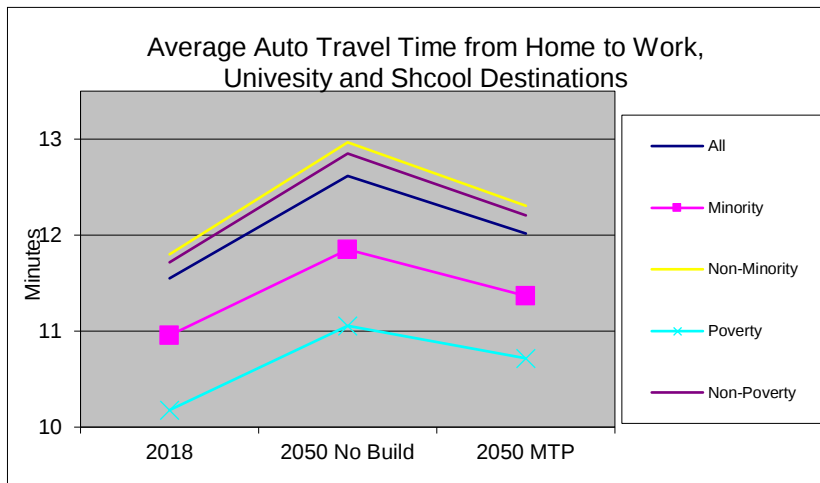
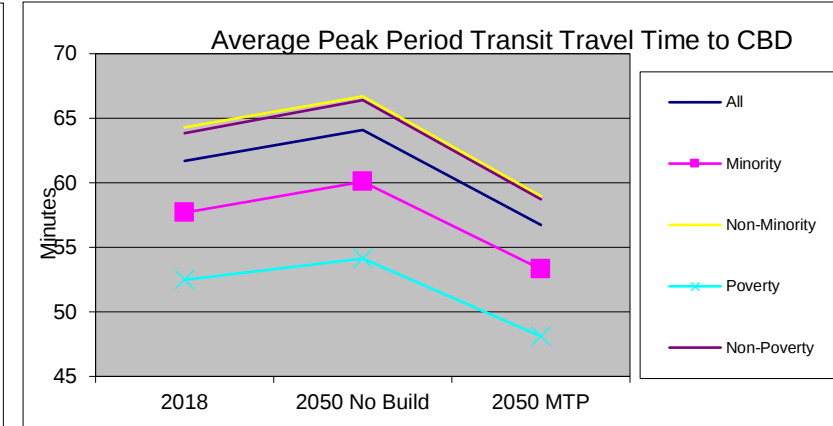
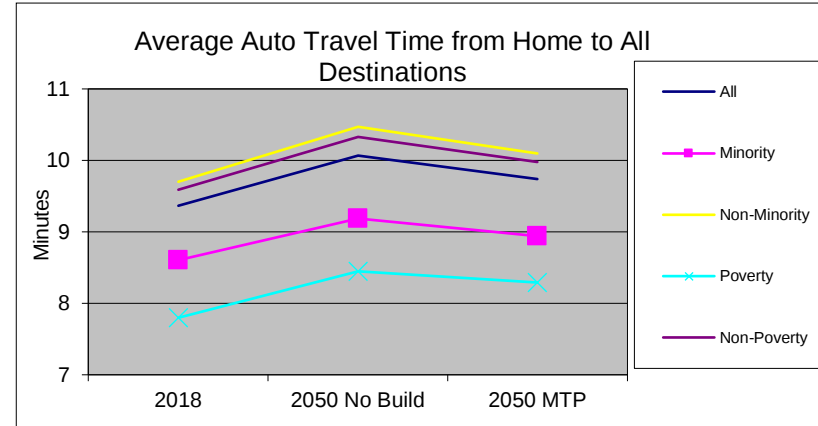
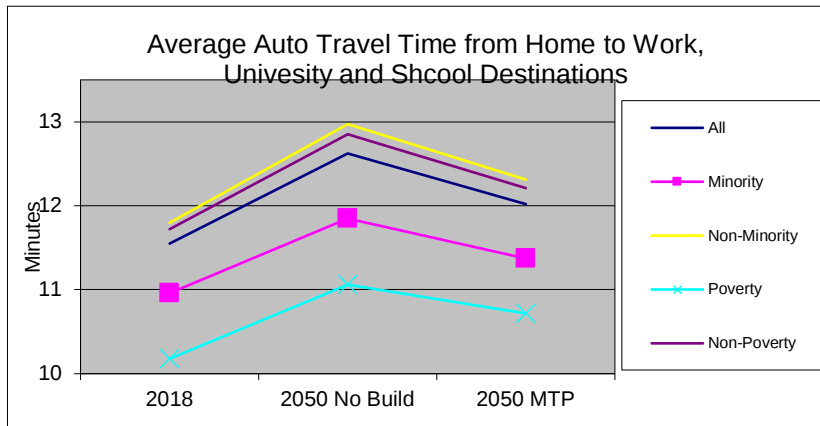
Non-Target Pop = 95
Target Pop = 5



	Weighted Average	
	Base	MTP
Non-Target Pop	16.9	14.3
Target Pop	21.4	19.4



Population Based Travel Measures – Graph Examples





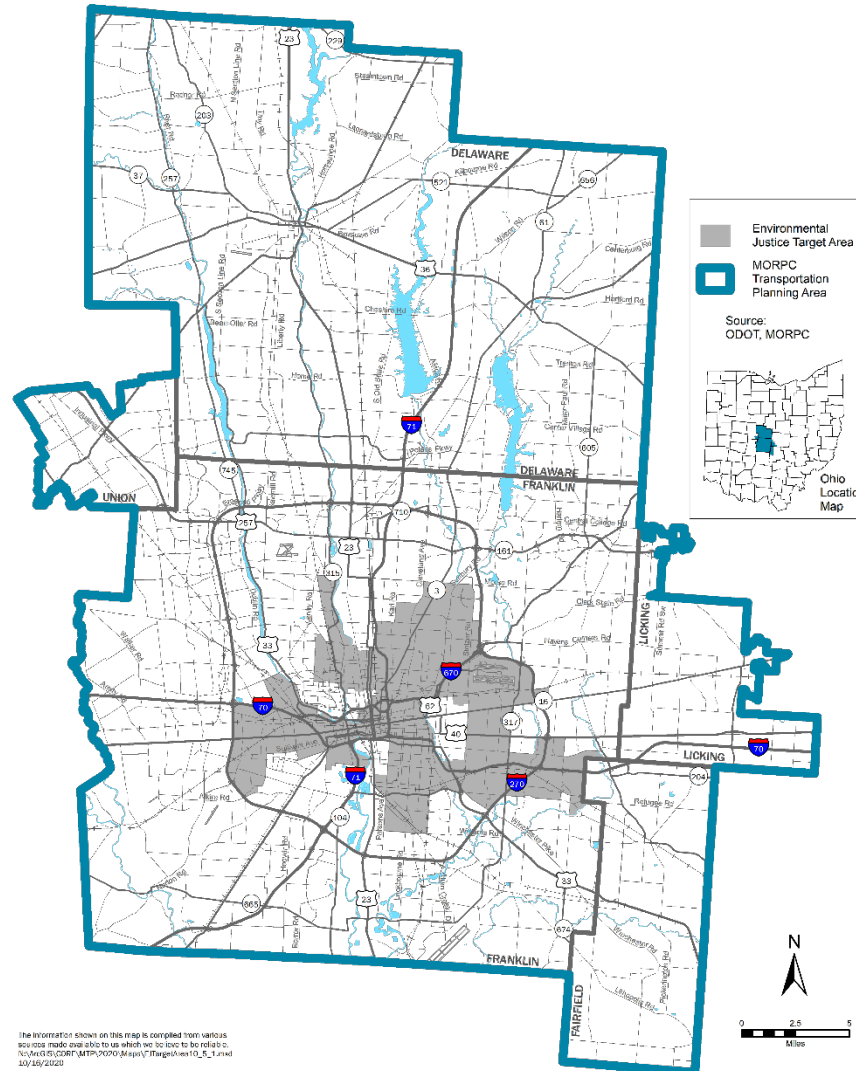
Geographic Based Measures

- Congested Vehicle Miles of Travel
- Transportation Investments

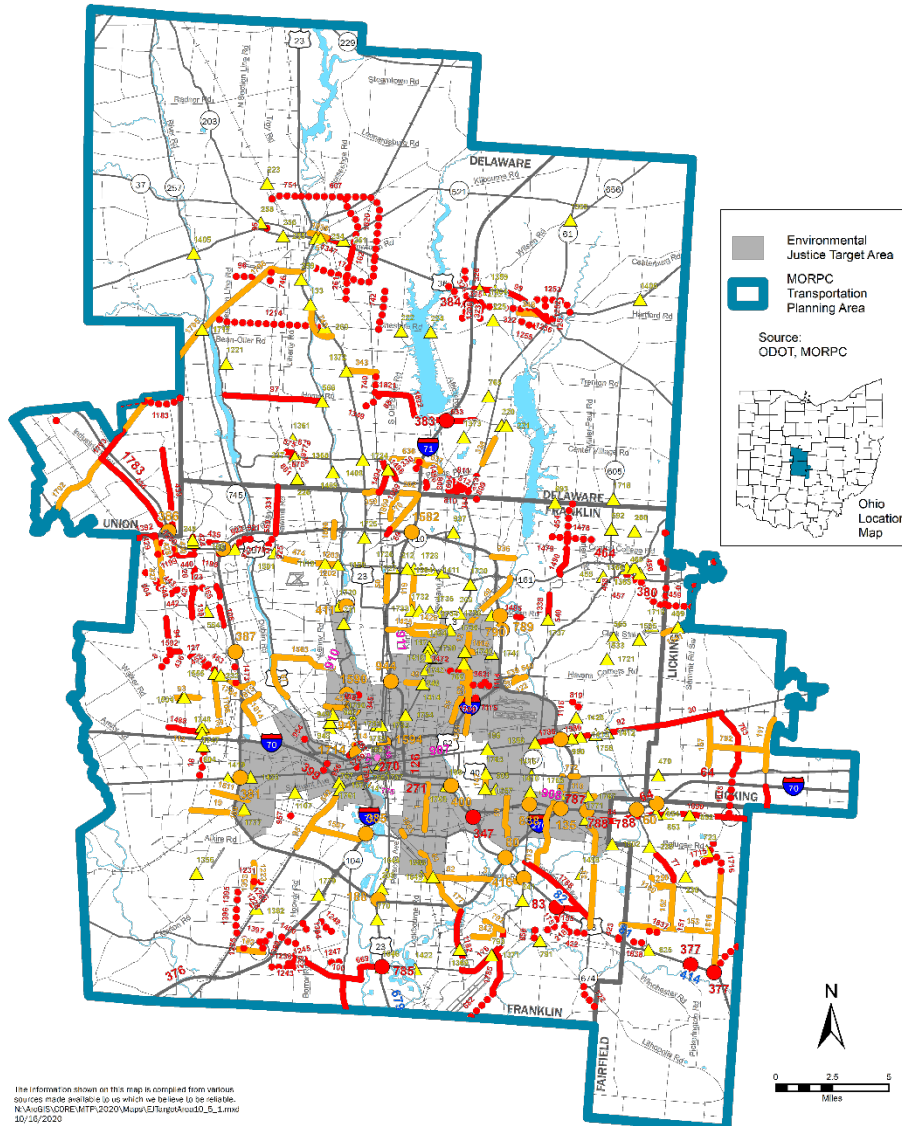




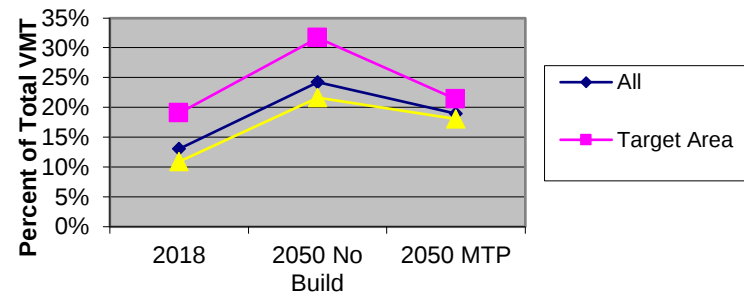
But What Should Geographic Area Be



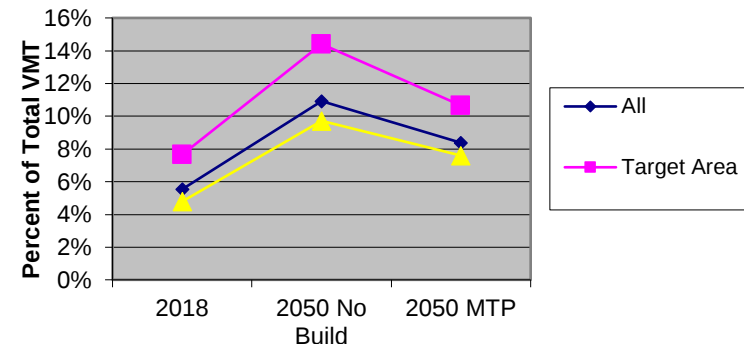
MORPC EQUITY ANALYSIS – TRB WEBINAR OCTOBER 2020



Moderately & Highly Congested VMT during Peak Hours



Highly Congested VMT during Peak Hours



		Plan Funding (millions)	Proportion
Location-Specific Projects*	Target Area	\$2,558	9%
	Non-Target Area	\$4,715	16%
Region-Wide Projects/Activities**		\$21,684	75%
Total		\$ 28,957	100%

*related to highway capacity expansion

**including COTA service expansion and other general funding (e.g., maintenance and studies) which would be used throughout the whole region

Technical Analysis In Summary

- Need multiple measures
 - Quantitative
 - Visual
- Prefer population based
- Travel model is key tool
- Summary interpretation
 - Each measure
 - In aggregate



The background of the slide features a blue-tinted photograph of a city street with pedestrians walking. A large, semi-transparent green diamond shape is overlaid on the left side of the image, pointing towards the right.

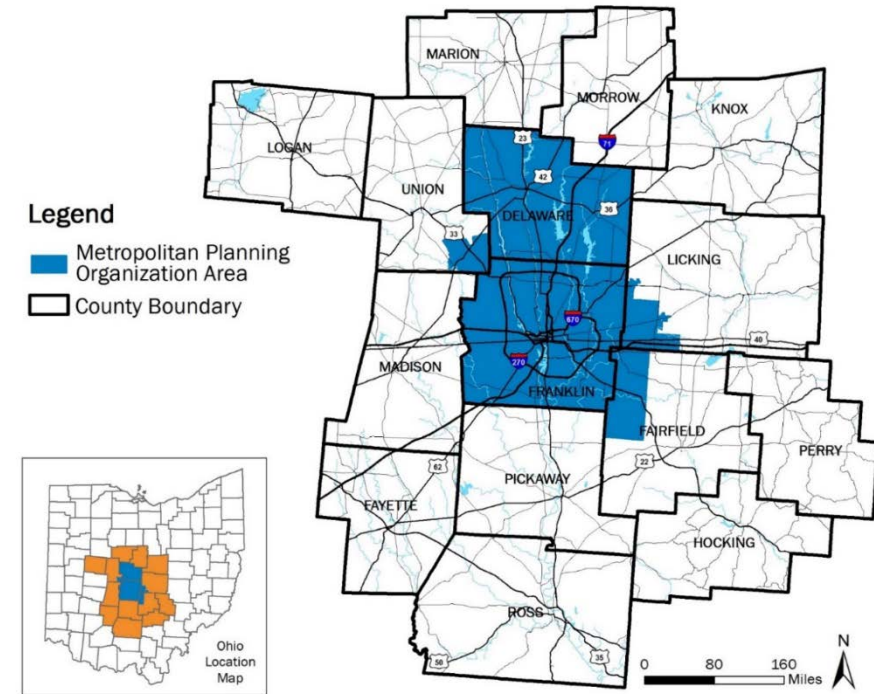
TCRP Research Report 214 – MORPC Pilot Case Study

- Build upon
 - Current MORPC EJ techniques
 - Smart City Implementation
 - New Bus Rapid Transit Route
- Move beyond auto and transit measures
 - Walking
 - Biking
 - Ride hailing
- Identify level of effort and issues to systematically analyze
- Develop results for selected test locations



Additional Thoughts

- MORPC is more than an MPO
- Low income repair and weatherization programs
- Water planning
- Government affairs
- Energy and air quality



THANK YOU

Nick Gill, PE

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TRANSPORTATION & INFRASTRUCTURE DEVELOPMENT*

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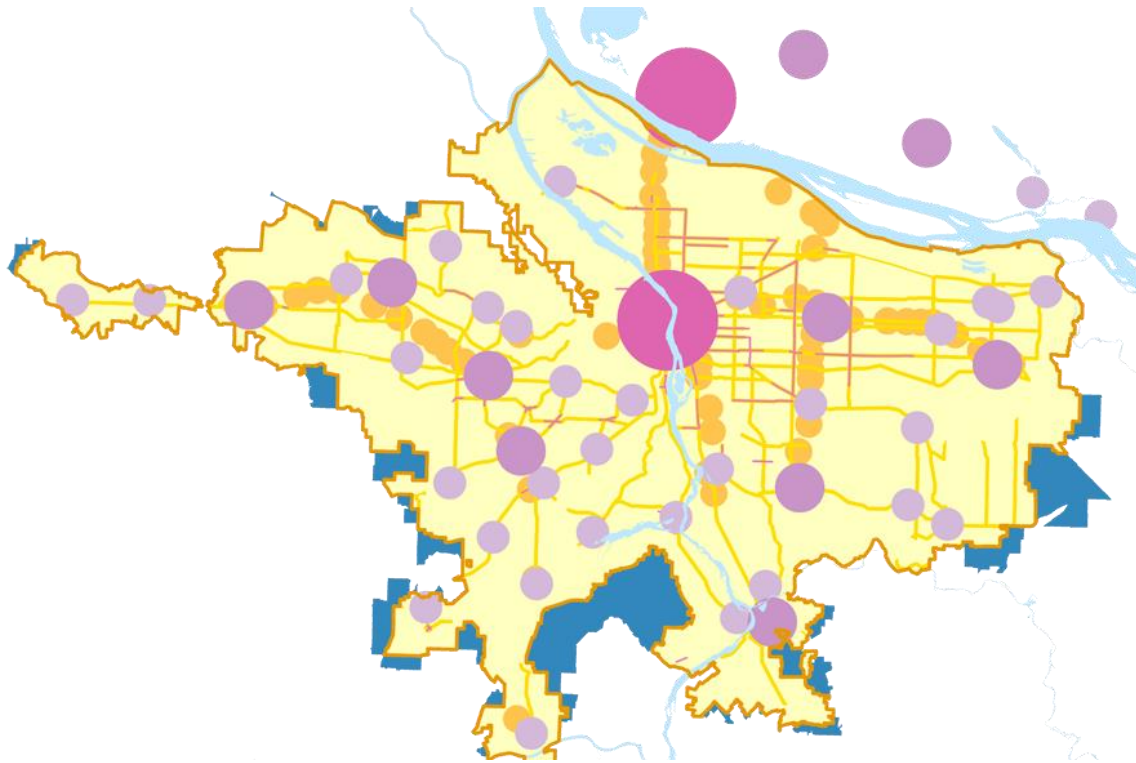


EMBEDDING EQUITY INTO THE REGIONAL TRANSPORTATION BLUEPRINT & BEYOND

October 22, 2020 | Grace Cho, Transportation Planner

Portland metropolitan region

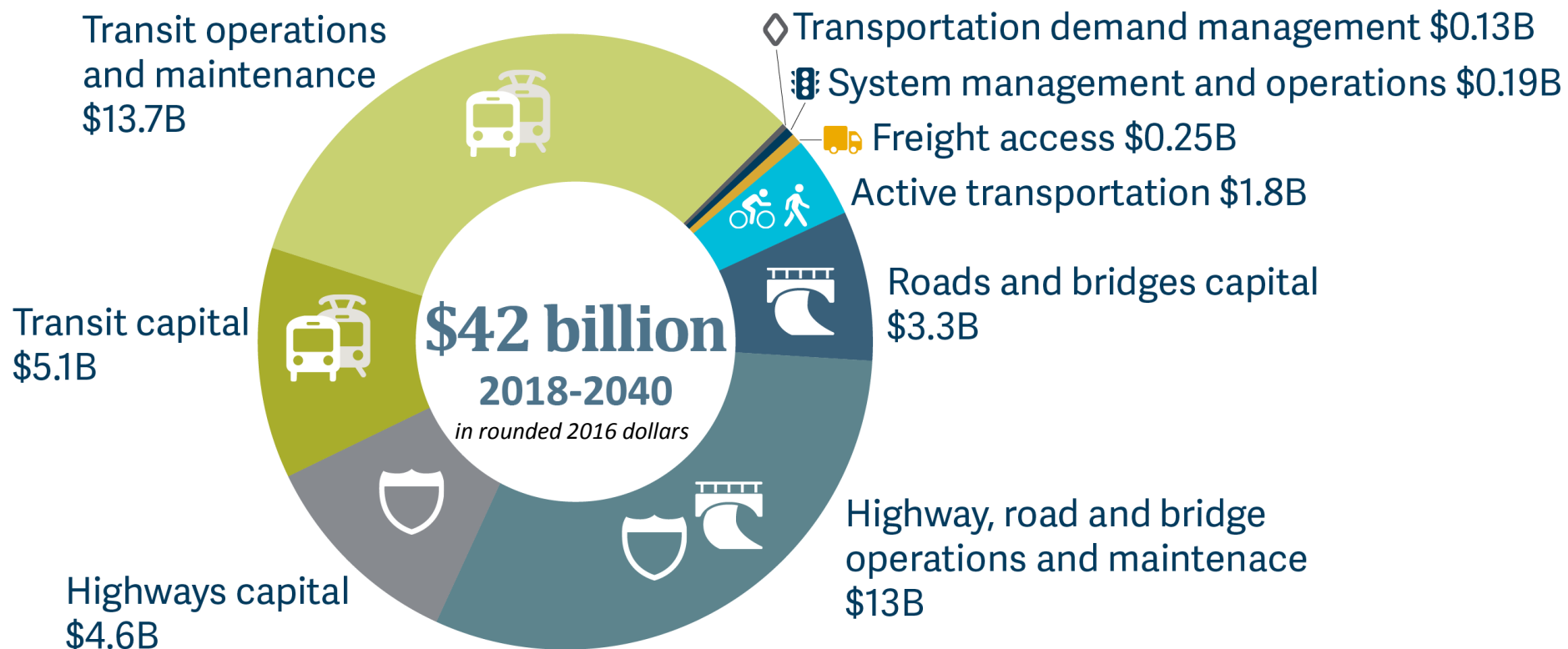
- 23 cities, 3 counties
- 1.6 million (OR side)
- 260,000 acres
- Elected regional government
 - Metro Council
- Bi-State MPO
 - JPACT & Metro Council



The 2018 Regional Transportation Plan (RTP)



2018 Regional Transportation Plan



Source: 2018 Regional Transportation Plan Constrained Priorities

2018 RTP Priorities



Equity



Climate

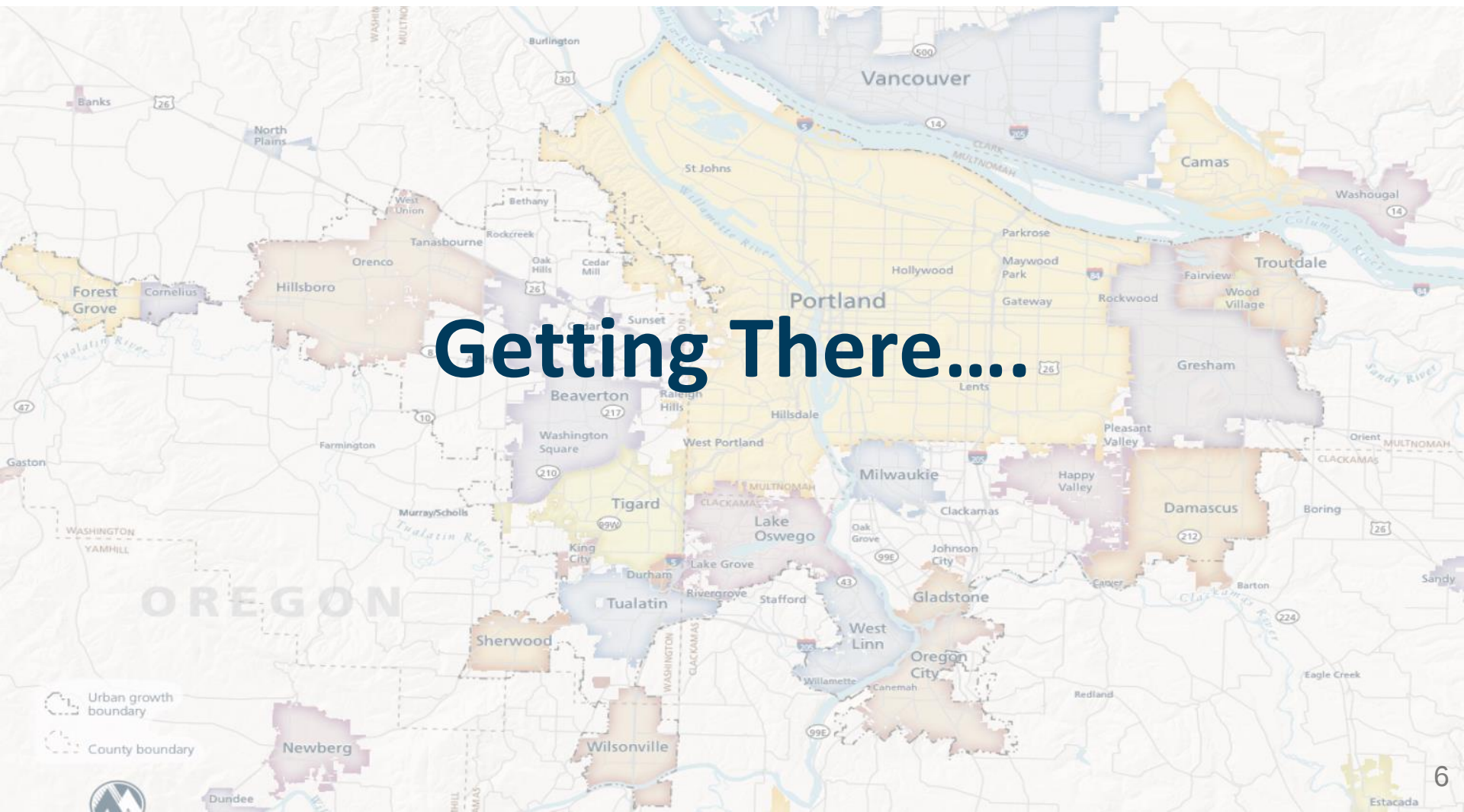


Safety



**Manage
Congestion**

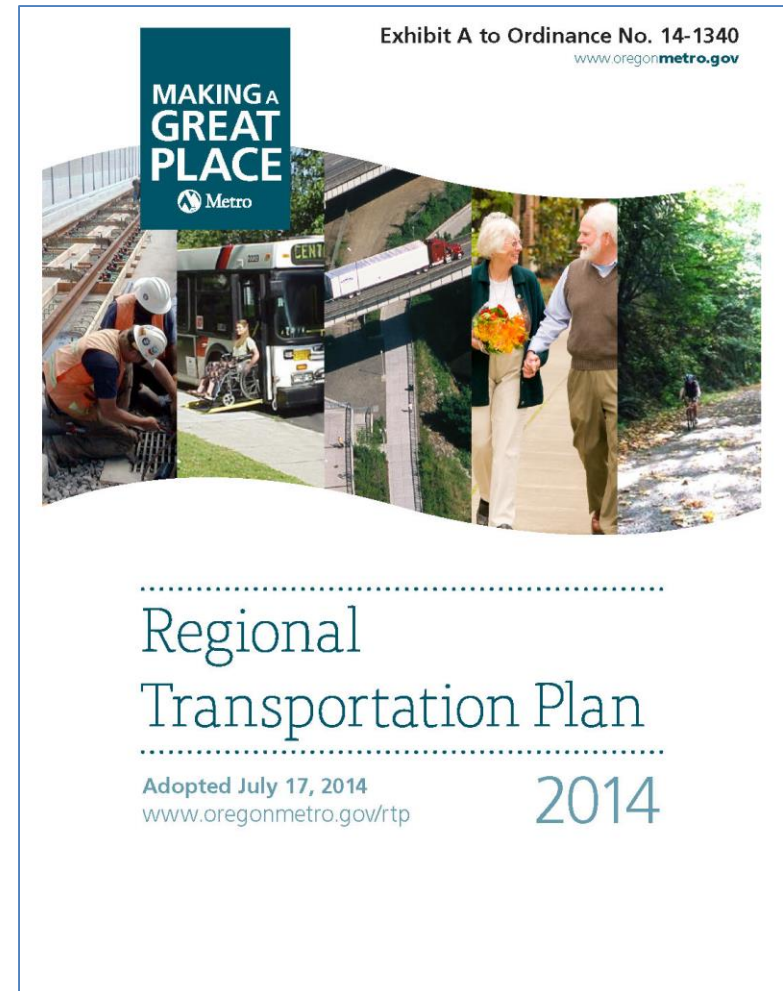
Getting There....



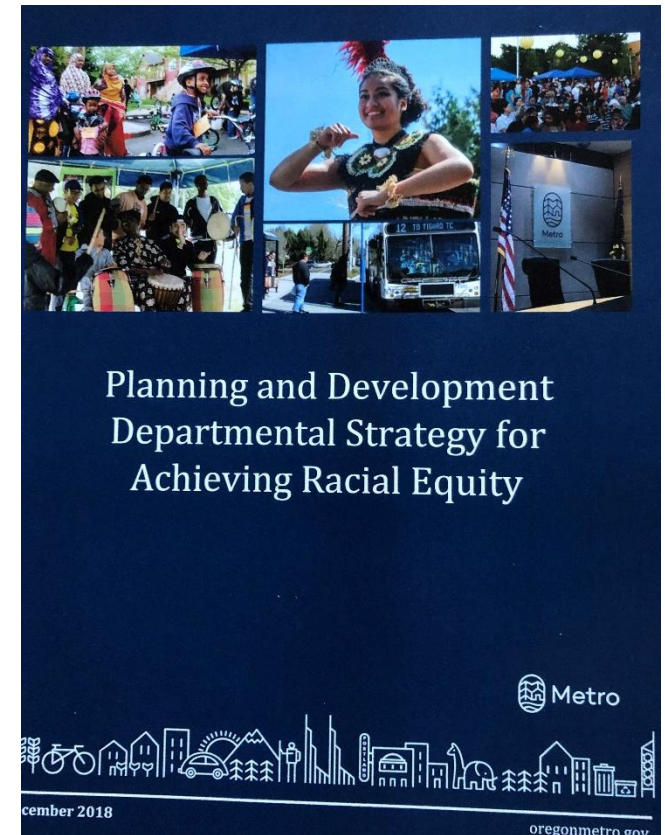
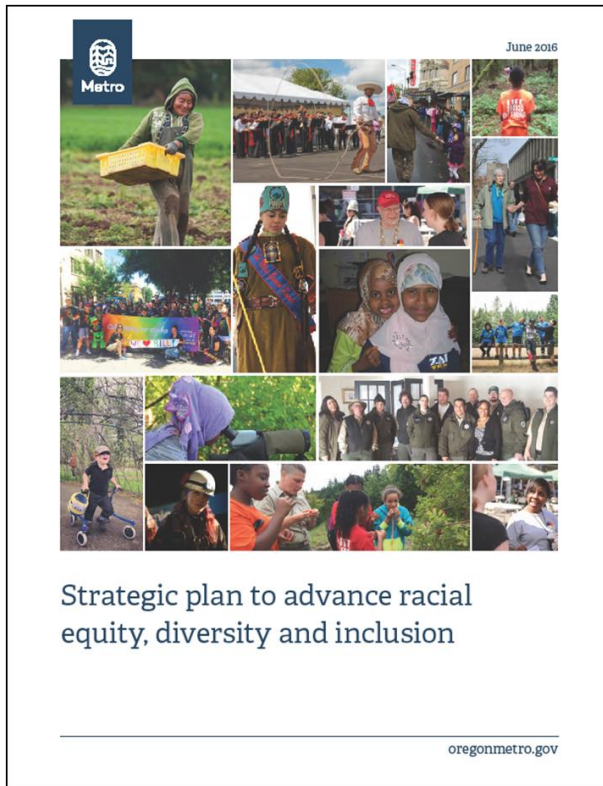
Commitments from 2014 Regional Transportation Plan

Feedback from community the Civil Rights Assessment did not reflect community values

Staff recommendation to approach the equity evaluation of the 2018 RTP differently to reflect community values



Metro's Strategic Plan to Advance Racial Equity, Diversity, Inclusion



Process & Outcomes

9

The charge: evaluate equity in the Plan's investment strategy

Policy direction

- Measure what matters
- Support leadership desire to understand RTP effects on reducing disparities, advancing equitable outcomes



Public engagement approach: start with communities

- Regional leadership forums
- Community leader forums
- Briefings and stakeholder meetings/workshops
- Discussion groups/focus groups
- Community tours and stories
- Focused social media and surveys
- Technical work groups

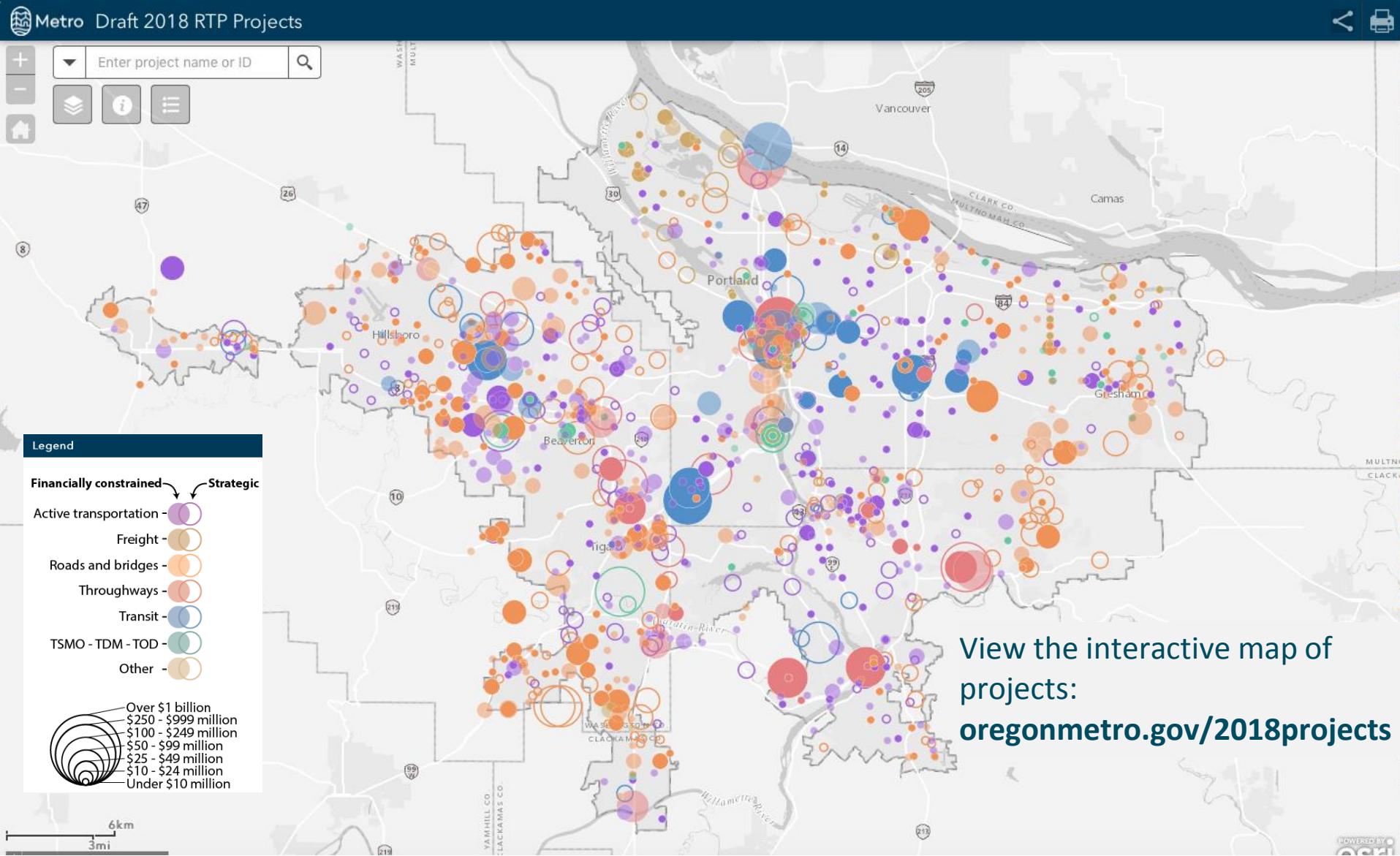


Community defined evaluation measures

- **Access**
 - Jobs and Community Places
- **Safety**
 - Addressing high injury corridors
- **Travel Options**
 - Completeness of the active transportation network



Evaluation findings: focused investment in marginalized communities

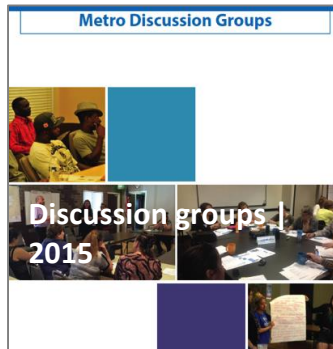


Evaluation findings: marginalized communities expected to experience multiple benefits

- **Grows access to transit,** frequency and ridership
- **Improves safety,** especially on high injury corridors in marginalized communities
- **Increases affordable travel options,** particularly people of color and people with low income
- **Continue to build out the system,** particularly around active travel and transit



Public engagement combined with data analysis



Nearly
19,000
individual
touch points
from 2015-18

What Next?

Urban growth boundary

County boundary

OREGON

16

Equity evaluation...the tip of the iceberg

- 2021-2024 MTIP equity evaluation
- Get Moving 2020 ballot measure
- Planning department programs
- Other Metro program areas
 - Parks and Nature
 - Solid Waste
- Regional Barometer



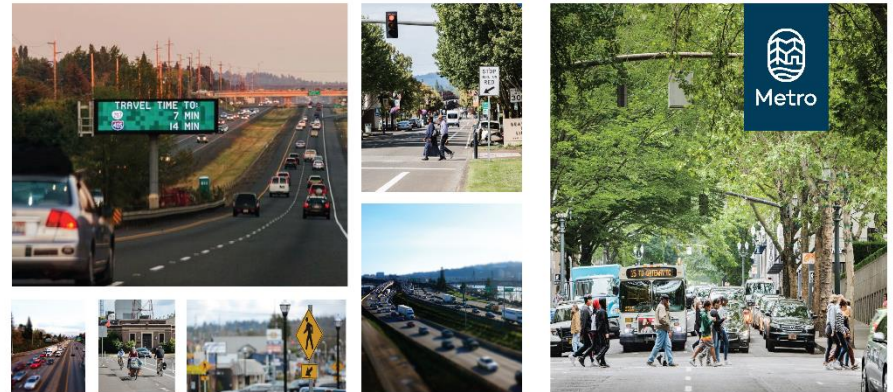
2021-2024 Metropolitan Transportation Improvement Program



2021 – 2024 Metropolitan
Transportation
Improvement Program
(MTIP) policy direction

April 2019

oregonmetro.gov/mtip



ADOPTION DRAFT

2021-2024 Metropolitan
Transportation
Improvement Program

June 2020

oregonmetro.gov

Proposed measure 26-218: “Get Moving 2020”

Proposed transit, traffic and other transportation projects & programs in Multnomah, Washington & Clackamas counties

Developed with input from community and leaders from around the region

Learn more:
oregonmetro.gov/transportation



Proposed measure 26-218:

If the measure passes

Proposed projects in 17 corridors

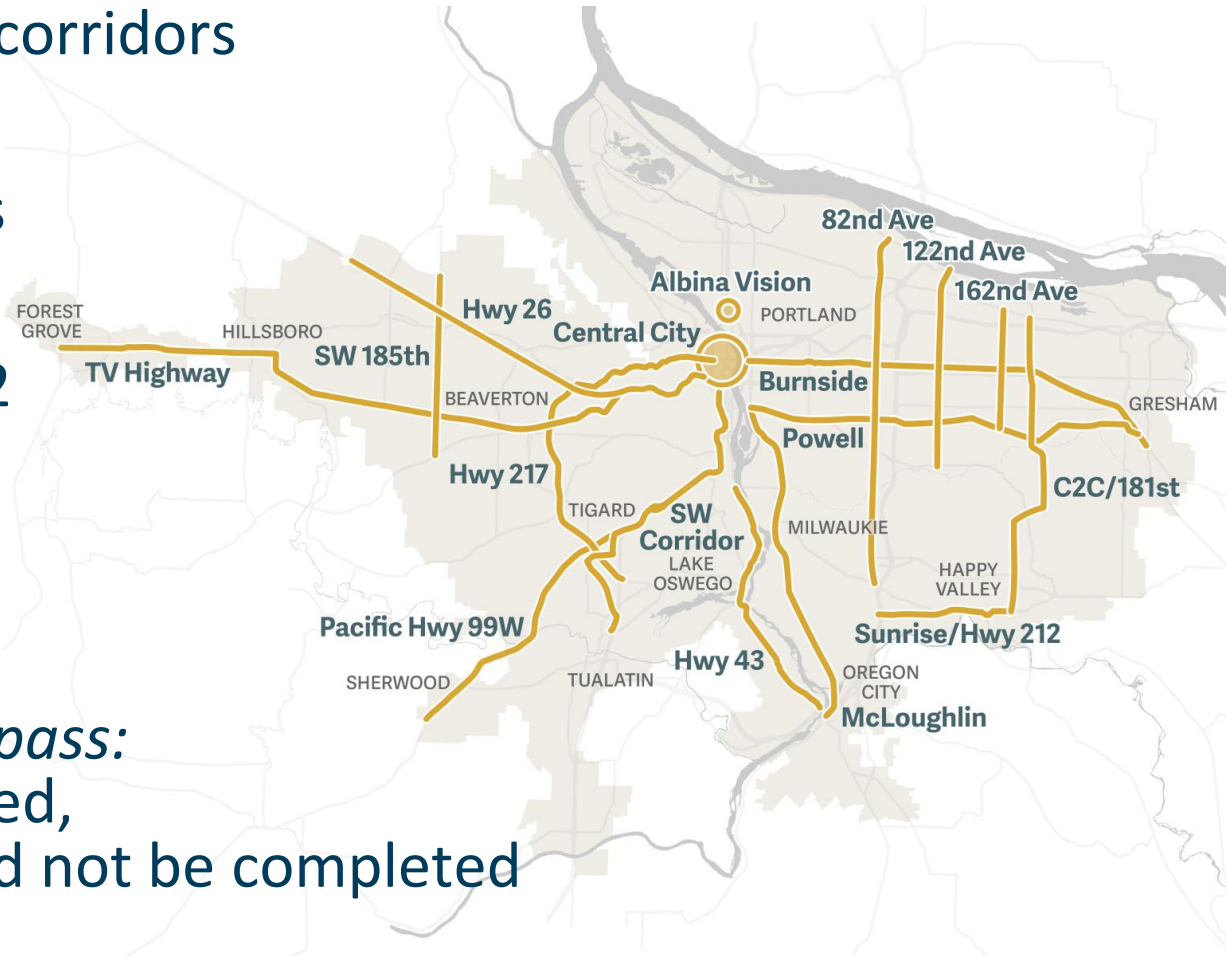
Proposed regional transportation programs

Proposed tax on certain employers, starting 2022 (up to .75% of payroll)

Proposed independent oversight committee(s)

If the measure does not pass:

Tax would not be assessed, projects/programs would not be completed



Proposed measure 26-218: equity analysis in action

RACIAL EQUITY ANALYSIS: CORRIDOR PROFILES

AREA OF FOCUS: East Forest Grove

East Forest Grove includes some of the region's most racially and ethnically diverse neighborhoods, housing a large Hispanic population.

Notable conditions are shown in red. These are compared with COUNCIL AVERAGES AND MEDIAN IN RED ITALIC.

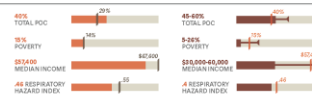
TV Highway Corridor

Figures in red represent average or median conditions in the corridor. These are compared with REGIONAL AVERAGES AND MEDIAN IN ITALIC.

The data in this report primarily comes from the American Community Survey 5-year estimates (2015), and is supplemented by data from Metro's Research Center's most recent and inventory of neighborhood demographic housing as well as the United States Census Bureau and the Office of Economic Development (2016).

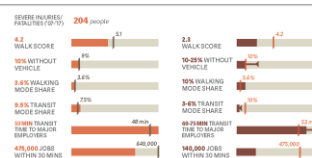
DEMOGRAPHICS

This corridor is home to some of the region's most racially and ethnically diverse communities—with particularly large populations of Hispanic and Asian residents. The median income along the corridor varies greatly, but is slightly less overall than the regional median. Poverty rates are slightly higher with areas such as west Hillsboro seeing poverty rates as high as 40%.



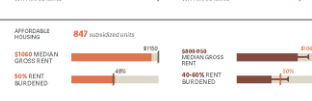
MOBILITY

This corridor has less access to jobs than much of the region, and poorer transit access to major employers. However, commute burdens are on par with other parts of the region. Vehicle ownership rates are lower than the regional median, with significantly lower ownership rates in some areas.



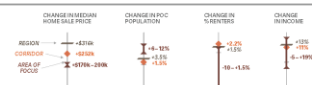
HOUSING

While median rents are slightly lower than the regional median, rates of cost-burden among renters and homeowners are on par with the region and many low-income communities of color who live along the corridor are cost-burdened at much higher rates—for example in west Hillsboro, where 70% of renters are cost-burdened.

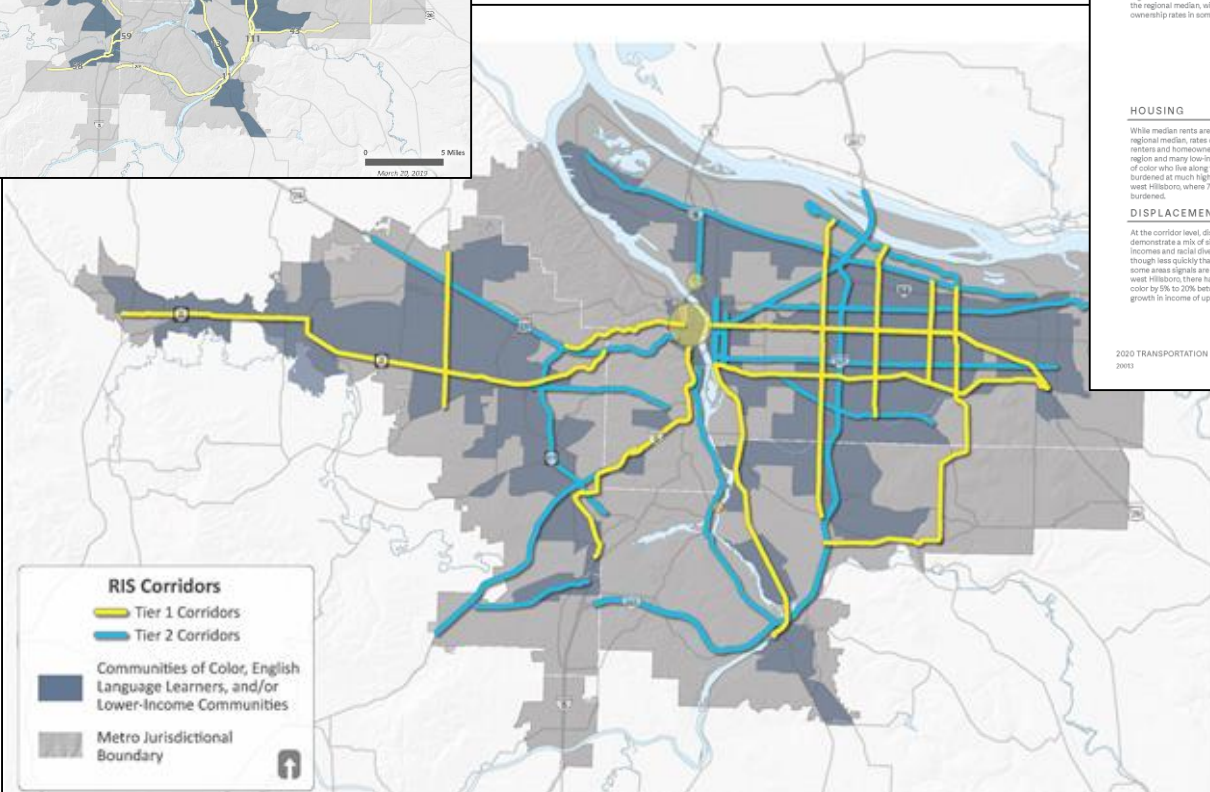
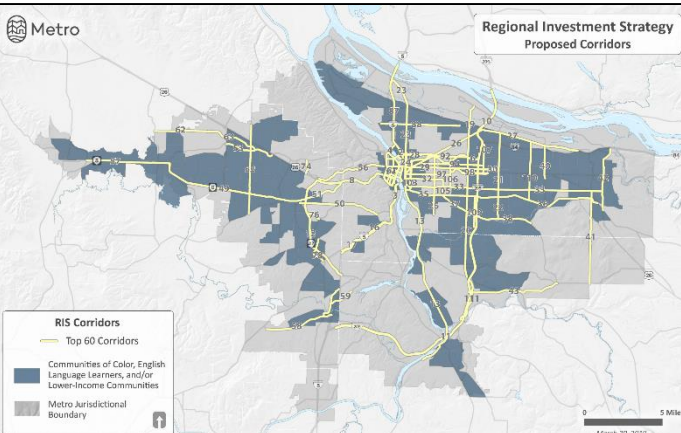


DISPLACEMENT INDICATORS

At the corridor level, displacement indicators demonstrate a mix of signals. Property values, income and racial diversity are increasing, though less quickly than the regional median. In some areas signals are clearer—for example, in west Hillsboro, there has been a loss in people of color by 2% to 20% between 2000 and 2017 and growth in income of up to 40%.



2020 TRANSPORTATION FUNDING MEASURE 2003



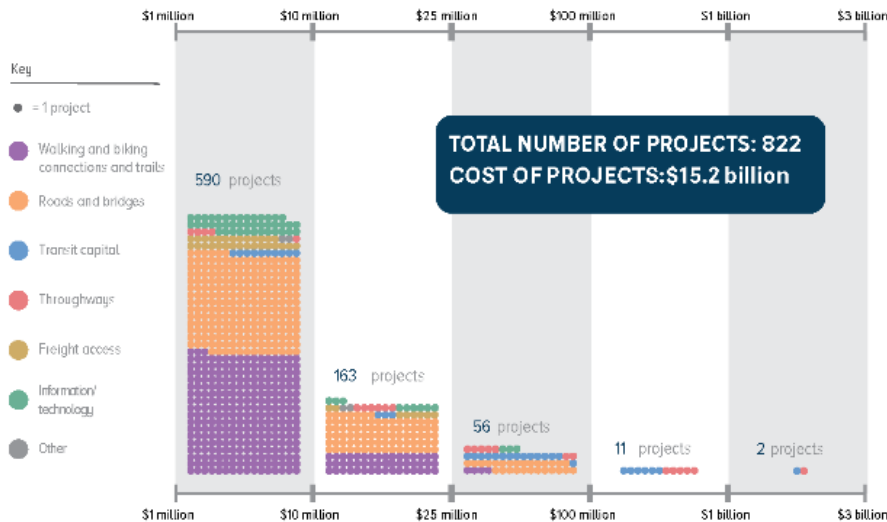
Other Thoughts



Communication is key

Financially Constrained projects in the 2018 Regional Transportation Plan range from \$1 million to nearly \$3 billion (2016\$).

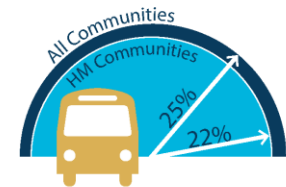
SOURCE: MTDROP



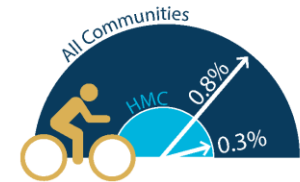
The costs are for capital projects only and do not include transit service operations or costs to operate and maintain the regional transportation system.



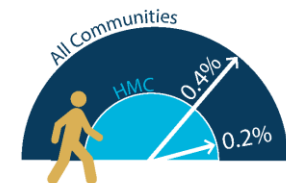
Metro residents on average will have access to 6% more jobs by automobile in 2027, however, persons living in Historically Marginalized Communities will only see a 6% increase in access to jobs.



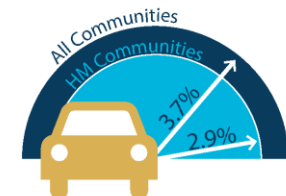
All communities in the Portland Metro will be able to access more jobs across all modes, however, Historically Marginalized Communities will have a smaller percent increase in access across every mode.



The Regional Transportation Plan has made strong investments in transit which has the highest percent increase in access to jobs across all communities.



Despite investing in transportation options that will provide access to jobs for everyone in the Portland Metro, Historically Marginalized Communities overall see a smaller percent increase.



Bold leadership



It takes a village

Special shout outs to many incredible partners

- Metro 2018 RTP team
 - Kim Ellis, 2018 RTP Project Manager
 - Joe Gordon, Research Center
 - Peter Bosa, Research Center
 - Cindy Pederson, Research Center
 - Cliff Higgins, Communications
 - Peggy Morell, Communications
- Portland State University TREC and NITC
 - Professor Aaron Golub
 - Katherine Selin, Research Assistant
- All the members of the transportation equity work group

2018 Regional Transportation Plan

oregonmetro.gov/rtp





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- Networking opportunities
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Join a Standing Committee bit.ly/TRBstandingcommittee

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Register for #TRBAM

- 100th TRB Annual Meeting is going virtual January 2021
- Follow online using #TRBAM
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- *November 12:* [TRB Webinar: Celebrating TRB's Centennial by Exploring the Future of Transportation Research](#)

TRB turns 100 on November 11, 2020



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- Promote the value of transportation research;
- Recognize, honor, and celebrate the TRB community; and
- Highlight 100 years of accomplishments.

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