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Science and Practice of Resilience Quantification

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US Army Engineer Research and Development Center;

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31 July 2026



US Army Corps
of Engineers

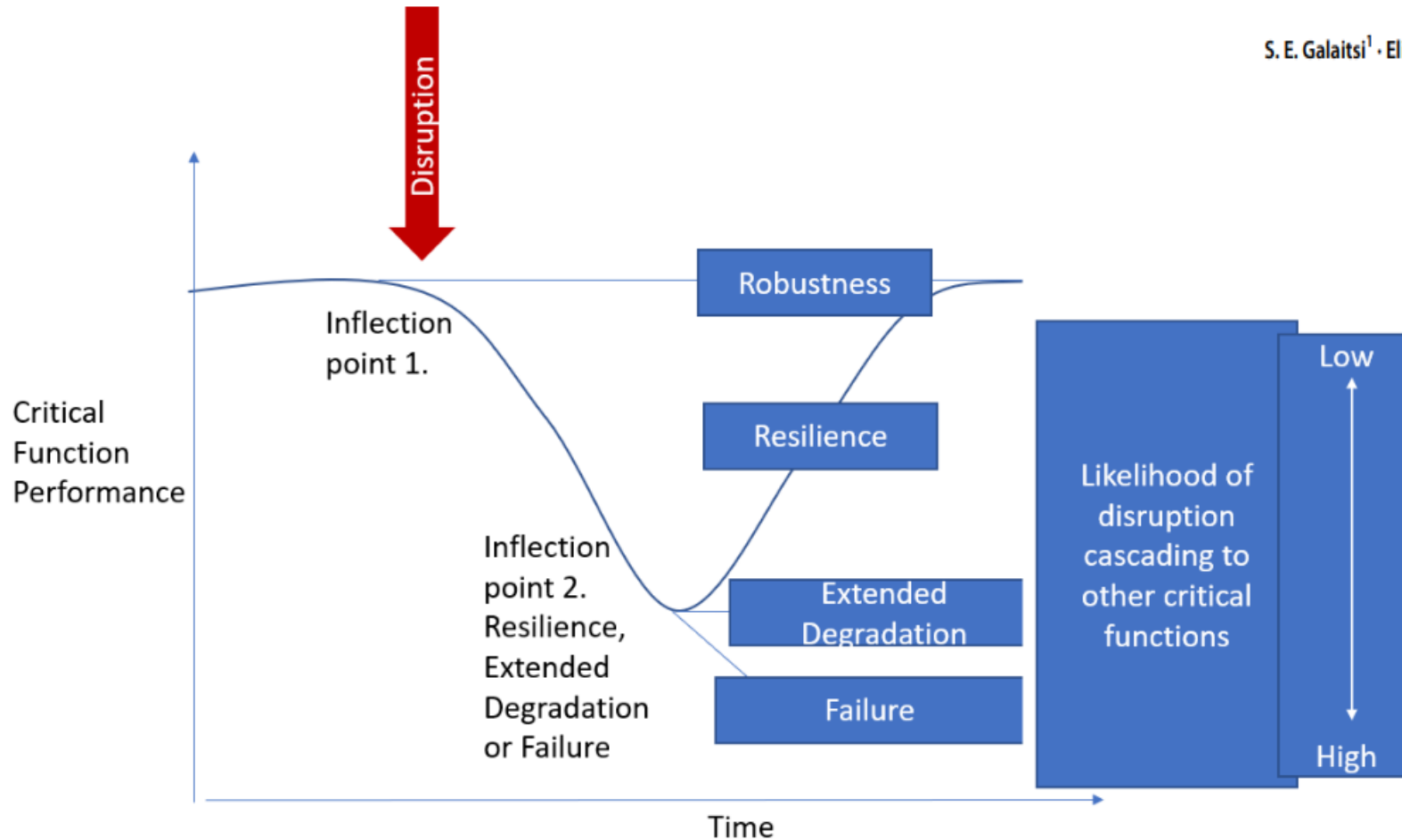


Science: Risk and Resilience

- **Problem with Risk the Way we Know It**
 - **Threats** – are compounding and more likely to occur as system interconnectedness continue to manifest.
 - **Science** – PRA and Scenario analysis are not capturing cascading failures and unknow unknowns
 - **Practice/Policy** –Frequent failures and backlash
- **Solution – Balancing Risk and Resilience Management**
 - **Threats** - From Threat Scenario to Systemic Threat Agnosticity through Compounding Threats/Cascading Failures
 - **Science** -- From Language of Probabilities to Networks and Stress Testing
 - **Policy** – Joint Risk/Resilience Governance, Tools

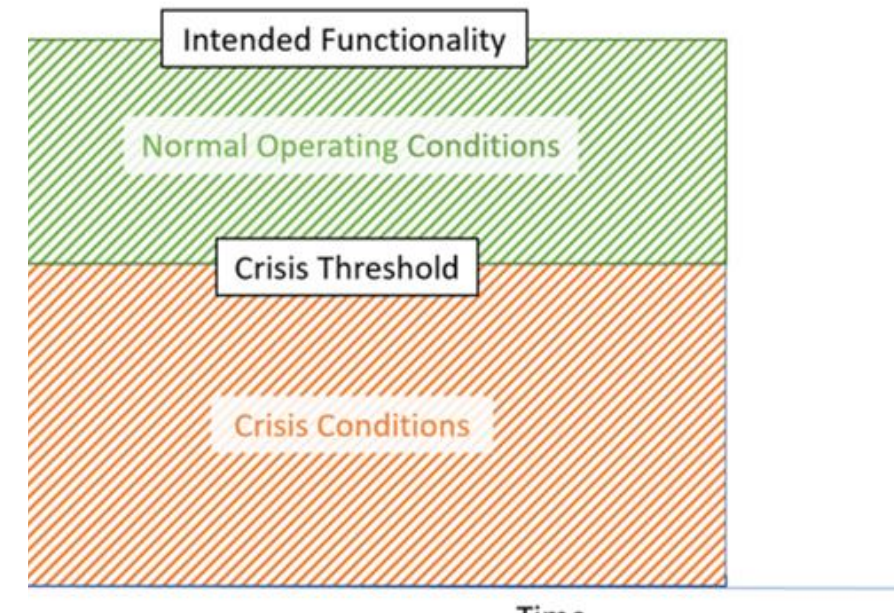
Crisis Management, Risk and Resilience

Risk~ Threat*Vulnerability*Consequence

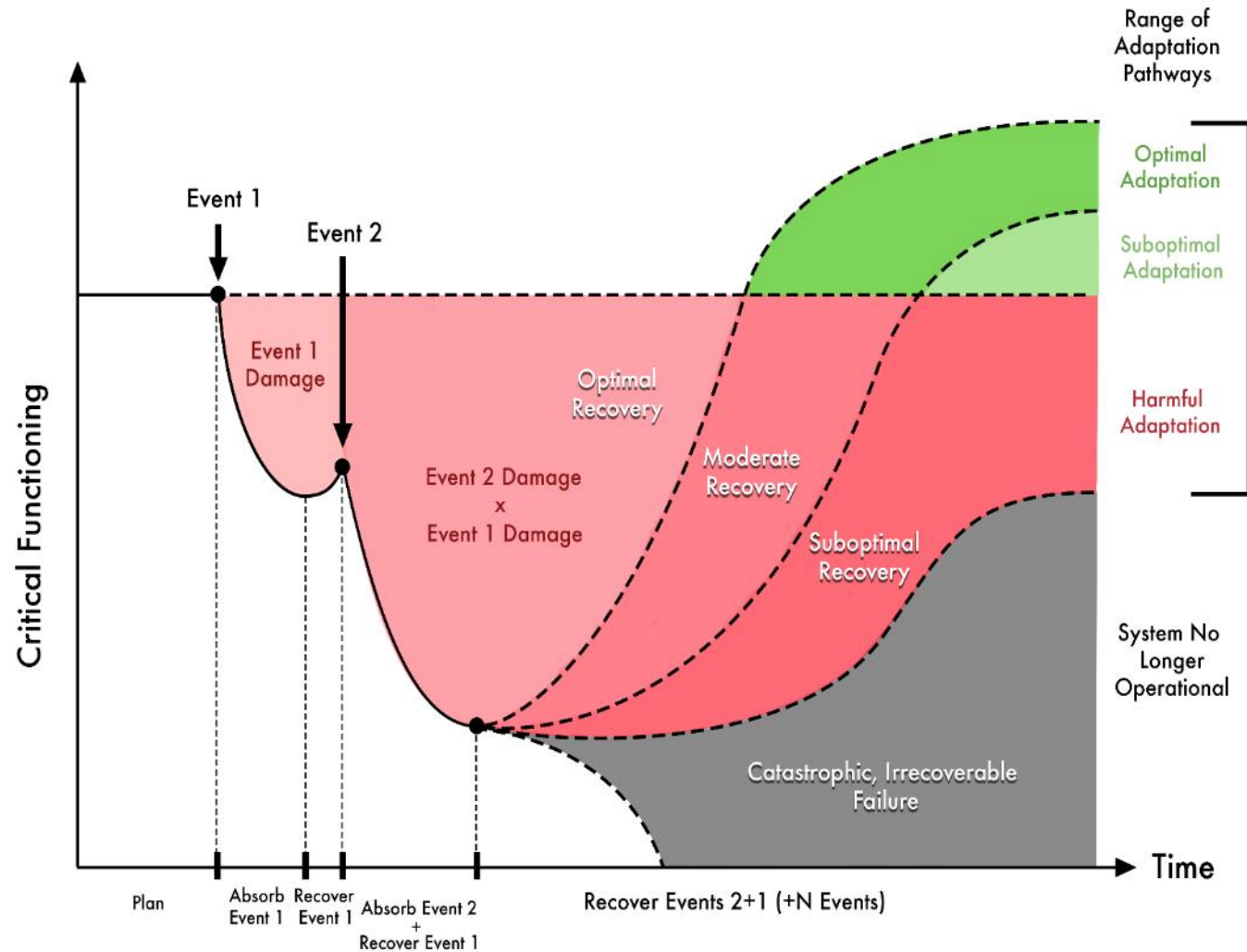


Business Continuity Management, Operational Resilience, and Organizational Resilience: Commonalities, Distinctions, and Synthesis

S. E. Galaitsi¹ · Elizaveta Pinigina¹ · Jeffrey M. Keisler² · Gianluca Pescaroli³ · Jesse M. Keenan^{1,4} · Igor Linkov¹



Disruptions - Compounding Events/ Cascading Failures



Progress in Disaster Science

Volume 15, October 2022, 100244



Modeling critical infrastructure resilience under compounding threats: A systematic literature review

Emily M. Wells ^{a, b}, , Mariel Boden ^a, Ilana Tseytlin ^{a, c}, Igor Linkov ^a

- Critical functions of a system drop after Event 1
- Event 2 happens before recovery from Event 1 is complete
- Nuanced interactions between Event 1 and Event 2 can increase impact to critical functions
 - Is this additive? Multiplicative? Exponential?
- Resilience looks at all aspects of the event(s): plan, absorb, recover, and adapt

EU RESILIENCE REGULATIONS

The Digital Operational Resilience Act (DORA) (2022)

- to strengthen the cybersecurity and overall digital resilience of the financial sector.
- aims to create a single, consistent framework for ICT risk management across EU member states, replacing a fragmented landscape of rules.

EU Cyber Resilience Act (CRA, 2022)

- To improve the cybersecurity of all products with digital elements sold in the EU.
- Covers most hardware and software products with digital components, including smart devices, operating systems, and apps. Exceptions exist for sectors with their own specific regulations, such as medical devices and aviation.

Critical Entities Resilience (CER) Directive (2024)

- To ensure the resilience of essential services and critical infrastructure in the EU against natural and man-made disruptions.
- Covers a wide range of sectors deemed critical, such as energy, transport, banking, public health, and digital infrastructure.



**US Army Corps
of Engineers**



NATIONAL RESILIENCE STRATEGY

JANUARY 2025



POLICY

material "frozen in time". The website is no longer updated and links to external websites and some internal pages may not work.



[Administration](#)

[The Record](#)

[The Issues](#)

[Briefing Room](#)

APRIL 30, 2024

National Security Memorandum on Critical Infrastructure Security and Resilience



[BRIEFING ROOM](#)

[PRESIDENTIAL ACTIONS](#)

NATIONAL SECURITY MEMORANDUM/NSM-22

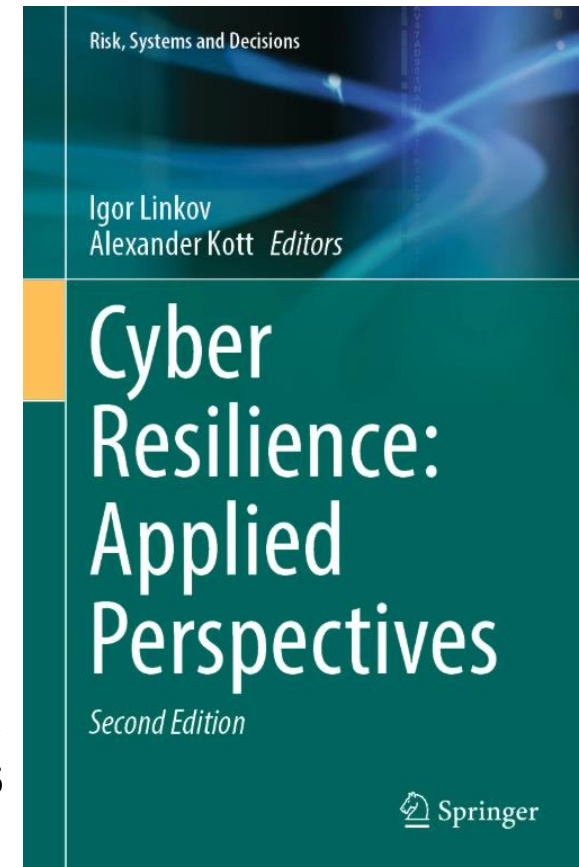
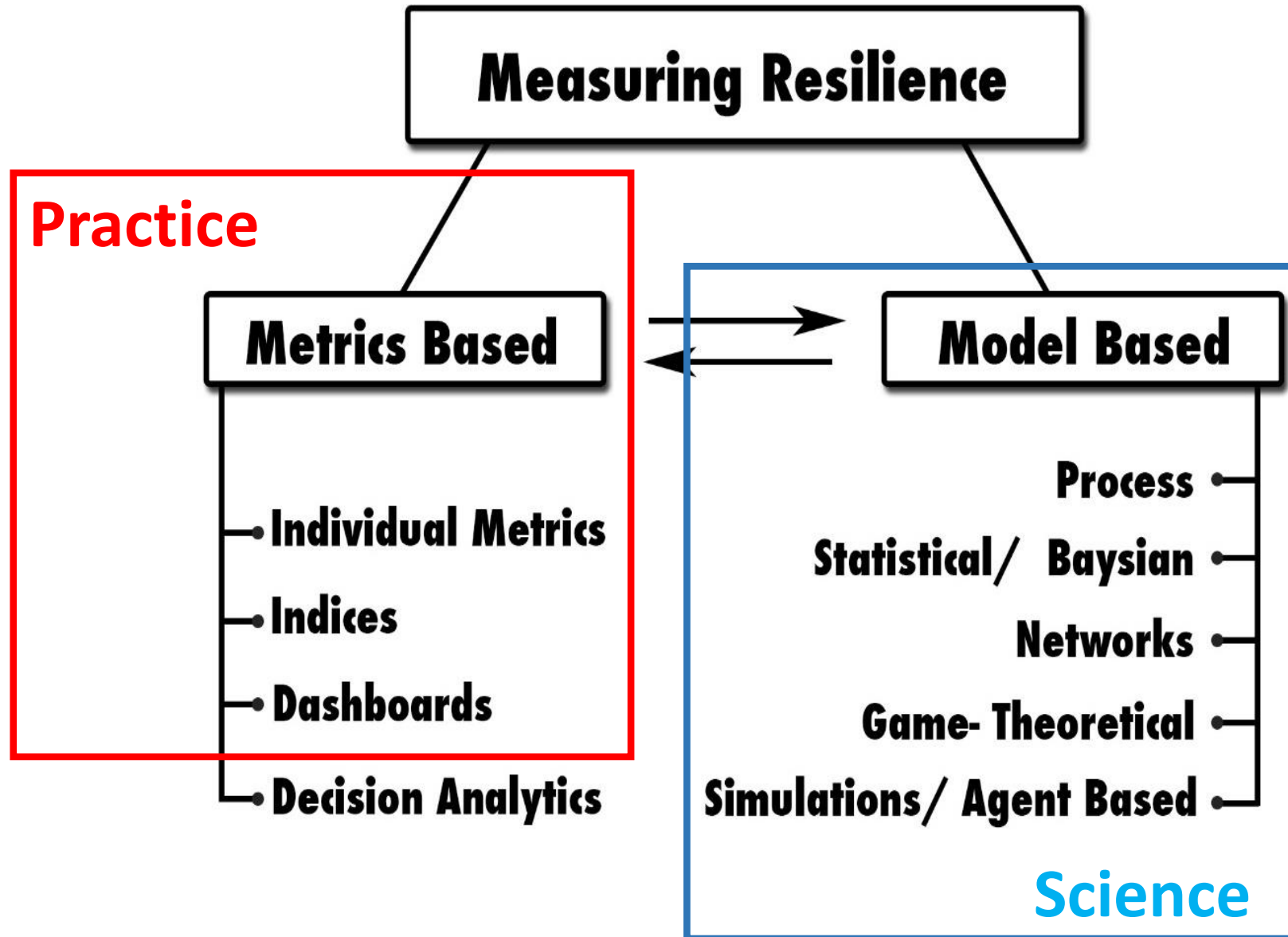
National Resilience Strategy



President
Donald J. Trump

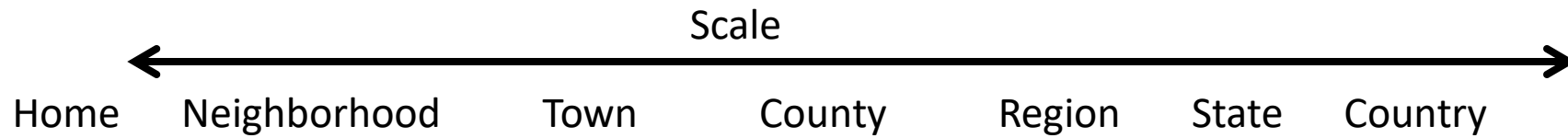
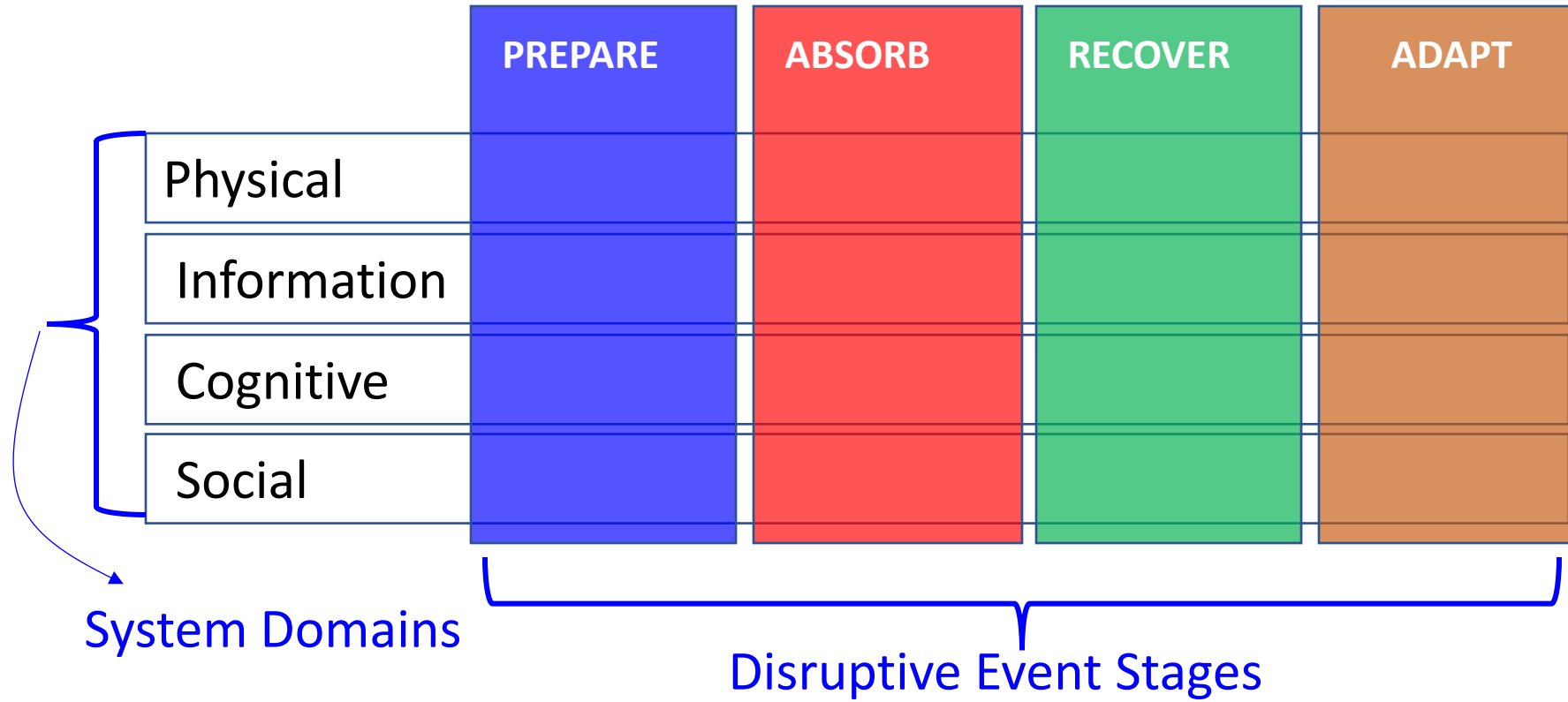
JUNE 2026

How Do We Quantify Risk and Resilience?



After
2025

Resilience Matrix



Assessment using Stakeholder Values

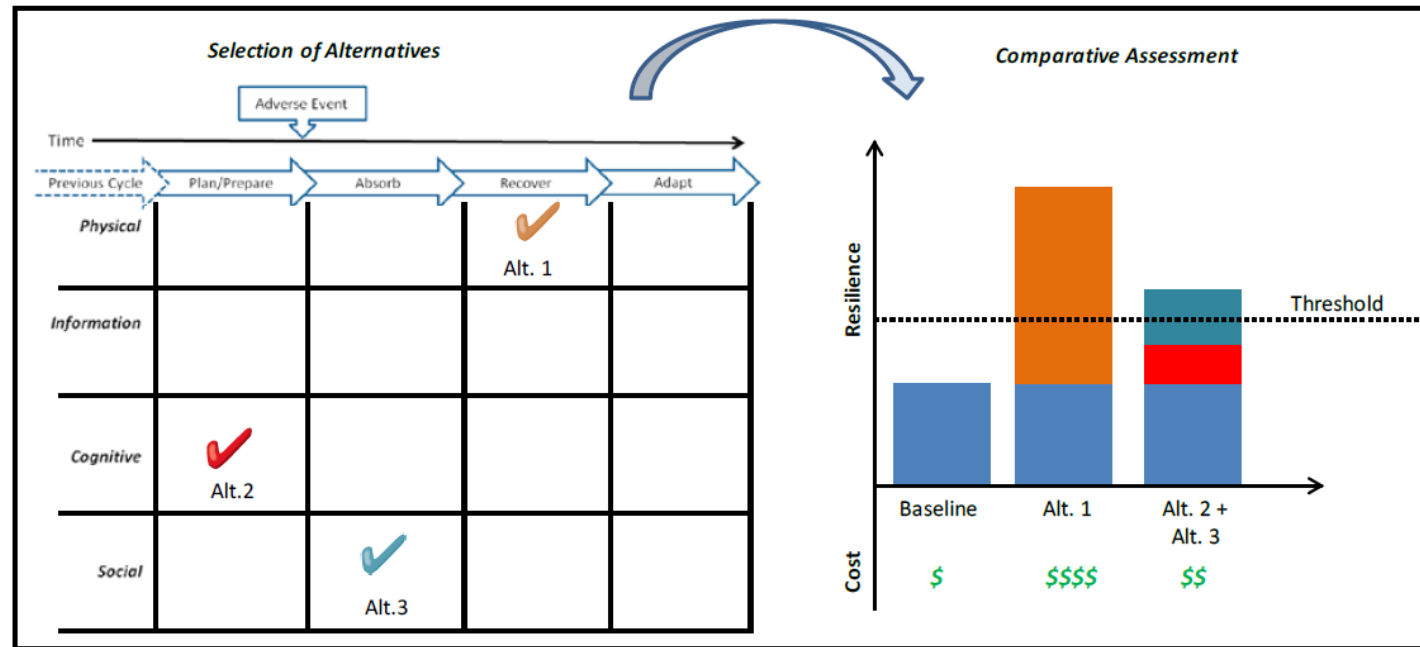


Figure 5: Comparative Assessment of Resilience-Enhancing Alternatives

Use developed resilience metrics to comparatively assess the costs and benefits of different courses of action

After Fox-Lent et al., 2015



ENHANCING RISK REGISTERS USING RESILIENCE MATRIX

	Resilience				
	Risk				
	Absorb			Recover	Adapt
Dam Sector	Threat (incident with potential to harm system)	Vulnerability (known weakness in the infrastructure)	Consequence (impact if threat were to happen)		
Physical	Earthquake	Aging infrastructure, insufficient spillway capacity	Structural failure, loss of power generation, downstream flooding	Mobilize emergency crews, restore services via temporary repairs	Update building codes, retrofit infrastructure
	Extreme flooding				
Information	Cyber attack on control systems	Lack of network segmentation	Loss of remote control	Isolate affected systems, restore backups	Implement stronger cybersecurity measures, employee training
		Outdated software	Uncontrolled water release		
Social	Misinformation about dam failure online	Limited community trust	Public panic, mass evacuation	Activate public information channels, coordinate local authorities	Build trust through community engagement, simulation exercises
		Lack of public communication protocol			



USACE APPLICATION TO WATERSHED RESILIENCE



Matrix-Based Screening Tool for quantifying USACE Watershed Resilience

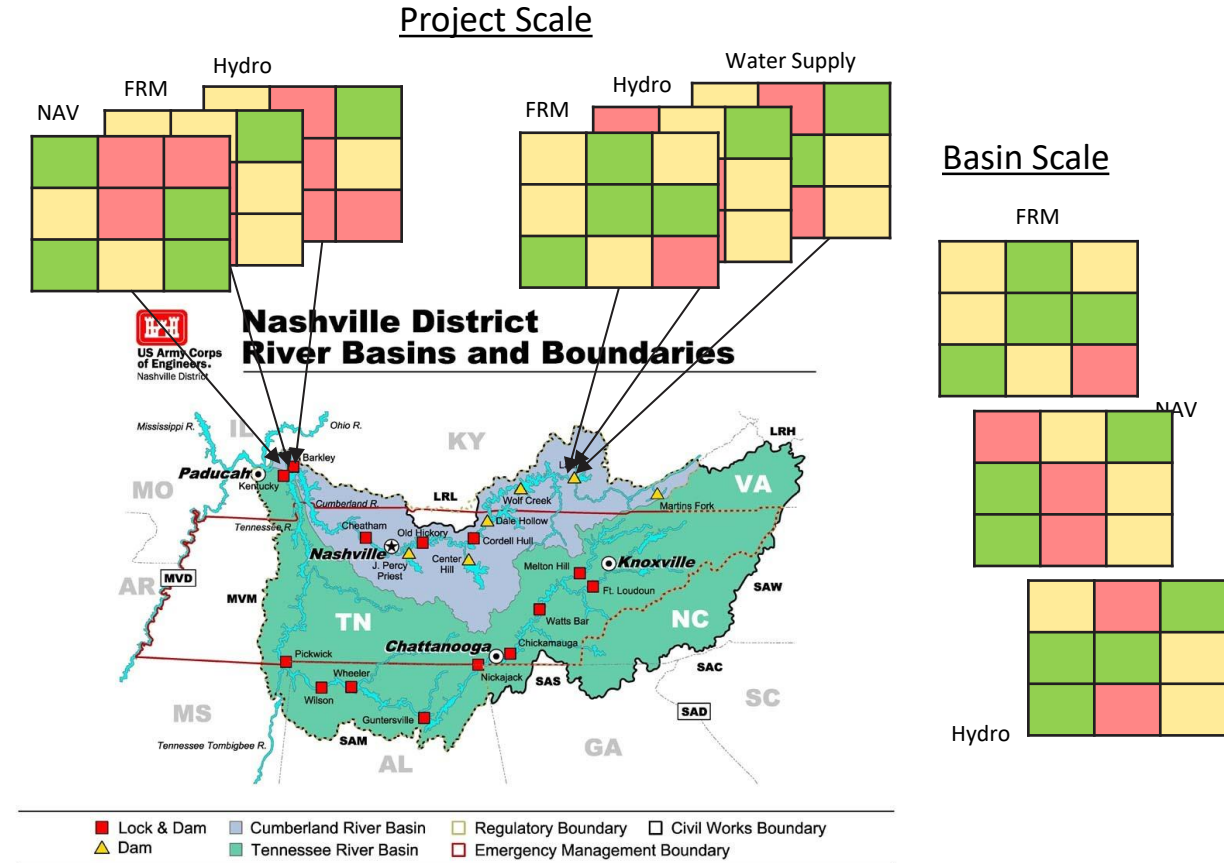
5 Step process to develop a Resilience Profile

1. Define the Purpose
2. Define the System
3. Develop a Resilience Profile
4. ID Areas of Consideration
5. Develop Courses of Action

Resilience Profile

- Standardized (consistent dimensions of Resilience Matrix, normalized to 1-5 score)
- Flexible (Metric Library for USACE or partner agencies)

	Absorb	Recover	Adapt
Physical			
Information			
Social			



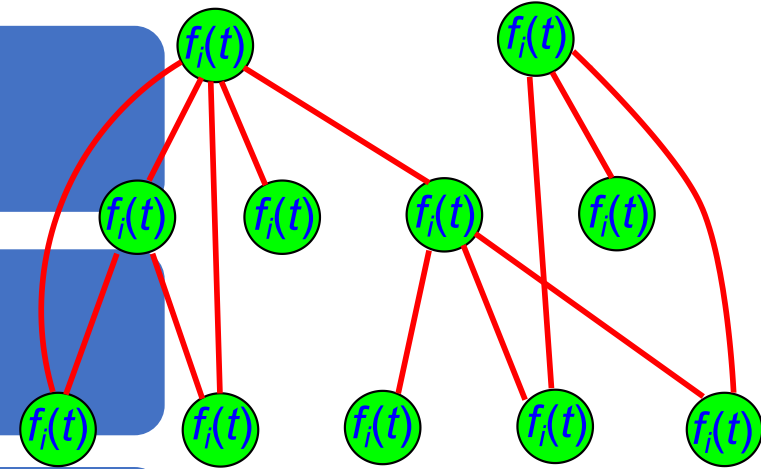
Network-based Resilience Theory?

System's *critical functionality* (K)

Network topology: *nodes* ($\mathcal{N}$) and *links* ($\mathcal{L}$)

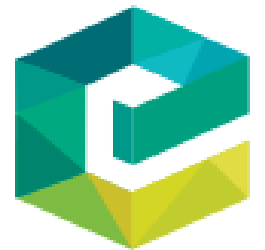
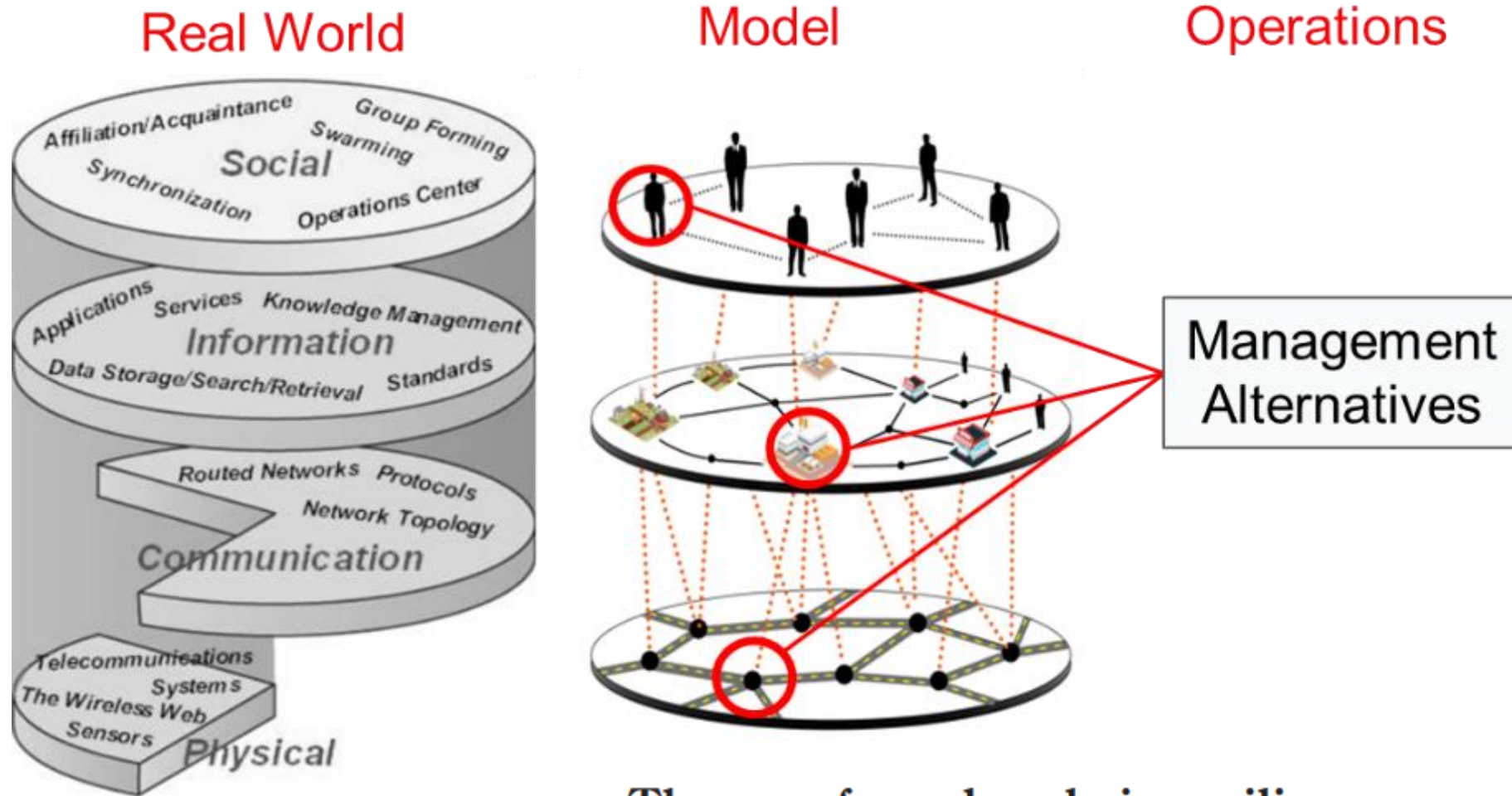
Network *adaptive algorithms* ($\mathcal{C}$) defining how nodes' (links') properties and parameters change with time

A *set of possible damages* stakeholders want the network to be resilient against (E)



$$R = f(\mathcal{N}, \mathcal{L}, \mathcal{C}, E)$$

Vision for System Resilience



The case for value chain resilience

Igor Linkov, Savina Carluccio, Oliver Pritchard, Áine Ni Bhreasail,
Stephanie Galaitsi, Joseph Sarkis and Jeffrey M. Keisler

Management Research Review
© Emerald Publishing Limited
2040-8269
DOI 10.1108/MRR-08-2019-0353



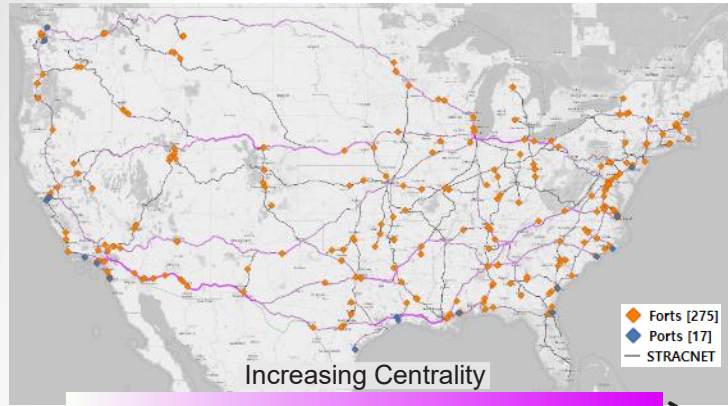
HOW TRANSPORTATION RESILIENCE IS QUANTIFIED



UNCLASSIFIED

Network Structure Metrics

Connectivity, giant component size, cliques, betweenness centrality, diameter, etc.



e.g. betweenness centrality of US strategic railway

Mobility Performance Metrics

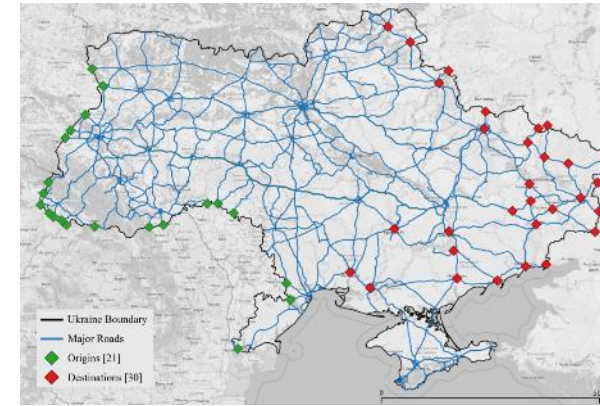
Travel time, traffic delay, congestion, queue length, speed, etc.



e.g. traffic of New York City

Logistics Metrics

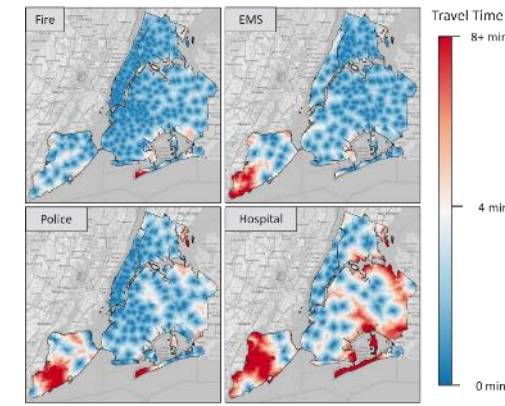
Freight volume, delivery time, supply fulfillment, deployment time, etc.



e.g. logistics network of Ukraine

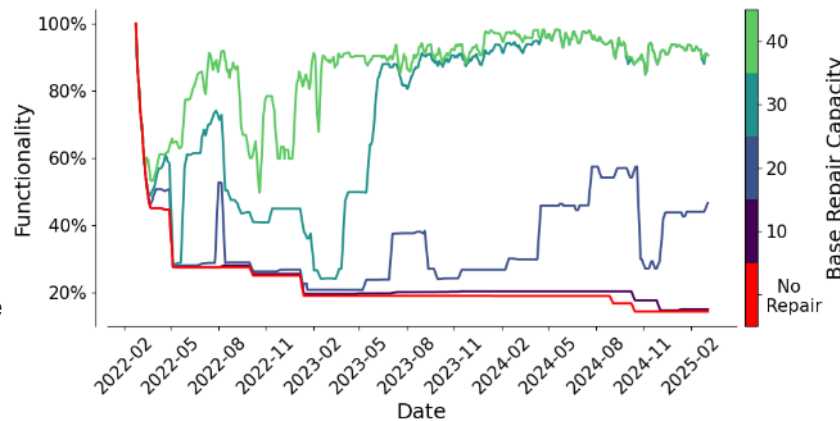
Societal/Equity Metrics

Access to hospitals, jobs, shelters, food, schools etc.



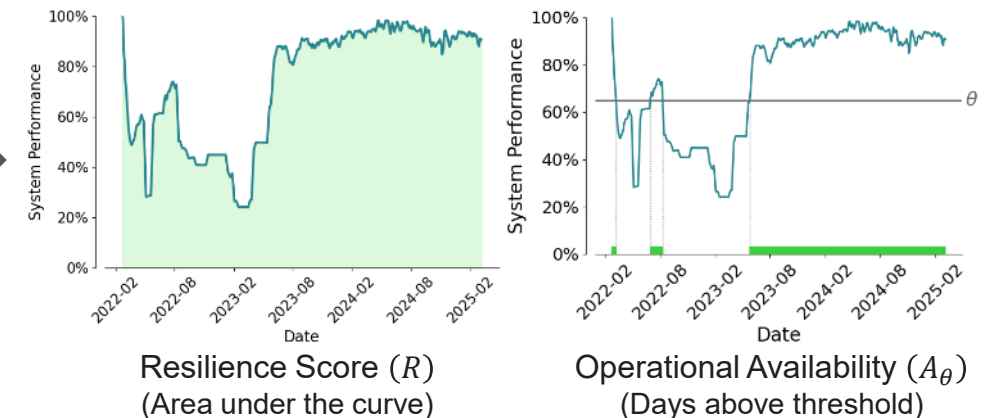
Blue Regions: Accessible Regions
Red Regions: Inaccessible Regions
e.g. access to emergency services

Resilience Curve



Various performance metrics are measured at each time step to quantify the degradation and recovery of system functionality.

Resilience Quantification



UNCLASSIFIED

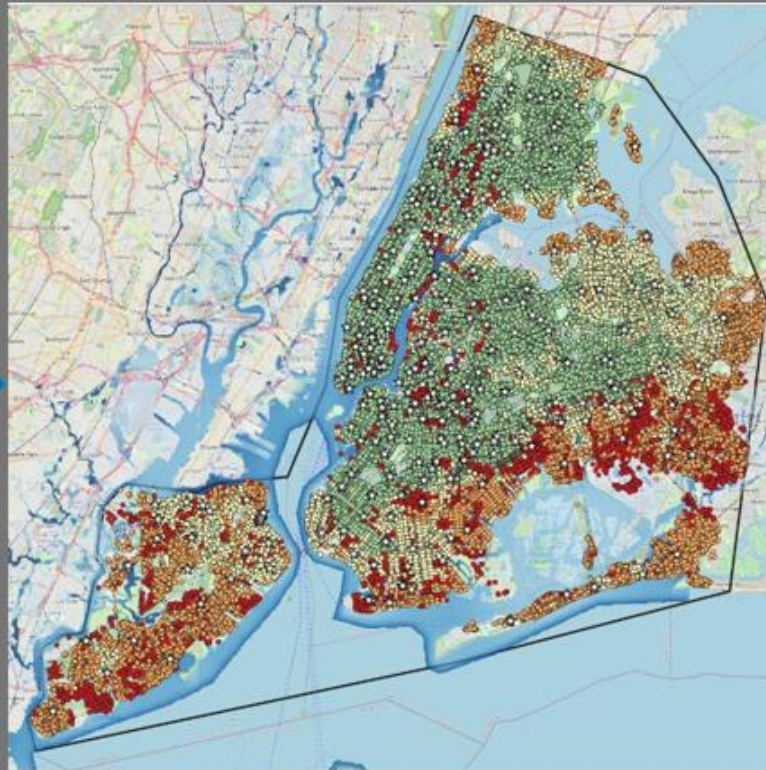
New York City Under Crisis: Which regions *lose* emergency services?



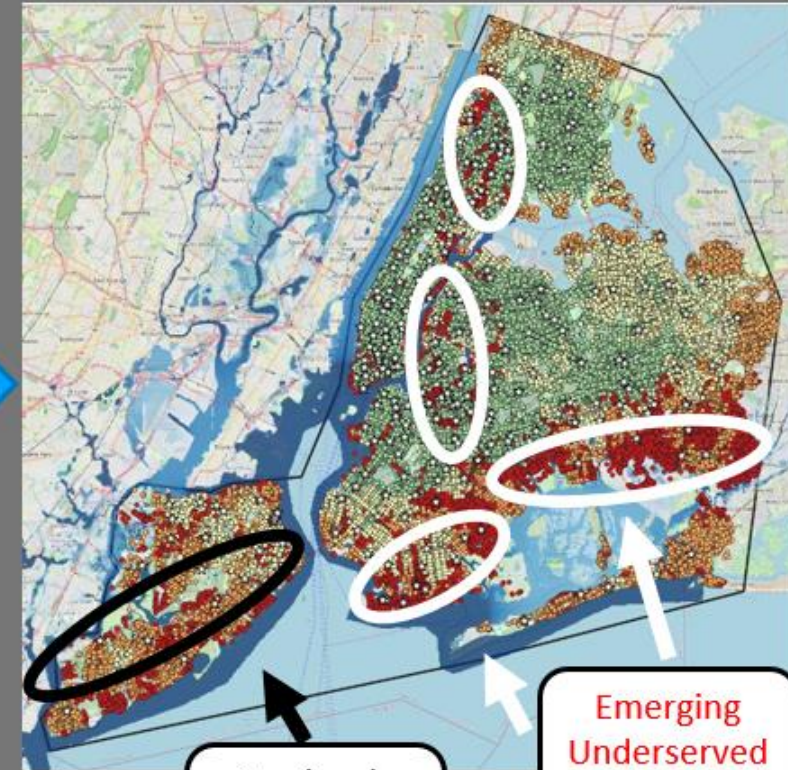
Beginning of the Flood



Intermediary Flood



Peak of the Flood



Green: Maximally Accessible
Yellow: Medium Accessible

Orange: Minimally Accessible
Red: No Access

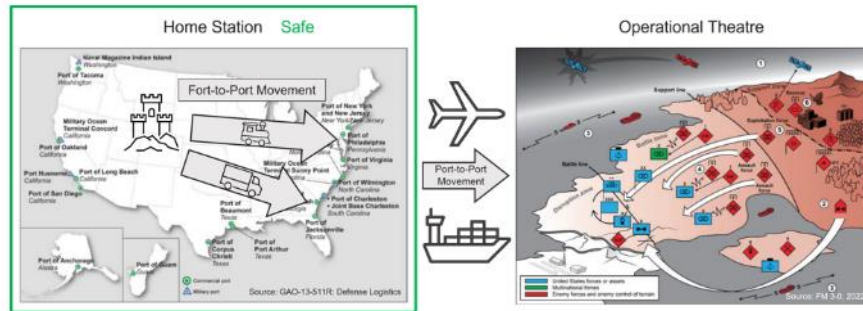
Previously
Underserved
Regions

Emerging
Underserved
Regions

Contested logistics: Resilience of strategic highways and railways

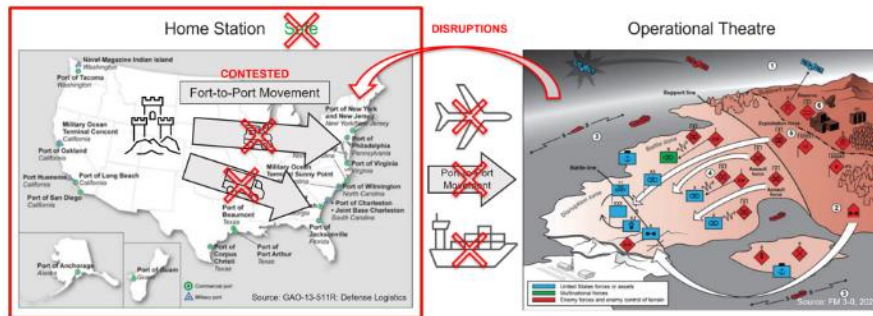
Sukhwan Chung^a, Daniel Sardak^a, Maksim Kitsak^b, Andrew Jin^a, Igor Linkov^{a,*}

Predictable & Secure



Previously, uncontested and predictable deployments from home stations to theaters.

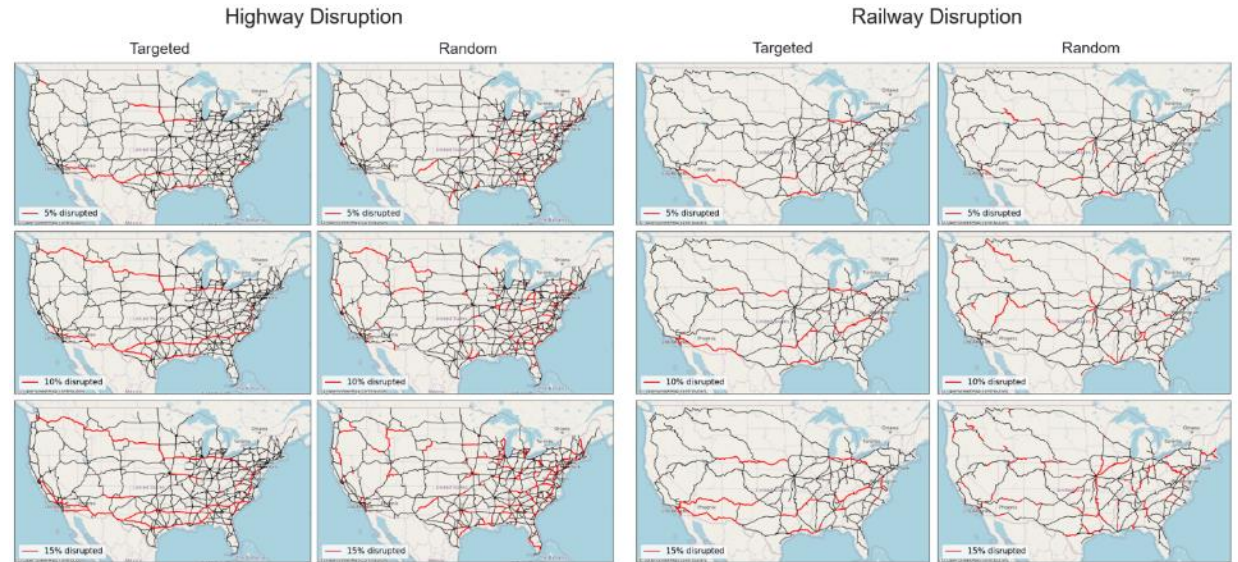
Unreliable & Contested



Adversaries can now target supply routes, ports, and infrastructures deep within friendly territory.

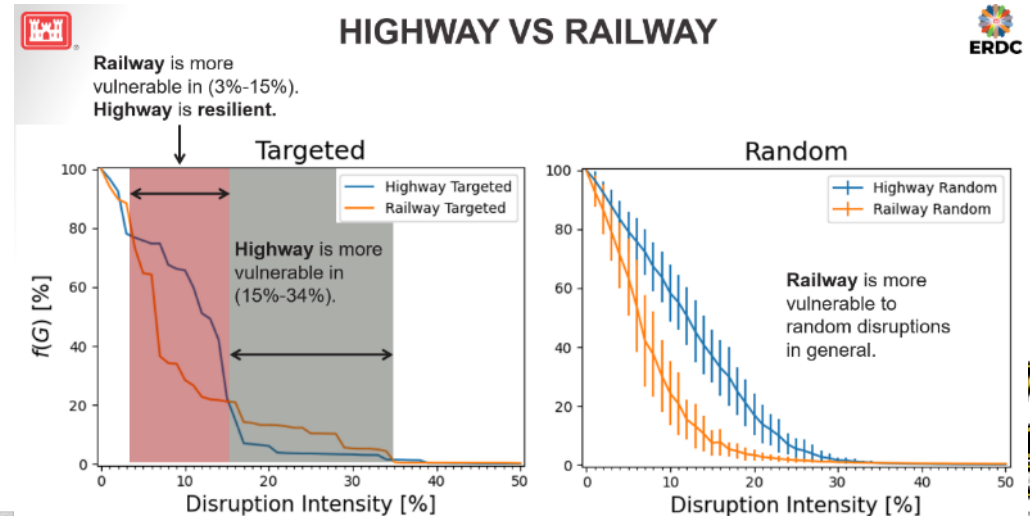
US Strategic highways and railways

What vulnerabilities exist in the fort-to-port stage of U.S. power projection?



• **Targeted Disruption:** Remove the roads/rails with the *highest centrality*.

• **Random Disruption:** Remove the roads/rails at *uniformly random*.

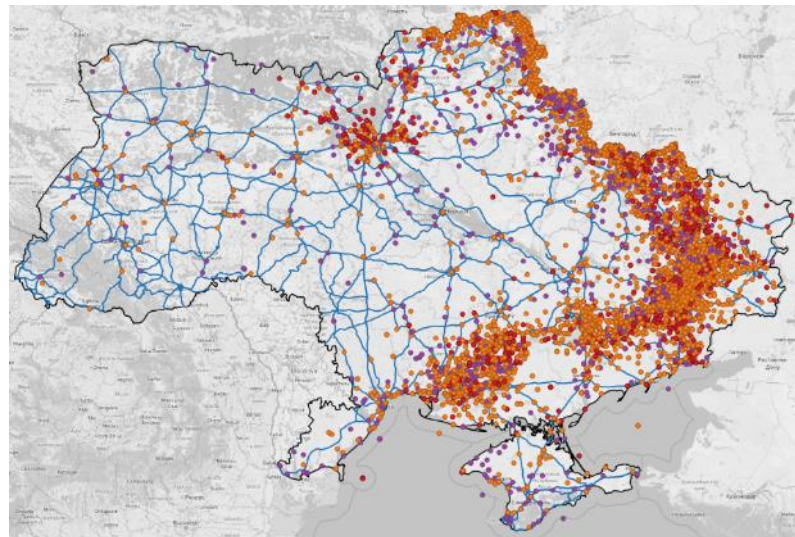


Russia Is consistently Disrupting Ukraine's Road Network

Endless cycle of disruption and repair of roads are occurring across Ukraine.



Disruptions across Ukraine



DISRUPTION

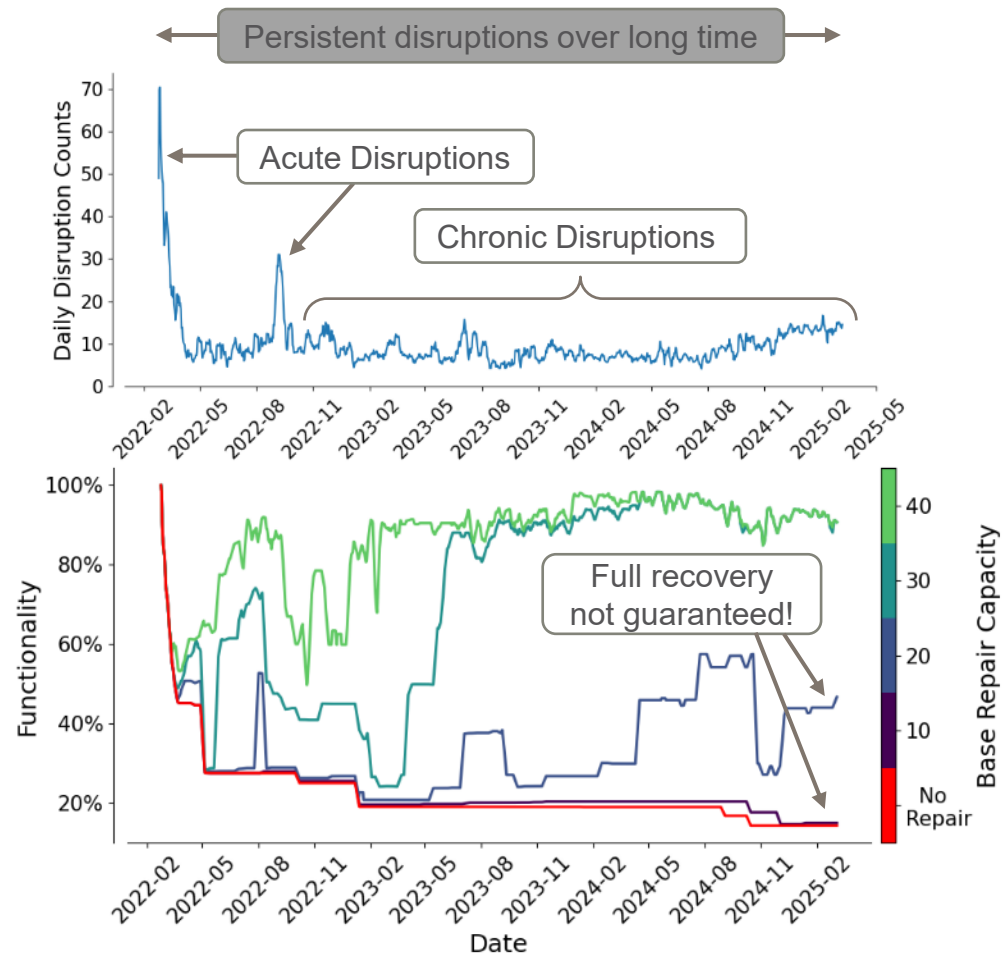


REPAIR

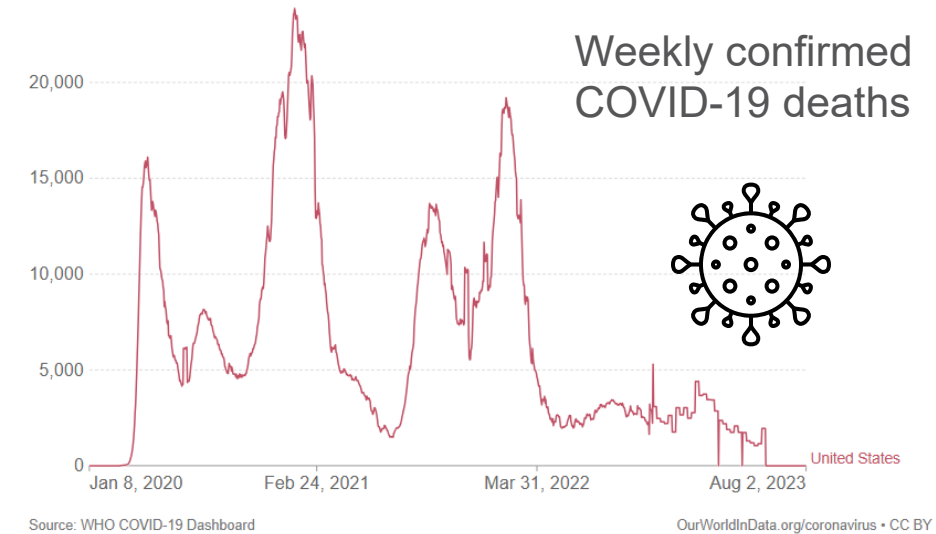
Traditional resilience model fails against chronic disruption

In reality, disruptions imposes both acute surges and chronic degradation, preventing the system from fully recovering.

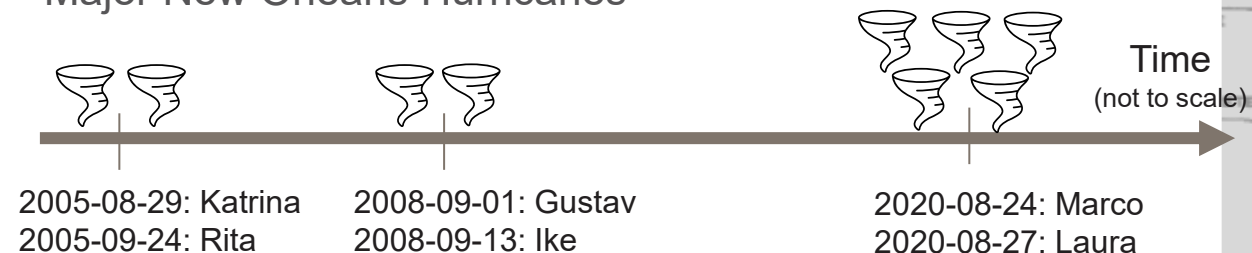
The Reality



No clear event phase distinctions



Major New Orleans Hurricanes

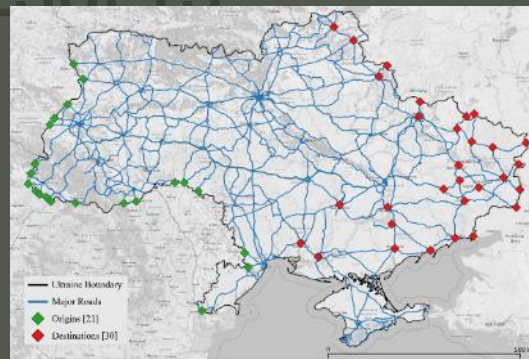


US Army Corps of Engineers

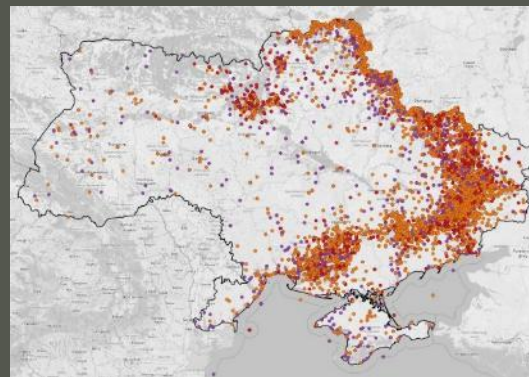


STEP 1: GIS Analysis

Logistics Network Modeling



Disruption Analysis

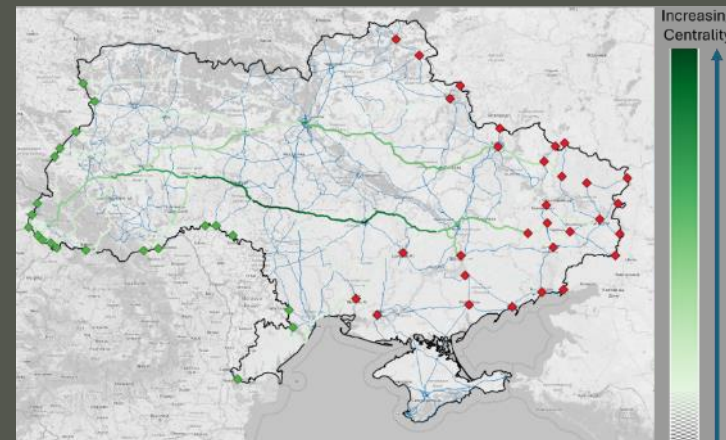


Impact Calculation

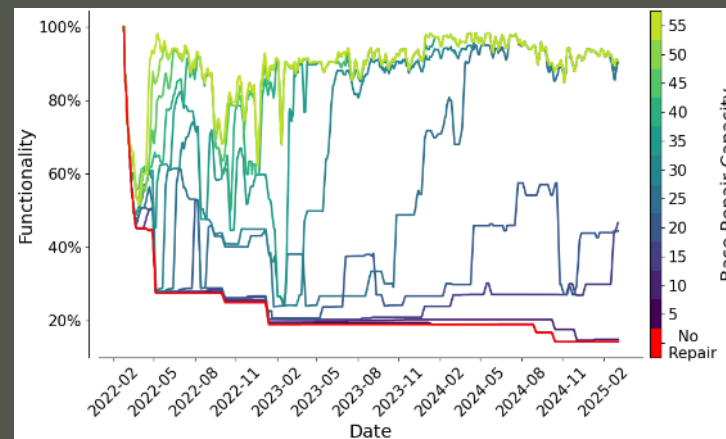


STEP 2: Simulation

Critical Route Identification

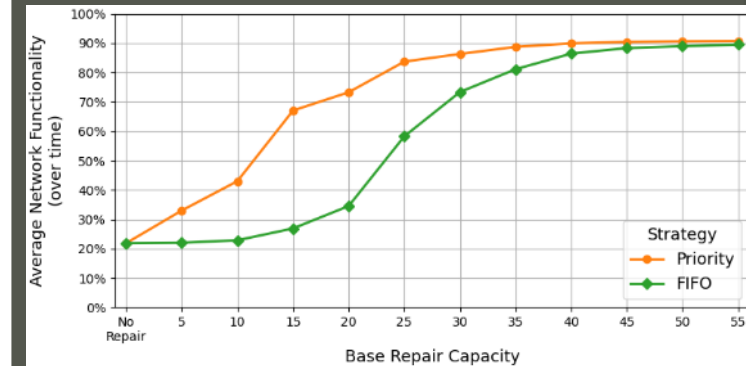


Recovery Measurement

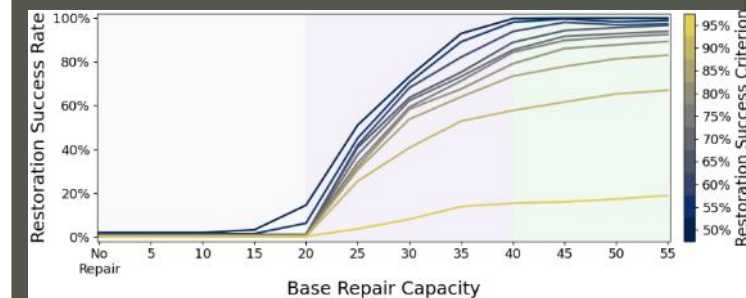


STEP 3: Resilience Analysis

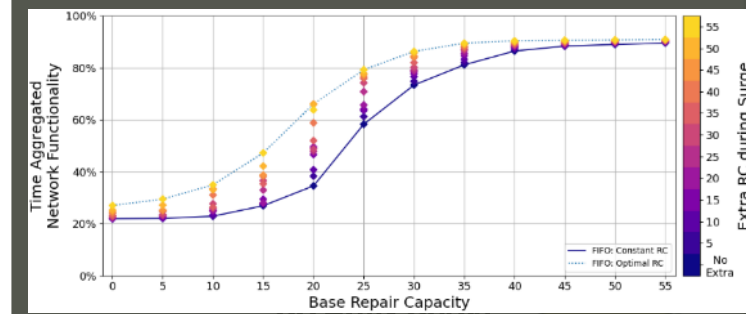
Restoration Strategy Comparison



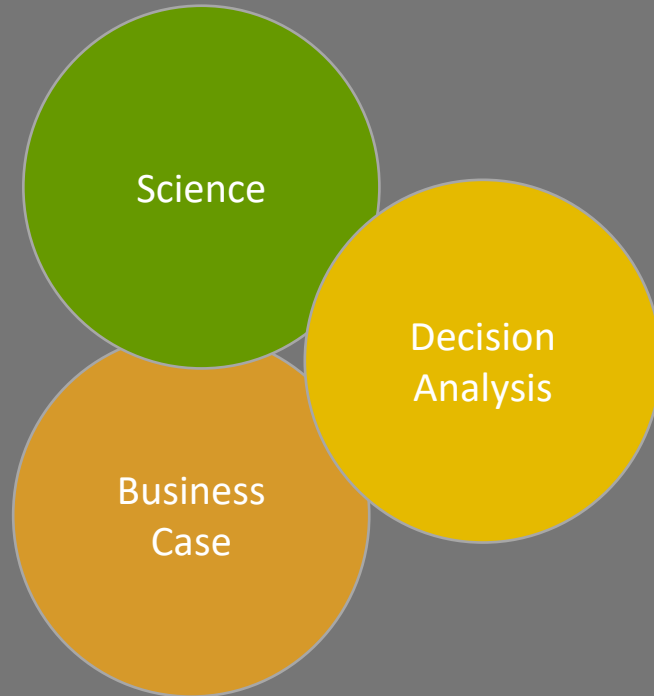
Minimum Capacity Identification



Surge Analysis



Business Case for Resilience



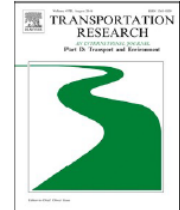
Transportation Network Model + Regional Economic Models, Inc.



Contents lists available at [ScienceDirect](https://www.sciencedirect.com)

Transportation Research Part D

journal homepage: www.elsevier.com/locate/trd



Lack of resilience in transportation networks: Economic implications

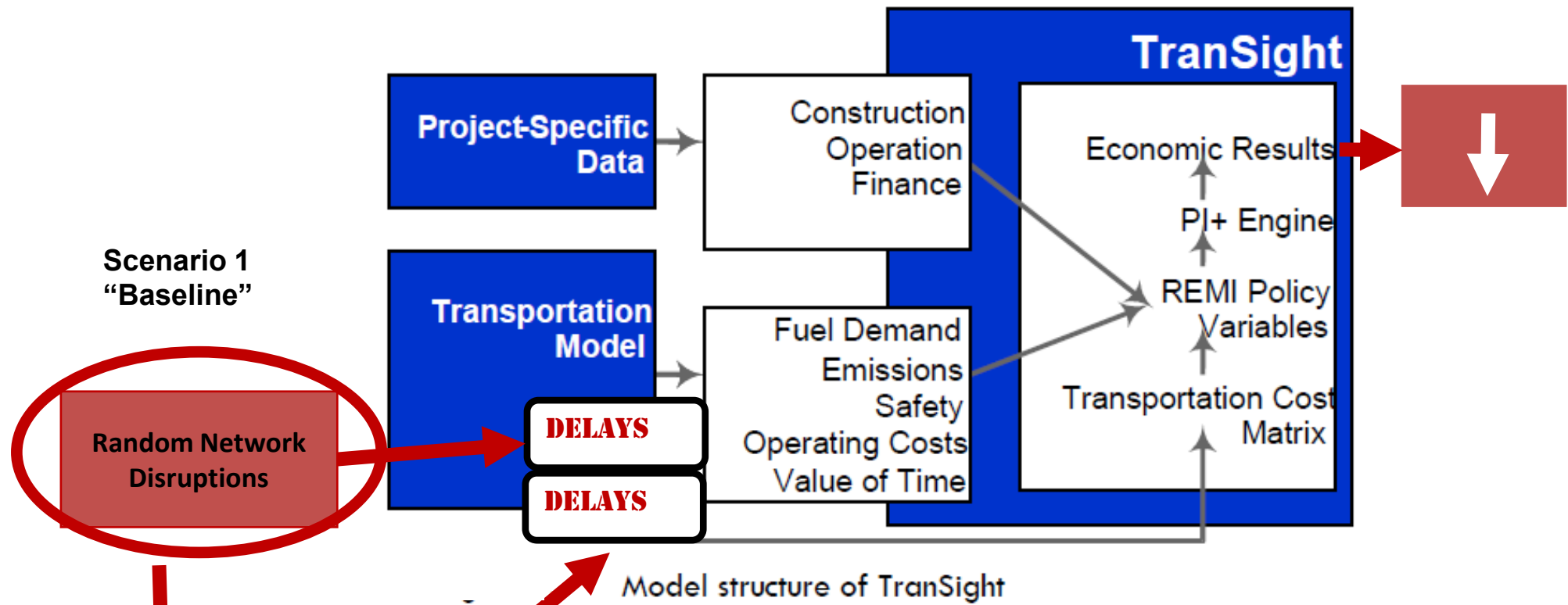


SCIENCE ADVANCES | RESEARCH ARTICLE

NETWORK SCIENCE

Resilience and efficiency in transportation networks

Alexander A. Ganin,^{1,2} Maksim Kitsak,³ Dayton Marchese,² Jeffrey M. Keisler,⁴
Thomas Seager,⁵ Igor Linkov^{2*}



Scenario 1
"Baseline"

Random Network
Disruptions

DELAYS

DELAYS

Scenario 2

Resilience Model

Model structure of TranSight



Contents lists available at [ScienceDirect](https://www.sciencedirect.com)

Transportation Research Part D

journal homepage: www.elsevier.com/locate/trd



Lack of resilience in transportation networks: Economic implications



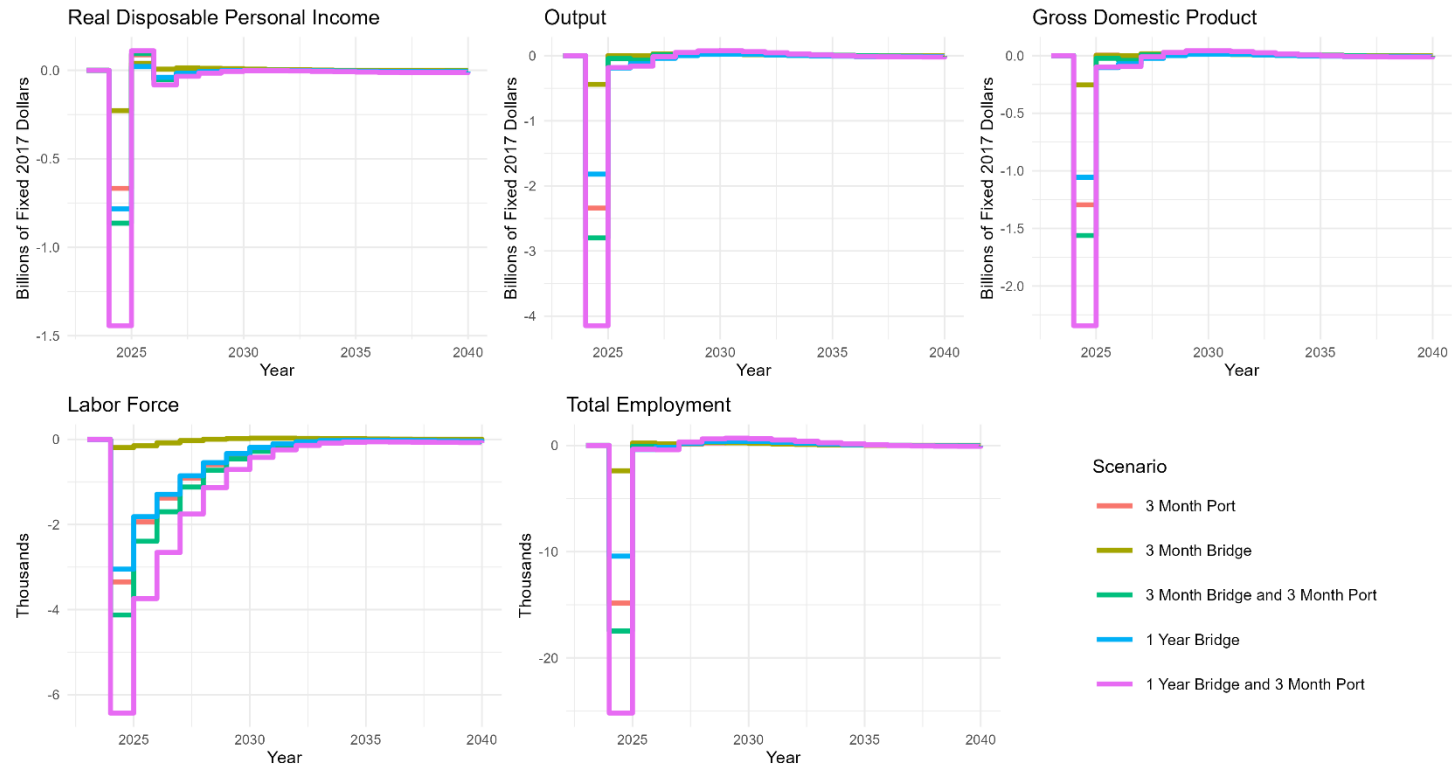
The Key bridge collapse

- A case study in a cascading failure with system-wide ripple effects
- Debris from bridge blocked off access to the Port of Baltimore
- Estimated \$15 million USD lost **per day** for 3 months due to port closure
- As of September, port is still not fully operational
- Ongoing impacts to workers at the Port of Baltimore

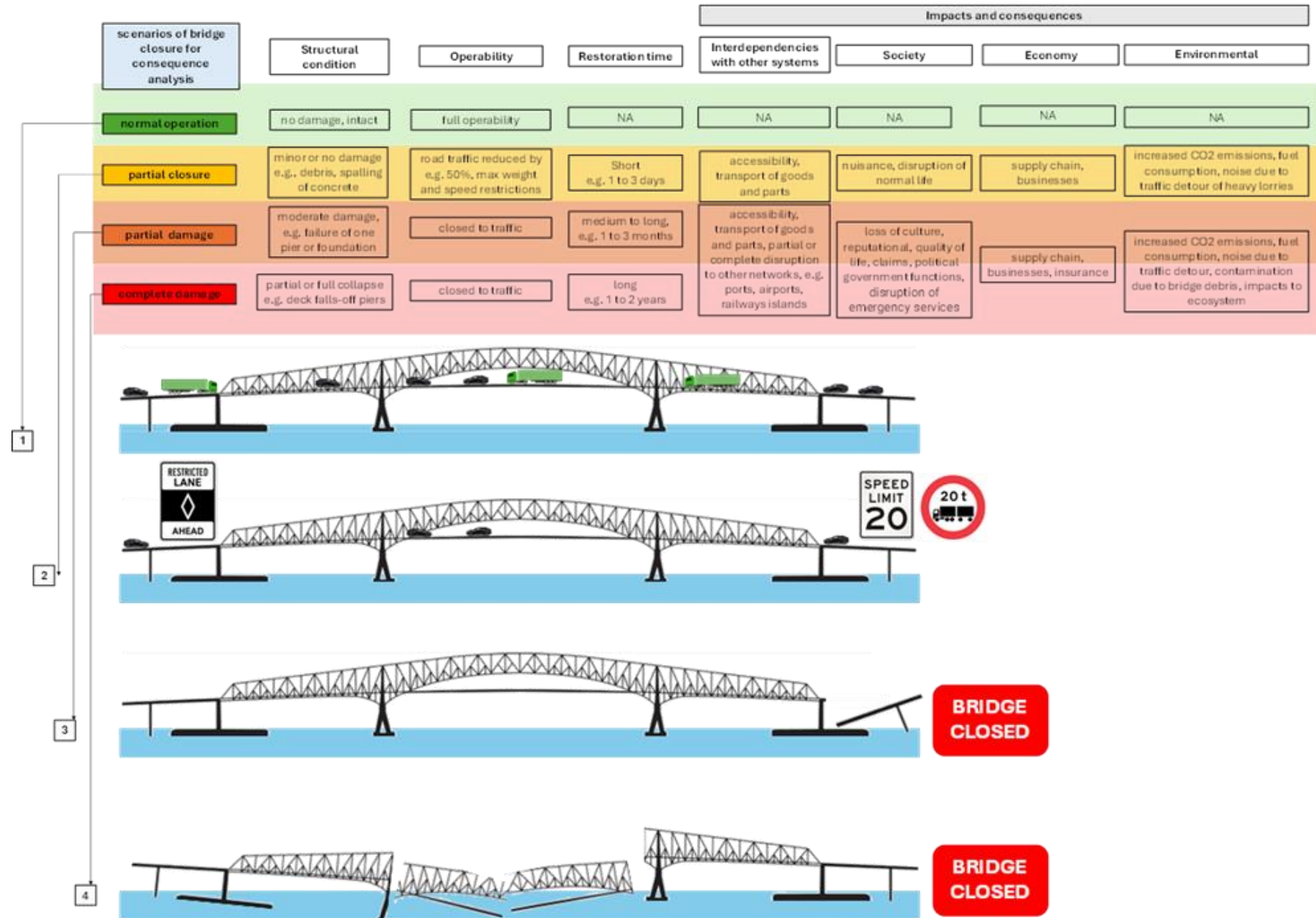


Results: Economic impacts

- Net total of 2,381 jobs lost due to bridge collapse alone, vs. 17,225 for combined scenario
- Bridge closure alone resulted in \$234 million USD loss to GDP, compared to \$1.561 billion USD in combined bridge and port closure
- Disparities highlight how critical it is to consider potential cascading failures

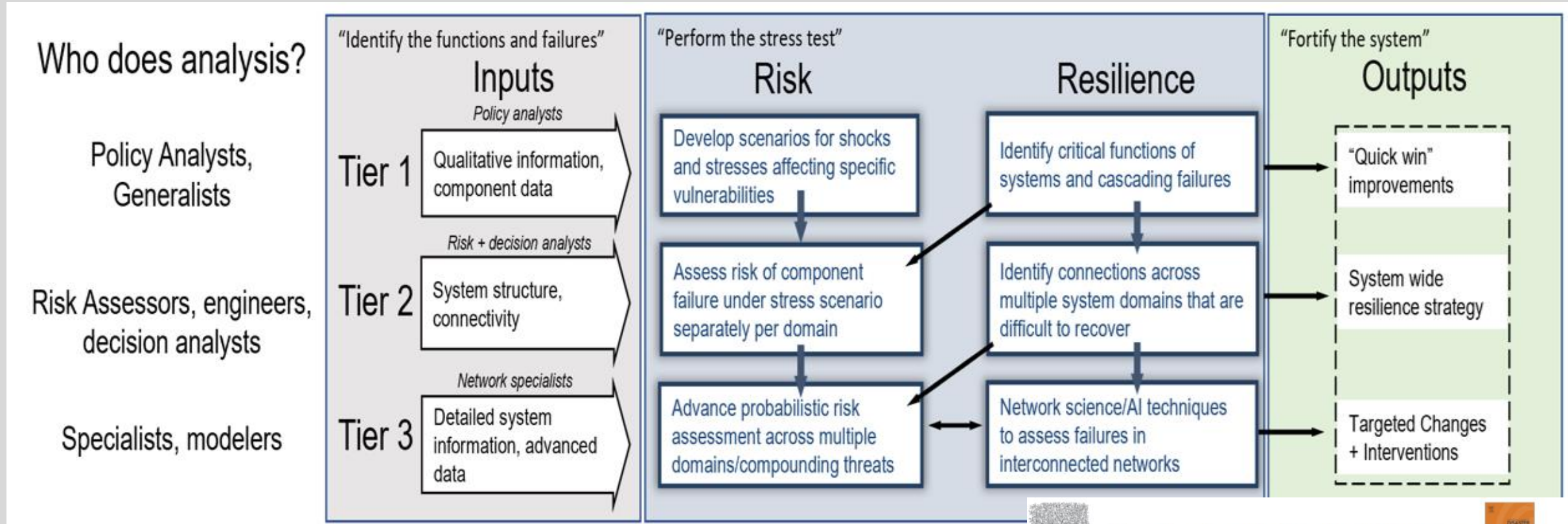


- Bridge design must evolve beyond probability of failure
- Resilience of region to compound failures must be considered
- Resilience-based design requires collaboration between engineers, local authorities, and policy makers



Integrated Risk/Resilience Stress Testing

How Do We Increase Resilience In Complex, Interconnected Infrastructure?



Three-Tiered Approach:

Tier 1: Define and identify more important critical functions & risks

Tier 2: Refine with interconnections, and define KPI

Tier 3: Asset-level data-driven analysis



International Journal of Disaster Risk Reduction

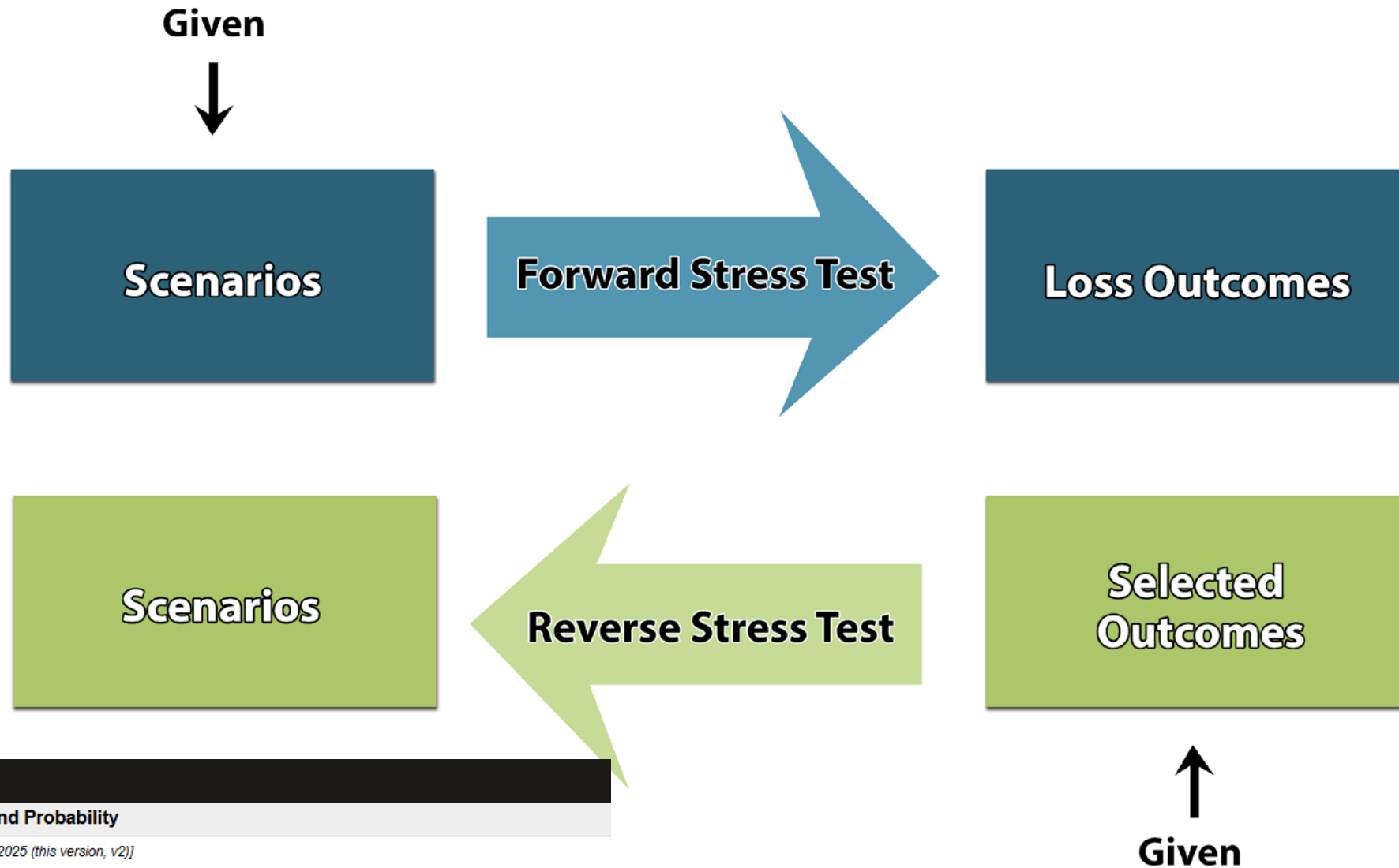
Volume 82, November 2022, 103323



Resilience stress testing for critical infrastructure

Igor Linkov^{a, b}, Benjamin D. Trump^{a, c}, Joshua Trump^d, Gianluca Pescaroli^e, William Hynes^f, Aleksandrina Mavrodieva^{g, h}, Abhilash Panda^{h, i}

Reversed Stress Testing





NATO Science for Peace and Security Series - C:
Environmental Security

Resilience and Risk

Methods and Application in Environment,
Cyber and Social Domains

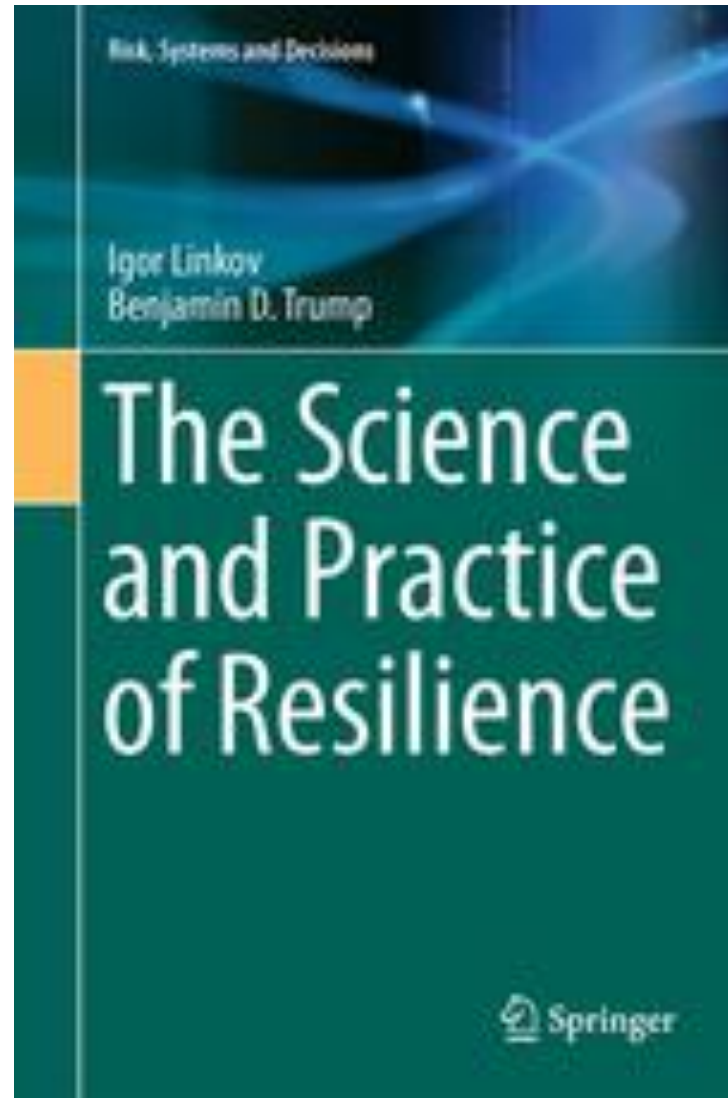
Edited by
Igor Linkov
José Manuel Palma-Oliveira

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NATO Science for Peace and Security Series - C:
Environmental Security

Climate

Global Change and Local Adaptation

Edited by
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INTERNATIONAL ASSOCIATION FOR RESILIENCE ANALYSIS(IARA)

Building international standards for
resilience analysis, training, and practice

WHO ARE WE?

The International Association for Resilience Analysis (IARA) is a developing global professional body dedicated to advancing rigorous, evidence-based approaches to resilience across many different disciplines.

Resilience remains inconsistently defined and poorly operationalized. Without shared frameworks and internationally acceptable standards, resilience efforts continue becoming fragmented, difficult to evaluate, and challenging to translate into effective policy or practice.

MISSION STATEMENT

IARA's mission is to strengthen resilience in practice by:

- Developing shared conceptual and methodological foundations for resilience analysis
- Advancing interdisciplinary collaboration across sectors and systems
- Establishing professional training and certification pathways
- Supporting evidence-based resilience policy and decision-making worldwide

Please Contact: Dr. Igor Linkov
Igor.Linkov@usace.army.mil

CORE FUNCTIONS

Conceptual Foundations

- Develop shared frameworks and methodological guidance for resilience assessment.

Research and Focus Groups

- Convene experts to address emerging resilience challenges including:
 - Cascading threats
 - AI integration
 - Infrastructure resilience
 - Workforce adaptation
- Provide a journal for publishing academic papers

Training and Certifications

- Design competency-based education and future certification pathways for resilience professionals.

Global Throughput

- Host annual meetings to align research, policy, and practice across sectors.

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