

The National Academies of



### Lessons Learned from COVID-19 and Regulatory Change in the Wake of Necessity

#### Noa Krawczyk, PhD

**Assistant Professor** 

Center for Opioid Epidemiology and Policy (COEP)

Department of Population Health, NYU Grossman School of Medicine

### I have no conflicts to disclose



# Decades of research have found that strict methadone regulations cause tremendous **burden**, **stigma**, and **burnout** among persons with opioid use disorder

"That was one of the things that drove me away, that I would rather be on heroin than be on methadone. Cuz I wanted to be free to do what I want to do when I want to do it, and I – and could take them with me, and go where I want... [When I was on MMT] I was like a double slave. Like, you're a slave to the heroin already. And you're on methadone, you're a slave to the methadone and the clinic."

- "Nina," 63, previously on MMT

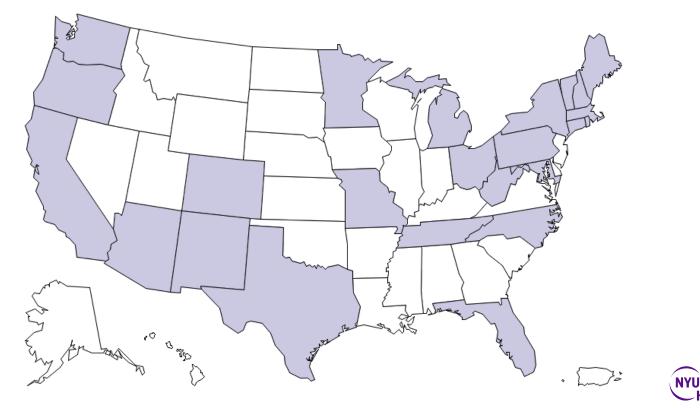


Frank et al., 2021

## **COVID-19** is our critical chance to evaluate outcomes of more flexible methadone regulations

			Contents lists available at ScienceDirect		Journal of Substance
Journa Sut Treat	Psychiat Servic	ric	VIEWPOINTS	use Treatment	
	Servic	es		ancom/rocate/jsat	
<	COVID-19 Could Change I to the Opioid Crisis—for th		THE METHADONE MANIFESTO		
			https://sway.office.com/UjvQx4ZNnXAYxhe7?ref=Link		
<u>J Addic</u> Publish	Yuhua Bao, Ph.D., Arthur Rohin Williams, M.				
Opioid Policy Changes During the CC Corey S. Davis, JD, MSPH and Elizabeth A. Samuels, MI			A SURVIVORS UNION		

### Gathered *published* evidence from ~30 U.S. based publications that include data from OTPs across >25 States



### Summarize findings on **3 key questions** on COVID-19 extendedtake home regulations in the U.S.:

- 1. How have these new regulations been **implemented** in practice?
- 2. How have they impacted **overdose** and **diversion**?
- 3. How have they impacted patient **treatment experience** and **quality of life**?

### Limitations

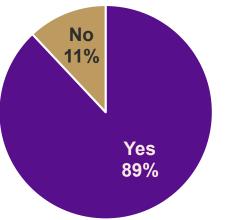
- Rapidly evolving pandemic and policies, slow research & peer-review process
- COVID-19 "natural experiment" felt neither natural nor like an experiment
- Published research and data is only one piece of the story



### **Research Question 1:**

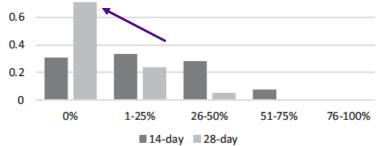
# How have new take-home methadone regulations been implemented in practice?

### % OTPs reporting increased take-home doses. April 2020 (N=142)

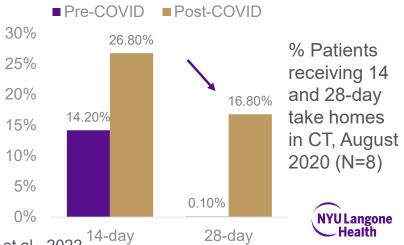


Most OTPs are providing **more takehome doses**, but a minority of patients receive a 14 or 28 day supply

2) receiving 14 and 28-day take-homes, Nov 2020 (N=39)



Percent of PA OTPs endorsing none, some, or most patients



HHS Officer of Inspector General, 2020; Brothers et al., 2021; Krawczyk et al., 2022

### OTP providers were generally supportive of new regulations, with some expressing apprehension

*"It's proven in a lot of case[s] that [patients] could handle the methadone and it's been nice to give them more trust in managing their methadone and not having to come in every day. I think it's beneficial for the relationship"* 

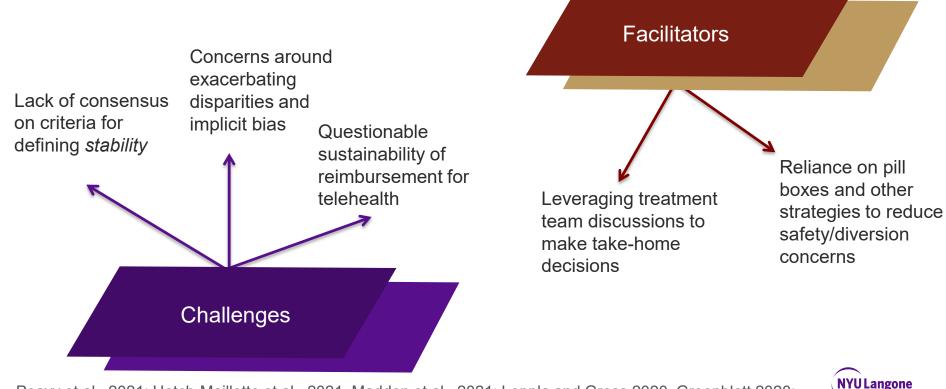
"We have very strict policies, and I think we just follow that policy...The chances of abuse of the medication itself is so much higher ... we just find it to be a huge liability on our part"





Suen et al., 2021; Hunter et al., 2021

#### Challenges and facilitators to implementing longer take-homes

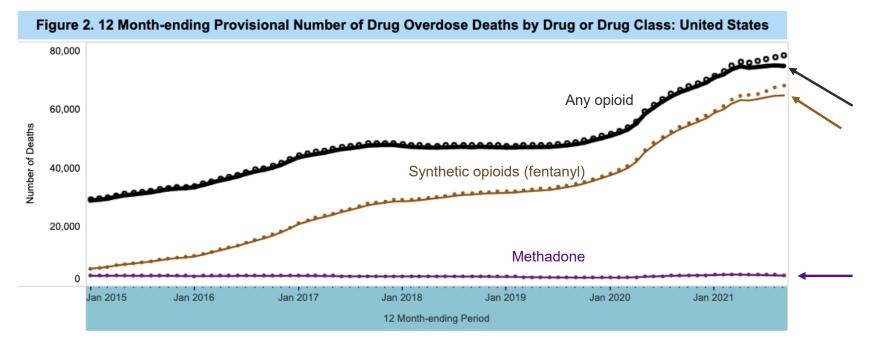


Peavy et al., 2021; Hatch-Maillette et al., 2021, Madden et al., 2021; Leppla and Gross 2020, Greenblatt 2020; Harris et al., 2022; Joseph et al., 2021; Krawczyk et al., 202; Frontz, 2020; Kidorf et al., 2021; Dunn et al., 2021; Lin et al., 2022

### **Research Question 2:**

# How have new take-home methadone regulations impacted overdose and diversion?

### Methadone (including for pain) continues to be involved in only 5% of opioid overdose deaths

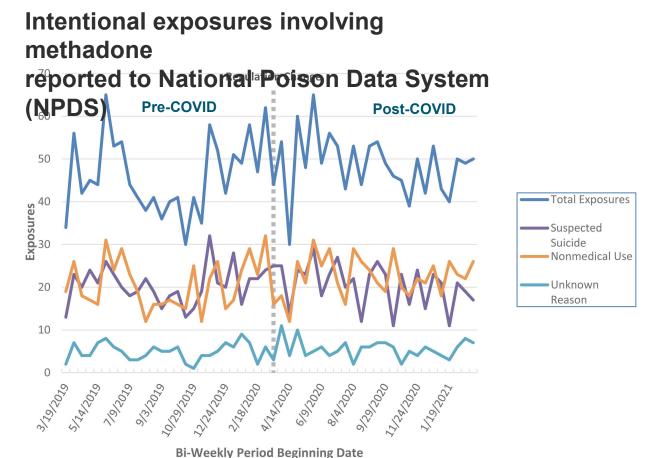




<sup>12</sup>CDC National Center for Health Statistics, 2022

 Calls to NPDS involving methadone (including for pain) increased only 5% from 1,199 to 1,262

 No increases in severity of outcomes, including death



<sup>13</sup> Welsh, Doyon and Haart 2021

Health

### Overdose and diversion outcomes reported in studies conducted in single or multiple OTPs

- No increased overdose deaths observed following COVID-19 regulations
- Little to no diversion observed following COVID-19 regulations

Kidorf et al., 2021; Joseph et al., 2021; Brothers et al., 2021, Amram et al., 2021; Dunn et al., 2021; Figgatt et al., 2020; Bart et al., 2022

### **Research Question 3:**

How have new take-home methadone regulations impacted patients' treatment experience and quality of life?

## Theme 1: Longer take-homes provided a chance for greater autonomy and normalcy

"Not having to come in. I feel a little more independent. I feel when I do get a job it will be a lot easier...I just enjoy being able to be more like a normal person, just having my medication at home."

"When you get your take-homes it's like you feel you are being trusted to take care of yourself, and do the right thing...it felt great...that I was on the right track in my recovery."



Lavender et al., 2021

## Theme 2: Individualized care was key, with option of more frequent contact viewed as beneficial for some

"I would like to see is maybe not having to come in quite as often...Everybody is different. Everybody should be looked at on an individual basis"

"I basically told on myself and told [the clinic] that I was having trouble with the take-homes, so they stopped giving them to me...I like it better because [going to the clinic] gets me up and ready for the day."



## Theme 3: Increased flexibility and independence supported patient treatment goals

"[Having take-homes is] a blessing because I wasn't [off heroin] before the COVID started. I wasn't getting to the clinic every day; now I'm able to get there so it's helped a lot to get stable, stabilized and get off of the drugs."



### What about the effect on the gold standard of treatment success: Methadone retention?

- No empirical evidence as of yet...
- Large NIDA Clinical Trials Network (CTN) study in progress: Optimal Policies to
  Improve Methadone Maintenance Long-Term (CTN-0112)
  - Quasi experimental study assessing pre-post retention outcomes in a random sample of ~2500 patients across 10 large OTPs in 10 states.



### Three "take-homes" from the early research:

**1)** Most OTPs adopted take-home changes, but more *work is needed* to determine best practices for implementing new regulations widely and equitably.

**2)** Overdoses involving methadone remain rare. OTPs have *not* reported significant increases in methadone overdose or diversion.

**3)** Increased take-homes *improve* patient autonomy and support treatment goals. *Option* to access daily services may benefit patients who prefer more structured treatment.

### **Implications for Policy and Practice**

- Increasing flexibility around methadone take-homes should be sustained and expanded beyond the COVID-19 pandemic
- Greater flexibility should extended to all aspects of methadone treatment (e.g. counseling; drug testing) so treatment plans can be individually tailored to patient needs and goals
- Such reforms must be **combined with other strategies to expand access** to medications for opioid use disorder, including:
  - Expanded access to methadone via pharmacies (proposed pathway via Opioid Treatment Access Act)
  - Expanded access to methadone via primary care
  - Extending buprenorphine flexibilities (telehealth) and elimination of waiver requirements
  - Increased access to medications in the criminal legal system
  - Ensuring all licensed treatment programs offer and encourage use of evidence based medications for OUD



### Thank you!

Bianca Rivera Katie Wheeler-Martin Magdalena Cerdá

All authors and participants of referenced studies

NASEM and ONDCP for bringing us together for this long awaited conversation

Noa.Krawczyk@nyulangone.org





- Amram, O., Amiri, S., Panwala, V., Lutz, R., Joudrey, P. J., & Socias, E. (2021). The impact of relaxation of methadone take-home protocols on treatment outcomes in the COVID-19 era. *The American journal of drug and alcohol abuse*, *47*(6), 722-729.
- Arya, S., Aggarwal, N., Kumar, V., Rathee, S., Rani, M., Madaan, N., Malik, G., & Gupta, R. (2021). Challenges in methadone dispensing during Covid-19: An innovative approach using videocall based services. *Asian journal of psychiatry*, *61*, 102675. https://doi.org/10.1016/j.ajp.2021.102675
- Bart, G., Wastvedt, S., Hodges, J. S., & Rosenthal, R. (2022). Did drug use increase following COVID-19 relaxation of methadone take-out regulations? 2020 was a complicated year. *Journal of Substance Abuse Treatment*, *133*, 108590.
- Bao, Y., Williams, A. R., & Schackman, B. R. (2020). COVID-19 could change the way we respond to the opioid crisis—for the better. *Psychiatric services*, 71(12), 1214-1215.
- Brothers, S., Viera, A., & Heimer, R. (2021). Changes in methadone program practices and fatal methadone overdose rates in Connecticut during COVID-19. *Journal of substance abuse treatment*, *131*, 108449.
- CDC National Center for Health Statistics. Provisional Monthly National and State-Level Drug Overdose Death Counts. Accessed February 28. 2022. https://www.cdc.gov/nchs/nvss/vsrr/drug-overdose-data.htm
- Dunn, K. E., Brooner, R. K., & Stoller, K. B. (2021). Technology-assisted methadone take-home dosing for dispensing methadone to persons with opioid use disorder during the Covid-19 pandemic. *Journal of Substance Abuse Treatment*, *121*, 108197.
- Figgatt, M. C., Salazar, Z., Day, E., Vincent, L., & Dasgupta, N. Take-Home Dosing Experiences among Persons Receiving Methadone Maintenance Treatment During COVID-19 Authors: Mary C. Fig. *Substance Abuse*, 2887, 1.
- Frank, D. (2021). A chance to do it better: Methadone maintenance treatment in the age of Covid-19. *Journal of Substance Abuse Treatment*, 123, 108246.



- Frontz, A. (2020). Opioid treatment programs reported challenges encountered during the COVID-19 pandemic and actions taken to address them. *Department of Health and Human Services, Office of Inspector General.*
- Frank, D., Mateu-Gelabert, P., Perlman, D. C., Walters, S. M., Curran, L., & Guarino, H. (2021). "It's like 'liquid handcuffs": The effects of takehome dosing policies on Methadone Maintenance Treatment (MMT) patients' lives. *Harm reduction journal*, *18*(1), 1-10.
- Greenblatt, A. D., Magidson, J. F., Belcher, A. M., Gandhi, D., & Weintraub, E. (2020, October). Overdue for an overhaul: how opioid treatment programs can learn from COVID-19. In *Mayo Clinic Proceedings* (Vol. 95, No. 10, pp. 2076-2078). Elsevier.
- Harris, M. T., Lambert, A. M., Maschke, A. D., Bagley, S. M., Walley, A. Y., & Gunn, C. M. (2021). "No home to take methadone to": Experiences with addiction services during the COVID-19 pandemic among survivors of opioid overdose in Boston. *Journal of substance abuse treatment*, 108655.
- Hatch-Maillette, M. A., Peavy, K. M., Tsui, J. I., Banta-Green, C. J., Woolworth, S., & Grekin, P. (2021). Re-thinking patient stability for methadone in opioid treatment programs during a global pandemic: Provider perspectives. *Journal of Substance Abuse Treatment*, 124, 108223.
- Hunter, S. B., Dopp, A. R., Ober, A. J., & Uscher-Pines, L. (2021). Clinician perspectives on methadone service delivery and the use of telemedicine during the COVID-19 pandemic: A qualitative study. *Journal of Substance Abuse Treatment*, *124*, 108288.
- Joseph, G., Torres-Lockhart, K., Stein, M. R., Mund, P. A., & Nahvi, S. (2021). Reimagining patient-centered care in opioid treatment programs: Lessons from the Bronx during COVID-19. *Journal of substance abuse treatment*, *122*, 108219.
- Kidorf, M., Brooner, R. K., Dunn, K. E., & Peirce, J. M. (2021). Use of an electronic pillbox to increase number of methadone take-home doses during the COVID-19 pandemic. *Journal of Substance Abuse Treatment*, *126*, 108328.



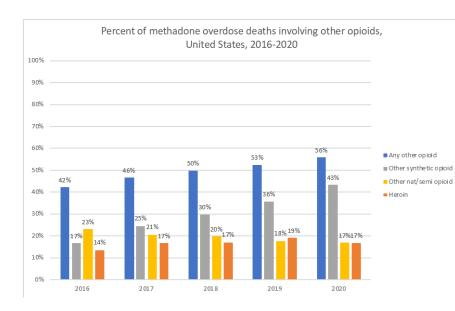
- Krawczyk, N., Fingerhood, M. I., & Agus, D. (2020). Lessons from COVID 19: Are we finally ready to make opioid treatment accessible?. *Journal of Substance Abuse Treatment*, *117*, 108074.
- Krawczyk, N., Bunting, A. M., Frank, D., Arshonsky, J., Gu, Y., Friedman, S. R., & Bragg, M. A. (2021). "How will I get my next week's script?" Reactions of Reddit opioid forum users to changes in treatment access in the early months of the coronavirus pandemic. *International Journal* of Drug Policy, 92, 103140.
- Krawczyk, N., Maniates, H., Hulsey, E., Smith, J. S., DiDomenico, E., Stuart, E. A., ... & Bandara, S. (2022). Shifting Medication Treatment Practices in the COVID-19 Pandemic: A Statewide Survey of Pennsylvania Opioid Treatment Programs. *Journal of Addiction Medicine*.
- Leppla, I. E., & Gross, M. S. (2020). Optimizing medication treatment of opioid use disorder during COVID-19 (SARS-CoV-2). *Journal of Addiction Medicine*.
- Levander, X. A., Hoffman, K. A., McIlveen, J. W., McCarty, D., Terashima, J. P., & Korthuis, P. T. (2021). Rural opioid treatment program patient perspectives on take-home methadone policy changes during COVID-19: a qualitative thematic analysis. *Addiction Science & Clinical Practice*, *16*(1), 1-10.
- Levander, X. A., Pytell, J. D., Stoller, K. B., Korthuis, P. T., & Chander, G. (2021). COVID-19-related policy changes for methadone take-home dosing: A multistate survey of opioid treatment program leadership. *Substance abuse*, 1-7.
- Lin, C., Clingan, S. E., Cousins, S. J., Valdez, J., Mooney, L. J., & Hser, Y. I. (2022). The impact of COVID-19 on substance use disorder treatment in California: Service providers' perspectives. *Journal of Substance Abuse Treatment*, 133, 108544.
- Madden, E. F., Christian, B. T., Lagisetty, P. A., Ray, B. R., & Sulzer, S. H. (2021). Treatment provider perceptions of take-home methadone regulation before and during COVID-19. *Drug and Alcohol Dependence*, 228, 109100.



- Nobles, A. L., Johnson, D. C., Leas, E. C., Goodman-Meza, D., Zúñiga, M. L., Ziedonis, D., ... & Ayers, J. W. (2021). Characterizing Self-Reports of Self-Identified Patient Experiences with Methadone Maintenance Treatment on an Online Community during COVID-19. Substance Use & Misuse, 56(14), 2134-2140.
- Peavy, K. M., Darnton, J., Grekin, P., Russo, M., Green, C. J. B., Merrill, J. O., ... & Tsui, J. I. (2020). Rapid implementation of service delivery changes to mitigate COVID-19 and maintain access to methadone among persons with and at high-risk for HIV in an opioid treatment program. *AIDS and Behavior*, *24*(9), 2469-2472.
- Suen, L. W., Castellanos, S., Joshi, N., Satterwhite, S., & Knight, K. (2021). The idea is to help people achieve greater success and liberty: a qualitative study of expanded methadone take-home access in opioid use disorder treatment. *medRxiv*.
- Welsh, C., Doyon, S., & Hart, K. (2022). Methadone Exposures Reported to Poison Control Centers in the United States Following the COVID-19-Related Loosening of Federal Methadone Regulations. *International Journal of Drug Policy*, 103591.



### **Appendix data**



National Vital Statistics System. Mortality - multiple cause of death, states and all counties, detailed. https://www.cdc.gov/nchs/nvss/nvss-restricted-data.htm.

