Panel 2: Overview of Poverty Measurement Research

Interagency Technical Working Group on Potential Improvements to the SPM for 2021 – Liana Fox, Census

Interim Report from the Alternative Measures of Poverty Working Group – Thesia Garner, BLS

Consumption Poverty: Alternative Measures Based on the SPM – John Fitzgerald, Bowdoin College

Implications of Improved Measures for Child Poverty – David Johnson, University of Michigan

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Committee on National Statistics

- Established in 1972, with mission to:
 - \checkmark provide independent review of federal statistical activities
 - ✓ provide scientifically based advice to improve statistical methods and information for public policy
 - ✓ advance quality of statistical information, contribute to federal statistical policies and coordinating activities, and provide forward-looking vision for federal and national statistics in service to the public good

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Principle

Good Measures Essential for Good Policy

Official Poverty Measure (OPM) known to be flawed and wholly inadequate for understanding poverty reduction effects of noncash benefits or tax-based programs; but has never changed!

Considerable research in motion now toward improved poverty measures – important for us all to understand and contribute to the discussion



Timeline – 1

1900 - WWI: Efforts to develop budgets for cities to set relief payments, et al.

1945: Congress charged BLS to revamp old WPA budgets for cities (discontinued in 1981)

1960s: War on Poverty gave real push to poverty measurement

1963, 1965: Mollie Orshansky (SSA) provided OEO with poverty thresholds

1969: Budget Bureau adopted for official use (Statistical Policy Directive 14)

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Timeline – 2

1970: SSA/Census suggestions to revise thresholds in real terms turned down; OPM frozen because tied to program benefits

1980s: First efforts to value noncash benefits to include in resources

1990: Pat Ruggles, Drawing the Line, seminal book toward OPM revision

1995: CNSTAT Panel, Measuring Poverty—A New Approach

1995 – 2010: Census/BLS experimental measures using CNSTAT report (variations for, e.g., MOOP)

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Timeline – 3

1996 – 2005: Numerous meetings to showcase/advise on Census/BLS work on experimental measures at Brookings, et al., but no movement toward new measure

2006: Mayor Bloomberg wants poverty metric to evaluate tax credits et al.; 2008: NYC/CEO publishes poverty measure based on 1995 report; other states follow suit

2010: Finally, *federal* Interagency Technical Working Group issues "observations" to Census Bureau to publish SPM separate from OPM beginning in 2011

Now: Interagency group to recommend improvements to SPM; Interagency group to look at alternative poverty measures (e.g., consumption); more states doing their own

Ideally: Census would publish SPM as Statistical Income Poverty Measure (could also publish Statistical Consumption Poverty Measure); no longer publish OPM

