

DMikio Ishiwatari, PhDNVisiting ProfessorSSThe University of Tokyo22

# MANAGED RETREAT: GLOBAL LESSONS FOR SUCCESS APRIL 8, 2022

## **KEY MESSAGE**

Resettlement is effective in risk reduction, while implementing needs various efforts in policy, approach, communication, support, etc.



## **1. CURRENT RECOVERY PROGRESS**

### The 2011 Tohoku Earthquake Tsunami Joint Survey Group

163 km

Data © 2011 MIRC/JHA Image © 2011 TerraMetrics © 2011 Cnes/Spot Image Data SIO, NOAA, U.S. Navy, NGA, GEBCO

緯度 39.221482°経度 140.676771°標高 515 m

@2010

高度

**40**m



### **RECONSTRUCTION BUDGET: 336 BILLION USD, 38.6 TRILLION JPY** FROM 2011 UNTIL 2020, ALMOST DOUBLE OF DAMAGE



Recovery agency



Recovery agency



## ACHIEVEMENT: RECONSTRUCTING HOUSES

Damaged houses : 350,000 (completed destroyed 122,000)

Buy-out at risk areas

Reconstructed houses

at relocation site

Public apartment

Self reconstruction

- : 37,000
- 18,000 at 393 sites
   (Buy-out 8,400+ land pooling 9,400)
- : 30,000 (4,500 in risk area)

: 24,000

Damaged houses 350 thousands (,000) Land Pooling 9.4 140 Group Self Government 24 Relocation financial support program Relocation 37 8.4 4.5 -25.5 Public apartment Tsunami Risk Area **46** 



## 2. JOINT SURVEY

### SURVEY IN JAPAN: NOV, 2018 Nobiru, Elementary School

Higashimatsushima



	WEED Sumita 単小市 SS Sumita 住田町 Ofunato 大船渡市 の Hiraizumi 甲泉町 SS Sumita 住田町 Ofunato 大船渡市 の 日 日 日 日 日 日 日 日 日 日 日 日 日
	10 Uchinoseki 一関市 気仙沼市
Arriving at Sendai	City
Nobiru	Higashi Matsushima
Kitakami,	Ishinomaki
Oya Kaigan Coast	Kesennuma
Miracle pine tree	Rikuzen-takata
IBASHO cafe	Ofunato
	大海村 Taiwa 大和町 Tomiya 富谷市 Sendai U Natori 名取市
	Google §

### US BUY-OUT: MANAGED RETREAT



## WHAT ARE ISSUES? RECENT STUDIES FOUND VARIOUS ISSUES

Iong time required to develop relocation sites

✓ If community members move out separately, local communities can <u>easily collapse</u>

vertexpansion of existing social inequality

complexity of <u>building consensus</u> among affected people

 difficulty of <u>sustaining</u> public services and communities at relocation sites in the long term

(Binder et al 2015; Ishiwatari, 2018 & 2021; Ranghieri and Ishiwatari 2014; Siders 2018; Siders et al. 2019).



**3. ISSUES OF IMPLEMENTATION** 

# SCHEMES AS GROUP RELOCATION PROGRAM COMPARISON BETWEEN US AND JAPAN

	US	Japan
Program schemes	<ul> <li>Fragmented programs</li> <li>Buy out</li> <li>Community Dev. Block Fund, etc.</li> </ul>	Package of buy-out, relocation site dev, relocation support, etc.
Role of local gov.	Initiated by local gov.	Pref. gov. assess risk areas. Implemented by city gov.
cost share	Federal:75%State & Local:25%	Central: 100% Local: 0% (at GEJET)
number	20-30 communities (Pinter 2020)	393 sites at GEJE

## WORLD BANK'S LESSONS FROM TSUNAMI DISASTER

- Relocation is <u>effective</u>, but implementing relocations can be <u>challenging</u>
- 2. Community <u>participation</u> is key to promoting recovery, but local governments face practical issues
- 3. Close <u>communication</u> between government and affected communities is essential aspect of effective response.
- 4. Disasters exacerbate <u>existing problems</u> of aging & dwindling rural population.
- 5. Gov. help people affected, particularly the most <u>vulnerable</u> groups.
- 6. Local gov. should strive to identify the best way to manage process of housing reconstruction.





### 1. IMPLEMENTING IS CHALLENGING

Limited capacity of municipality

Support form outside

Community participation drive project

Mistrust delay project

### COLLABORATIVE MECHANISM ESTABLISHED





## COMMUNITY CONSUMATION JULY 2013

### 2 .RISK OF COLLAPSING COMMUNITY

Population substantially decrease in affected towns 2020/2010

- Natori +9.2%
- Sendai +3.9 %
- National average: -2 %
- Miyagi Pref. Ave: -2 %
- Iwate Pref. Ave: -9 %
- Onagawa -39.5 %



Recovery agency

## **DEVELOPING INDUSTRY**

#### 🗖 US

Incorporated in town planning, inviting factory, shops, tourism facilities,

Building town next to interchange

Japan

separate program for rehabilitating industry

### 3. TAKES TIME: NEED TO WAIT SEVERAL YRS RESIDENTIAL LAND DEVELOPMENT FOR HOUSING RECONSTRUCTION



Total for 3 prefectures —— Iwate Prefecture

— Miyagi Prefecture 🛛 — Fukushima Prefecture

Recovery agency

## 4. COST ONAGAWA RELOCATION SITE

## **DEVELOPMENT COST FOR RELOCATION SITE**

56 million JPY/lot, some 460,000 USD/lot (house) Central gov. covered Excluding housing cost

**1 trillion JPY** 塩崎賢明, 2021, 東日本大震災 10 年と住宅復興、復興 (25 号) 9(2)

### 5. TO PREVENT EXPANDING INEQUALITY

Following bought out, if vulnerable group, such as low-income or the elderly, cannot construct new houses.....

JPN: Public apartment with subsidized lent

US: no support, affordable housing, district for low-incomes...

## **KESENNUMA PUBLIC APARTMENT**

Recovery agency

### **6 TO MANAGE THE PROCESS**

US: No integrated scheme of relocation and buy-out

- Japan: Package of buy-out and relocation
- US: able to renovate houses at in-risk area
- JPN: Prohibited



## CONCLUSION

## CONCLUSION

Resettlement is effective in risk reduction, but challenge Integrating programs

Community participation, and outside support

US: long term vision and industry

JPN: Care for the elderly and low-income; Communication with them



Thank you Mikio Ishiwatari, PhD Ishiwatari.mikio@jica.go.jp