Long-Term Recovery from Nuclear Accidents

THE SCIENCE AND RESPONSE TO A NUCLEAR REACTOR ACCIDENT Post Emergency Transition to Recovery

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S.Y. Chen, Ph.D., CHP Illinois Institute of Technology Chicago, IL



National Council on Radiation NCRP **Protection & Measurements**



<u>1929</u>: U.S. Advisory **Committee on X-ray and Radium Protection**

1946: U.S. National Committee on Radiation Protection

1964: National Council on Radiation Protection and Measurements chartered by Congress (Public Law 88-376)



NCRP REPORT No. 175



S.Y. Chen, *Chairman* **SC 5-1** Illinois Institute of Technology,

DECISION MAKING FOR LATE-PHASE RECOVERY FROM NUCLEAR OR RADIOLOGICAL INCIDENTS

2014



In 2008, DHS issued Protective Action Guides (PAGs) for Radiological Dispersal Device (RDD) and Improvised Nuclear Device (IND) incidents, providing recommendations for protection of public health in response to an RDD or IND incident.

The current Report, expanded to include nuclear reactor accidents, provides a basic framework and approaches to implementing and optimizing decision making during late stage recovery for large-scale nuclear incidents.

Late-phase recovery: a challenging journey back to new normality



Addressing wide-area contamination: the unprecedented impacts



- Fukushima cleanup level at 1 mSv/y:
- 13,000 km², or
- 3% of Japan's land mass,
- Costs at \$15.6 B



(Contamination area near Fukushima. Source: The Asahi Shimbun 2011)

Weighing difficulty options during remediation



Estimated radioactive waste volume from cleanup of nearby prefectures surrounding Fukushima NPP is 29x10⁶ m³, or about 1 billion ft³. This *has exceeded* the US commercial LLW disposal capacities combined. Some *adaptive management strategy* is needed.



Temporary storage of contaminated material – examples from clean-up demonstration tests



Waste volume is *directly proportional* to the rigor in cleanup.

(Source: ICRP 2012)

Late-phase recovery: major issues in wide-area radiological contamination

Recovery considerations

- Local economic viability
- Major infrastructures
- Repatriating displaced populations
- Returning to "new normality" in the most expedient manner
- Remediation strategy
 - Future land uses
 - Priority of remediation
 - Resources and technology

- Decision-making process: site-specific optimization
 - Wide-area contamination
 - Multi-faceted issues
 - Radiological vs non
 - radiological concerns
- Involving stakeholders
 - Empowerment
 - "Whole community" approach
- □ Risk communication
 - IRPA principles
 - Use of modern communication technology

Approach to address long-term recovery issues

□ ICRP 103 on optimization:

The likelihood of exposure, the number of people exposed, and the magnitude of individual doses "*should all be kept as low as reasonably achievable, taking into account economic and societal factors*."

□ ICRP 111 on long-term exposure:

"...while initially the exposures may be rather high and priority may be given to reducing the highest exposures, continuous efforts need to be made to reduce all exposures with time."

DHS (2008):

- A long-term recovery effort will likely involve a "full-scope risk management approach over a broad range of issues that include: impacted areas, types of contamination, human health, public welfare, technical feasibility, resource availability, costs, short-term and long-term effectiveness, economic effects, and public acceptance."
- Use "site-specific optimization" to address the multifaceted issues involving long-term recovery.

Optimization vs statutory cleanup

Addressing wide-area remediation:

- Optimization encompasses full range of cleanup approaches
- Complex decision making with iterative, graded approach
- Challenging environmental conditions for remediation
 - varying levels of contamination
 - cross contamination or re-contamination
 - elevated background
- Multiple exposures to individuals (difficult to define critical group)
- Generation of *radioactive waste* is already problematic
- Competing societal priority issues
- Infeasible to declare the entire area a "Superfund" site

Wide-area issues: *individual dose* vs *multiple exposure scenarios*



The optimization approach aims at dose reduction through *long-term management* strategy.

Long-term recovery: managing the residual impacts

Population Monitoring

Controlling Residual Contamination



A long-term strategy by engaging stakeholders



Time of Late-Phase Recovery