EV Policy

Insights from a Policy Wonk, Regulator, and Academic

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EV Future is Socially Determined (Not Technologically Determined)

- Technological determinism: society's technology determines the development of its social structure and cultural values.
- Social determinism: society is autonomous force shaping technology, cultural values, social structure and/or history.
- EVs are mostly "socially determined". Without policy, I believe EVs are not inevitable for at least the next 20-30 years--market forces and consumer preferences will not by themselves motivate the transition to EVs. Society is making choices regarding EVs—through regulations, incentives and investments—market penetration trajectory depends on policy!



EVs are Policy Imperative for Climate Mitigation

- EVs are THE most important strategy to decarbonize transportation—by far! (2nd most important overall, after "zerocarbon" electricity)
- Automakers are ready and moving in EU and China, but await policy requirements and market acceptance in US





World Plugin Vehicle Sales (January–July 2021)

Top 20 plugin electric vehicles across world, with data aggregated by Jose Pontes of EV Volumes for CleanTechnica.com. (Bold/green = fully electric.)

Tesla #1 Producer of EVs in World ... and 2/3 of US Market.

All legacy automakers are lagging!

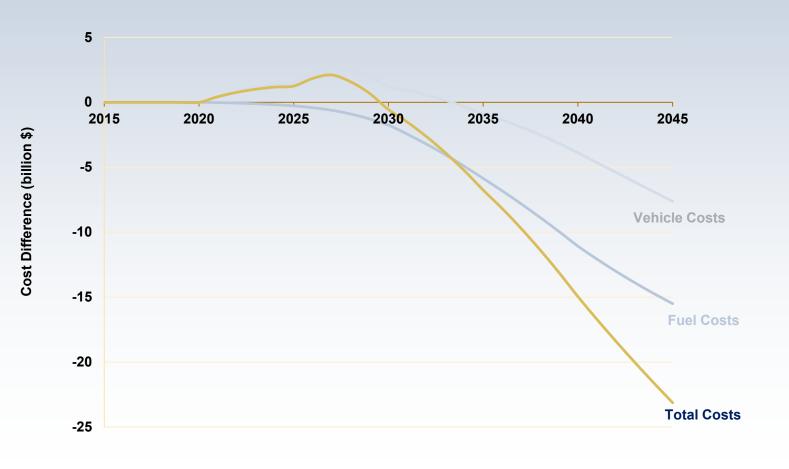
Tesla Model 3	262,557	
Wuling HongGuang Mini EV	212,516	
Tesla Model Y	153,062	
VW ID.4	49,153	
BYD Han EV	44,260	Clean&Technica
Li Xiang One EREV	38,743	
Changan Benni EV	37,879	
VW ID.3	36,597	
GAC Aion S	35,958	
Hyundai Kona EV	35,889	
Renault Zoe	35,583	
GW ORA Black Cat	34,771	
Nissan Leaf	33,739	
Kia Niro EV	33,273	
Chery eQ (est.)	32,201	https://cleantechnica.com/2021/08/31/20-top-selling-plugin-vehicles- globally-charts/
Toyota RAV4 PHEV	31,391	giobally-cital (3/
BYD Qin Plus PHEV	30,503	
Volvo XC40 PHEV	30,135	
Ford Escape/Kuga PHEV	29,286	
BMW 530e/Le	28,596	

Chart: CleanTechnica • Source: EV Volumes • Created with Datawrapper

My Most Important Message ... For Policymakers Aggressive low-carbon policies result in carbon reductions <u>and</u> cost savings <u>and</u> reduced health costs

Strong transportation decarbonization policies will result in net cost savings starting in ~10 years

5





BUT...Consumers Don't Make Decisions Based on Total Cost of Ownership (TCO)

- Individual buyers are "conservative": concern over resale value, future price of energy, loss aversion, range anxiety
- Trucks are different: fleet owners are more likely to use TCO as decision variable

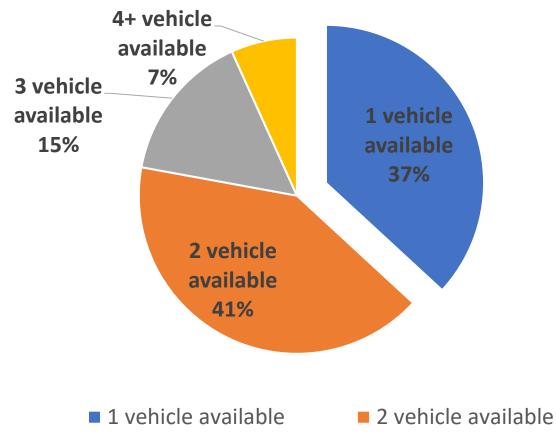
> Incentives will be needed for a long time

... but incentives don't need to be paid by taxpayers (e.g., feebates)



The First 50% Market Share Will Be Relatively Easy ... the Last ~30% Will Likely Be Much Harder

US Vehicles per Household



■ 3 vehicle available

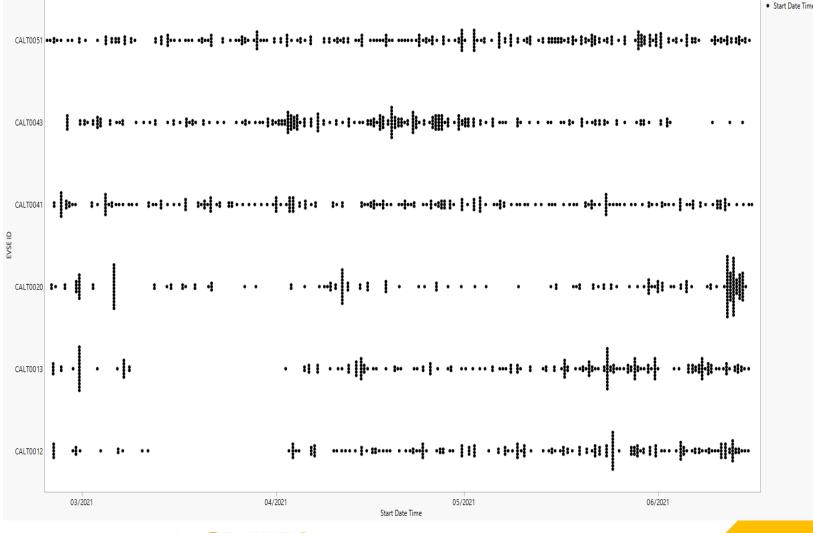


PLUG-IN HYBRID & ELECTRIC VEHICLE RESEARCH CENTER of the Institute of Transportation Studies

Charger Reliability is Often Poor DCFC Charger Data Shows Many Episodes of "Non-Use"

I C DAVIS

- Power out
- Data connection out
- Payment issue
- charger-vehicle communication issue
- Charger technical problem (Broken)
- Charger blocked (ICED)
- Location blocked





Charger Reliability is Often Poor

Vehicle Data Shows Many Failed Charging Events (DCFCs)

25 Power out Data connection out 20 Payment issue 15 charger-vehicle communication issue Some EVs have many failed 10 Charger broken charging events Charger blocked 5 Location blocked $\mathbf{0}$ Chevy Bolt Chevy Bolt Chevy Bolt Chevy Bolt Nissan Leaf Nissan Leaf Nissan Leat Chevy Bolt Nissan Leai Nissan Leaf Chevy Bol Chevy Boli Nissan Lea esla Model esla Model Tesla Model Model Tesla Model esla Model Fesla Model esla Model esla Model esla Model Fesla Model esla Model Fesla Model esla JTE OF TRANSPORTATION STUDIES

California Requires Most Trucks to be Zero Emissions by 2035 (with

new rulemaking underway to further accelerate sales)



- Adopted June 2020, effective 2024
- Applies to large truck manufacturers who sell trucks in California
- Credit trading allowed
- Partial credits allowed for PHEVs (based on all-electric miles): up to 50% of compliance obligation



Model Year (MY)	Class 2b-3	Class 4-8	Class 7-8 Tractors
2024	5%	9%	5%
2025	7%	11%	7%
2026	10%	13%	10%
2027	15%	20%	15%
2028	20%	30%	20%
2029	25%	40%	25%
2030	30%	50%	30%
2031	35%	55%	35%
2032	40%	60%	40%
2033	45%	65%	40%
2034	50%	70%	40%
2035	55%	75%	40%

My Seven Insights

(based on research, regulatory experience, personal experience)

- 1. EVs are most important decarbonization strategy for transport—by far
- 2. Aggressive regulations on automakers are a necessary condition for accelerated transition to EVs
 - Automakers are still holding back in US
 - EU and China leading with aggressive regulations (~20% market share in Q3, vs 3-4% in US)
 - Weak CAFE/GHG stds less important than ZEV requirements
 - LCA important for fuel policy, but not vehicle policy
 - California and other states likely to lead the transition in the US
- 3. Last 30-50% of market will likely be very different (and harder) than first 50%
 - Greater role for PHEVs and FCVs?
- 4. Govt funding is necessary but not sufficient condition for charging infrastructure
 - Almost impossible to make money selling electrons to vehicles (no business model)
 - Reliability/accountability, ubiquitous ease of use is essential (Tesla model)
 - New subsidy approaches: pay for kwh or event; move to PPP model?



Seven Insights (cont'd)

- 5. Vehicle purchase incentives will be needed through entire transition
 - TCO analyses are misleading—for users of public charging, when off-peak rates not available, less vehicle mileage, demand charges for fleets
 - Buyers use vehicle cost as most important variable in purchase decision
- 6. Purchase incentives especially important for social and environmental justice
 - Political and social imperative
 - Higher new car incentives plus incentives for used car sales
- 7. Need better incentives that send clear market signals to consumers (and industry)
 - Today's incentives are financially unsustainable
 - Today's incentives not very effective (not at point of purchase and tax credits only for "rich")
 - Feebates are revenue neutral (could build on gas guzzler tax)

