

Federal and State Governance of Climate Policy in the United States

Leah Stokes

UC Santa Barbara

December 2, 2020

State & Local Leadership on Climate

- In the absence of federal action, states and local governments have taken the lead on climate policy:
 - Clean Electricity Standards (CES) and Renewable Portfolio Standards (Rabe 2004; Stokes 2020; Carley 2011).
 - Net-metering (Stokes 2020; Carley 2009).
 - Clean car standards (Vogel 2019; Stokes & Breetz 2019).
 - Cap and trade programs (Rabe 2018; Raymond 2016).
 - Building standards, building electrification.
- Goal for 2021: Scaling up subnational action.

A New Approach to Climate Policy

- "Standards, Investments, Justice."
 - Timelines and outcomes are clear.
 - Benefits-centered, rather than cost-centered (Bergquist et al. 2020; Ansolabehere & Konisky 2014; Stokes & Warshaw 2017; Bayulgen & Benegal 2019).
 - Greater focus on income inequality (Goldstein et al 2020; Stokes 2020), and racial inequality (Tessum et al. 2019).

From Collective Action to Distributional Politics

 Increasingly, political scientists argue that climate policy is more an issue of distributional politics ("who pays") than collective action
(Mildenberger 2020; Aklin & Mildenberger 2020; Hale 2020).

• Notably, state and city leadership runs counter to expectations from collective action theory.

Spillovers

 Technology innovation in one jurisdiction leads to cost declines elsewhere (e.g. solar PV)

(Nemet 2019).

- Policy innovation also spills over:
 - "Race to the top" through policy adoption (Rabe 2006).
 - Industry growth leads to policy feedback spillovers (Stokes 2020).

Path Forward

- What <u>coalitions</u> are necessary to secure climate reforms' passage, their effective implementation, and sustain them for a decade or more?
- Will decarbonizing specific <u>sectors</u> require different political and governance approaches (e.g. agriculture vs. electricity)?

THANK YOU!

Questions?



lstokes@ucsb.edu



@leahstokes